

# Encyclopedia of Great Powers and the First World War 1870–1918

## Volume 2

**Rudolph Buckley**



**ENCYCLOPEDIA OF  
GREAT POWERS  
AND  
THE FIRST WORLD WAR  
1870–1918  
VOLUME 2**



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Encyclopedia of Great Powers and the First World War: 1870–1918, Volume 2  
by Rudolph Buckley

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## Chapter 4

# White Americans

White Americans are Americans who identify as and are perceived to be white people. White Americans constitute the historical and current majority of the people living in the United States, with 72% of the population identifying as white alone totalling 236,475,401 people and 75% identify white fully or multiracial totalling 246,234,076 people. Non-Hispanic Whites totaled about 197,181,177 or about 60.1% of the population in 2019. White Hispanic and Latino Americans totaled about 38,277,289 or about 11.8% of the total population in 2019. European Americans are the largest panethnic group of White Americans and have constituted the majority population of the United States since the nation's founding.

The United States Census Bureau uses a particular definition of "White" that differs from some colloquial uses of the term. The Bureau defines "White" people to be those "having origins in any of the original peoples of Europe, the Middle East or North Africa." Within official Census definitions, people of all racial categories may be further divided into those who identify as "not Hispanic or Latino" and those who do identify as "Hispanic or Latino." The term "non-Hispanic White," rather than just "White," may be the census group corresponding most closely to those persons who identify as and are perceived to be white in common usage; similarly not all Hispanic/Latino people identify as "White," "Black," or any other listed racial category. In 2015, the Census Bureau announced their intention to make Hispanic/Latino a racial category similar to



"White" or "Black," with respondents able to choose one, two, or more racial categories; this change was cancelled during the Trump Administration. Other persons who are classified as "White" by the U.S. Census but may or may not identify as or be perceived as white include Arab Americans and Jewish Americans.

The largest ancestries of White Americans are: German (13%), Irish (12%), English (9%), Italian (6%), French (4%), Polish (3%), Scottish (3%), Scotch-Irish (2%), Dutch (1%), Norwegian (1%), Swedish (1%), and Russian (1%). However, the British Americans' demography is considered a serious under-count as the stock tend to self-report and identify as simply "Americans" (7%), due to the length of time they have inhabited the United States, particularly if their family arrived prior to the American Revolution. The vast majority of white Americans also have ancestry from multiple countries.

## **Historical and present definitions**

Definitions of who is "White" have changed throughout the history of the United States.

### **U.S. Census definition**

The term "White American" can encompass many different ethnic groups. Although the United States Census purports to reflect a social definition of race, the social dimensions of race are more complex than Census criteria. The 2000 U.S. census states that racial categories "generally reflect a social definition of race recognized in this country. They do not conform to any biological, anthropological or genetic criteria."

The Census question on race lists the categories White or European American, Black or African American, American Indian and Alaska Native, Native Hawaiian or Other Pacific Islander, Asian, plus "Some other race", with the respondent having the ability to mark more than one racial or ethnic category. The Census Bureau defines White people as follows:

"White" refers to a person having origins in any of the original peoples of Europe, the Middle East or North Africa. It includes people who indicated their race(s) as "White" or reported entries such as German, Italian, Lebanese, Arab, Moroccan, or Caucasian.

In U.S. census documents, the designation *White* overlaps, as do all other official racial categories, with the term *Hispanic or Latino*, which was introduced in the 1980 census as a category of ethnicity, separate and independent of race. Hispanic and Latino Americans as a whole make up a racially diverse group and as a whole are the largest minority in the country.

The characterization of Middle Eastern and North African Americans as white has been a matter of controversy. In the early 20th century, there were a number of cases where people of Arab descent were denied entry into the United States or deported, because they were characterized as nonwhite.

In 1944, the law changed, and Middle Eastern and North African peoples were granted white status. In 2015, the US Census endorsed the idea of creating a separate racial category for Middle Eastern and North African Americans in the 2020 Census, but this plan was discarded when the Trump Administration came to power.

In cases where individuals do not self-identify, the U.S. census parameters for race give each national origin a racial value.

Additionally, people who reported Muslim (or a sect of Islam such as Shi'ite or Sunni), Jewish, Zoroastrian, or Caucasian as their "race" in the "Some other race" section, without noting a country of origin, are automatically tallied as White. The US Census considers the write-in response of "*Caucasian*" or "*Aryan*" to be a synonym for White in their ancestry code listing.

### **Social definition**

In the contemporary United States, essentially anyone of European descent is considered White. However, many of the non-European ethnic groups classified as White by the U.S. Census, such as Arab Americans, Jewish Americans, and Hispanics or Latinos may not identify as, and may not be perceived to be, White.

The definition of White has changed significantly over the course of American history. Among Europeans, those not considered White at some point in American history include Italians, Greeks, Spaniards, Irish, Finns, and Russians. Early on in the United States, membership in the white race was generally limited to those of British, Germanic, or Nordic ancestry.

David R. Roediger argues that the construction of the white race in the United States was an effort to mentally distance slave owners from slaves. The process of officially being defined as *white* by law often came about in court disputes over pursuit of citizenship.

## **Critical race theory definition**

Critical race theory developed in the 1970s and 1980s, influenced by the language of critical legal studies, which challenged concepts such as objective truth, rationality and judicial neutrality, and by critical theory. Academics and activists disillusioned with the outcomes of the Civil Rights Movement pointed out that though African Americans supposedly enjoyed legal equality, white Americans continued to hold disproportionate power and still had superior living standards. Liberal ideas such as meritocracy and equal opportunity, they argued, hid and reinforced deep structural inequalities and thus serves the interests of a white elite. Critical race theorists see racism as embedded in public attitudes and institutions, and highlight institutional racism and unconscious biases. Legal scholar Derrick Bell advanced the interest convergence principle, which suggests that whites support minority rights only when doing so is also in their self-interest.

As Whites, especially White Anglo-Saxon Protestants, or WASPs, are the dominant racial and cultural group, according to sociologist Steven Seidman, writing from a critical theory perspective, "White culture constitutes the general cultural mainstream, causing non-White culture to be seen as deviant, in either a positive or negative manner. Moreover, Whites tend to be disproportionately represented in powerful positions, controlling almost all political, economic, and cultural institutions."

Yet, according to Seidman, Whites are most commonly unaware of their privilege and the manner in which their culture has

always been dominant in the US, as they do not identify as members of a specific racial group but rather incorrectly perceive their views and culture as "raceless", when in fact it is ethno-national (ethnic/cultural) specific, with a racial base component.

## **Demographic information**

White Americans constitute the majority of the 308 million people living in the United States, with 72% of the population in the 2010 United States Census.

The largest ethnic groups (by ancestry) among White Americans were Germans, followed by Irish and English. In the 1980 census 49,598,035 Americans cited that they were of English ancestry, making them 26% of the country and the largest group at the time, and in fact larger than the population of England itself. Slightly more than half of these people would cite that they were of "American" ancestry on subsequent censuses and virtually everywhere that "American" ancestry predominates on the 2000 census corresponds to places where "English" predominated on the 1980 census.

While over ten million White people can trace part of their ancestry back to the Pilgrims who arrived on the *Mayflower* in 1620 (this common statistic overlooks the Jamestown, Virginia foundations of America and roots of even earlier colonist-descended Americans, such as Spanish Americans in St. Augustine, Florida), over 35 million whites have at least one ancestor who passed through the Ellis Island immigration station, which processed arriving immigrants from 1892 until 1954.

## **Geographic distribution**

White Americans are the majority racial group in almost all of the United States. They are not the majority in Hawaii, many American Indian reservations, parts of the South, the District of Columbia, all US territories, and in many urban areas throughout the country. Overall the highest concentration of those referred to as "Non-Hispanic Whites" by the Census Bureau are found in the Midwest, New England, the northern Rocky Mountain states, Kentucky, West Virginia, and East Tennessee. The lowest concentration of whites was found in southern and mid-Atlantic states.

Although all large geographical areas are dominated by White Americans, much larger differences can be seen between specific parts of large cities.

States with the highest percentages of White Americans, as of 2007:

- Vermont 96.2%
- Maine 95.5%
- New Hampshire 95.0%
- West Virginia 94.3%
- Iowa 92.9%
- Idaho 92.1%
- Wyoming 91.6%
- Minnesota 90.94%
- North Dakota 90.9%

States with the highest percentages of non-Hispanic Whites, as of 2007:

- Vermont 95.4%
- Maine 94.8%
- West Virginia 93.7%
- New Hampshire 93.4%
- Iowa 90.9%
- North Dakota 90.2%
- Montana 88.3%
- Kentucky 88.1%
- Wyoming 87.7%
- South Dakota 86.5%

### **Income and educational attainment**

White Americans have the second highest median household income and personal income levels in the nation, by cultural background. The median income per household member was also the highest, since White Americans had the smallest households of any racial demographic in the nation. In 2006, the median individual income of a White American age 25 or older was \$33,030, with those who were full-time employed, and of age 25 to 64, earning \$34,432. Since 42% of all households had two income earners, the median household income was considerably higher than the median personal income, which was \$48,554 in 2005. Jewish Americans rank first in household income, personal income, and educational attainment among White Americans. In 2005, White households had a median household income of \$48,977, which is 10% above the national median of \$44,389. Among Cuban Americans, with 86% classified as White, those born in the US have a higher median income and educational attainment level than most other Whites.

The poverty rates for White Americans are the second-lowest of any racial group, with 11% of white individuals living below the poverty line, 3% lower than the national average. However, due to Whites' majority status, 48% of Americans living in poverty are white.

White Americans' educational attainment is the second-highest in the country, after Asian Americans'. Overall, nearly one-third of White Americans had a Bachelor's degree, with the educational attainment for Whites being higher for those born outside the United States: 38% of foreign born, and 30% of native born Whites had a college degree. Both figures are above the national average of 27%.

Gender income inequality was the greatest among Whites, with White men outearning White women by 48%. Census Bureau data for 2005 reveals that the median income of White females was lower than that of males of all races. In 2005, the median income for White American females was only slightly higher than that of African American females.

White Americans are more likely to live in suburbs and small cities than their black counterparts.

## **Culture**

From their earliest presence in North America, White Americans have contributed literature, art, cinema, religion, agricultural skills, foods, science and technology, fashion and clothing styles, music, language, legal system, political system, and social and technological innovation to American culture. White American culture derived its earliest influences from



English, Scottish, Welsh, and Irish settlers and is quantitatively the largest proportion of American culture. The overall American culture reflects White American culture. The culture has been developing since long before the United States formed a separate country. Much of American culture shows influences from English culture. Colonial ties to Great Britain spread the English language, legal system and other cultural attributes.

### **Albion's Seed: Four British Folkways in America**

In his 1989 book *Albion's Seed: Four British Folkways in America*, David Hackett Fischer explores the details of the folkways of four groups of settlers from the British Isles that moved to the American colonies during the 17th and 18th centuries from distinct regions of Britain and Ireland. His thesis is that the culture of each group persisted (albeit in modified form), providing the basis for the modern United States.

According to Fischer, the foundation of America's four regional cultures was formed from four mass migrations from four regions of the British Isles by four distinct ethno-cultural groups. New England's formative period occurred between 1629 and 1640 when Puritans, mostly from East Anglia, settled there, thus forming the basis for the New England regional culture.

The next mass migration was of southern English Cavaliers and their working class English servants to the Chesapeake Bay region between 1640 and 1675. This spawned the creation of the American Southern culture.

Then, between 1675 and 1725, thousands of Irish, Cornish, English and Welsh Quakers plus many Germans sympathetic to Quaker ideas, led by William Penn, settled the Delaware Valley. This resulted in the formation of the General American culture, although, according to Fischer, this is really a "regional culture", even if it does today encompass most of the U.S. from the mid-Atlantic states to the Pacific Coast.

Finally, a huge number of settlers from the borderlands between England and Scotland, and from northern Ireland, migrated to Appalachia between 1717 and 1775. This resulted in the formation of the Upland South regional culture, which has since expanded to the west to West Texas and parts of the American Southwest.

In his book, Fischer brings up several points. He states that the U.S. is not a country with one "general" culture and several "regional" culture, as is commonly thought.

Rather, there are only four regional cultures as described above, and understanding this helps one to more clearly understand American history as well as contemporary American life.

Fischer asserts that it is not only important to understand where different groups came from, but when. All population groups have, at different times, their own unique set of beliefs, fears, hopes and prejudices.

When different groups moved to America and brought certain beliefs and values with them, these ideas became, according to Fischer, more or less frozen in time, even if they eventually changed in their original place of origin.

# **Admixture**

## **Admixture in Non-Hispanic Whites**

Some White Americans have varying amounts of American Indian and Sub-Saharan African ancestry. In a recent study, Gonçalves et al. 2007 reported Sub-Saharan and Amerindian mtDNA lineages at a frequency of 3.1% (respectively 0.9% and 2.2%) in American Caucasians (in the US, "Caucasian" includes people from North Africa and Western Asia as well as Europeans). Recent research on Y-chromosomes and mtDNA detected no African admixture in European-Americans. The sample included 628 European-American Y-chromosomes and mtDNA from 922 European-Americans

DNA analysis on White Americans by geneticist Mark D. Shriver showed an average of 0.7% Sub-Saharan African admixture and 3.2% Native American admixture. The same author, in another study, claimed that about 30% of all White Americans, approximately 66 million people, have a median of 2.3% of Black African admixture. Shriver discovered his ancestry is 10 percent African, and Shriver's partner in DNA Print Genomics, J.T. Frudacas, contradicted him two years later stating "Five percent of European Americans exhibit some detectable level of African ancestry."

White Americans (European Americans) on average are: 98.6 percent European, 0.19 percent African and 0.18 percent Native American. Inferred British/Irish ancestry is found in European Americans from all states at mean proportions of above 20%, and represents a majority of ancestry, above 50%

mean proportion, in states such as Mississippi, Arkansas, and Tennessee. Scandinavian ancestry in European Americans is highly localized; most states show only trace mean proportions of Scandinavian ancestry, while it comprises a significant proportion, upwards of 10%, of ancestry in European Americans from Minnesota and the Dakotas.

### **Admixture in Hispanic Whites**

In contrast to non-Hispanic Whites, whose average European ancestry is 98.6%, genetic research has found that the average European admixture among White Hispanic and Latino Americans is 73%, while the average European admixture for Hispanic Americans overall (regardless of their self-identified race) is 65.1%.

"Average admixture," however, can be a misleading measure, as it conflates vastly different population groups and ignores marked differences within individual latino populations. Each Latin American country has a unique demographic history. The genetic profile of American latinos varies from group to group and is a result of unique immigration histories, as Mexicans and Mexican-Americans make up the majority of Hispanics in the United States but other South American groups may have a different degree of admixture. The Cuban exiles "fleeing the Castro regime in the 1960s and '70s were almost entirely white, educated and middle or upper class," for instance, the descendants of recent Spanish immigrants to Cuba. Those who came during the Mariel Boatlift, on the other hand, were more racially diverse.

## Chapter 5

# Jim Crow Laws

Jim Crow laws were state and local laws that enforced racial segregation in the Southern United States and elsewhere within the United States. These laws were enacted in the late 19th and early 20th centuries by white Southern Democrat-dominated state legislatures to disenfranchise and remove political and economic gains made by black people during the Reconstruction period. Jim Crow laws were enforced until 1965.

In practice, Jim Crow laws mandated racial segregation in all public facilities in the states of the former Confederate States of America and in some others, beginning in the 1870s. Jim Crow laws were upheld in 1896 in the case of *Plessy vs. Ferguson*, in which the U.S. Supreme Court laid out its "separate but equal" legal doctrine for facilities for African Americans. Moreover, public education had essentially been segregated since its establishment in most of the South after the Civil War in 1861–65.

The legal principle of "separate but equal" racial segregation was extended to public facilities and transportation, including the coaches of interstate trains and buses. Facilities for African Americans were consistently inferior and underfunded compared to facilities for white Americans; sometimes, there were no facilities for the black community at all. As a body of law, Jim Crow institutionalized economic, educational, and social disadvantages for many African Americans living in the United States.

Jim Crow laws and Jim Crow state constitutional provisions mandated the segregation of public schools, public places, and public transportation, and the segregation of restrooms, restaurants, and drinking fountains between white and black people. The U.S. military was already segregated. President Woodrow Wilson initiated the segregation of federal workplaces in 1913.

In 1954, segregation of public schools (state-sponsored) was declared unconstitutional by the U.S. Supreme Court under Chief Justice Earl Warren in the landmark case *Brown v. Board of Education*. In some states, it took many years to implement this decision, while the Warren Court continued to rule against the Jim Crow laws in other cases such as *Heart of Atlanta Motel, Inc. v. United States* (1964). Generally, the remaining Jim Crow laws were overruled by the Civil Rights Act of 1964 and the Voting Rights Act of 1965.

## **Etymology**

The phrase "Jim Crow Law" can be found as early as 1884 in a newspaper article summarizing congressional debate. The term appears in 1892 in the title of a *New York Times* article about Louisiana requiring segregated railroad cars. The origin of the phrase "Jim Crow" has often been attributed to "Jump Jim Crow", a song-and-dance caricature of black people performed by white actor Thomas D. Rice in blackface, which first surfaced in 1828 and was used to satirize Andrew Jackson's populist policies. As a result of Rice's fame, "Jim Crow" by 1838 had become a pejorative expression meaning "Negro". When southern legislatures passed laws of racial segregation

directed against black people at the end of the 19th century, these statutes became known as Jim Crow laws.

## **Origins**

- In January 1865, an amendment to the Constitution to abolish slavery in the United States was proposed by Congress, and on December 18, 1865, it was ratified as the Thirteenth Amendment formally abolishing slavery.

During the Reconstruction period of 1865–1877, federal laws provided civil rights protections in the U.S. South for freedmen, African Americans who had formerly been slaves, and the minority of black people who had been free before the war. In the 1870s, Democrats gradually regained power in the Southern legislatures, after having used insurgent paramilitary groups, such as the White League and the Red Shirts, to disrupt Republican organizing, run Republican officeholders out of town, and intimidate black people to suppress their voting. Extensive voter fraud was also used. In one instance, an outright coup or insurrection in coastal North Carolina led to the violent removal of democratically elected non-Democratic party executive and representative officials, who were either hunted down or hounded out. Gubernatorial elections were close and had been disputed in Louisiana for years, with increasing violence against black people during campaigns from 1868 onward.

In 1877, a compromise to gain Southern support in the presidential election (a corrupt bargain) resulted in the government's withdrawing the last of the federal troops from

the South. White Democrats had regained political power in every Southern state. These Southern, white, Democratic Redeemer governments legislated Jim Crow laws, officially segregating black people from the white population. Jim Crow laws were a manifestation of authoritarian rule specifically directed at one racial group.

Blacks were still elected to local offices throughout the 1880s in local areas with large black populations, but their voting was suppressed for state and national elections. Democrats passed laws to make voter registration and electoral rules more restrictive, with the result that political participation by most black people and many poor white people began to decrease. Between 1890 and 1910, ten of the eleven former Confederate states, starting with Mississippi, passed new constitutions or amendments that effectively disenfranchised most black people and tens of thousands of poor white people through a combination of poll taxes, literacy and comprehension tests, and residency and record-keeping requirements. Grandfather clauses temporarily permitted some illiterate white people to vote but gave no relief to most black people.

Voter turnout dropped drastically through the South as a result of such measures. In Louisiana, by 1900, black voters were reduced to 5,320 on the rolls, although they comprised the majority of the state's population. By 1910, only 730 black people were registered, less than 0.5% of eligible black men. "In 27 of the state's 60 parishes, not a single black voter was registered any longer; in 9 more parishes, only one black voter was." The cumulative effect in North Carolina meant that black voters were completely eliminated from voter rolls during the period from 1896 to 1904. The growth of their thriving middle



class was slowed. In North Carolina and other Southern states, black people suffered from being made invisible in the political system: "[W]ithin a decade of disfranchisement, the white supremacy campaign had erased the image of the black middle class from the minds of white North Carolinians." In Alabama tens of thousands of poor whites were also disenfranchised, although initially legislators had promised them they would not be affected adversely by the new restrictions.

Those who could not vote were not eligible to serve on juries and could not run for local offices. They effectively disappeared from political life, as they could not influence the state legislatures, and their interests were overlooked. While public schools had been established by Reconstruction legislatures for the first time in most Southern states, those for black children were consistently underfunded compared to schools for white children, even when considered within the strained finances of the postwar South where the decreasing price of cotton kept the agricultural economy at a low.

Like schools, public libraries for black people were underfunded, if they existed at all, and they were often stocked with secondhand books and other resources. These facilities were not introduced for African Americans in the South until the first decade of the 20th century. Throughout the Jim Crow era, libraries were only available sporadically. Prior to the 20th century, most libraries established for African Americans were school-library combinations. Many public libraries for both European-American and African-American patrons in this period were founded as the result of middle-class activism aided by matching grants from the Carnegie Foundation.

In some cases, progressive measures intended to reduce election fraud, such as the Eight Box Law in South Carolina, acted against black and white voters who were illiterate, as they could not follow the directions. While the separation of African Americans from the white general population was becoming legalized and formalized during the Progressive Era (1890s–1920s), it was also becoming customary. For instance, even in cases in which Jim Crow laws did not expressly forbid black people to participate in sports or recreation, a segregated culture had become common.

In the Jim Crow context, the presidential election of 1912 was steeply slanted against the interests of African Americans. Most black people still lived in the South, where they had been effectively disfranchised, so they could not vote at all. While poll taxes and literacy requirements banned many poor or illiterate Americans from voting, these stipulations frequently had loopholes that exempted European Americans from meeting the requirements. In Oklahoma, for instance, anyone qualified to vote before 1866, or related to someone qualified to vote before 1866 (a kind of "grandfather clause"), was exempted from the literacy requirement; but the only persons who had the franchise before that year were white, or European-American males. European Americans were effectively exempted from the literacy testing, whereas black Americans were effectively singled out by the law.

Woodrow Wilson was a Democrat elected from New Jersey, but he was born and raised in the South, and was the first Southern-born president of the post-Civil War period. He appointed Southerners to his Cabinet. Some quickly began to press for segregated workplaces, although the city of

Washington, D.C., and federal offices had been integrated since after the Civil War. In 1913, for instance, Secretary of the Treasury William Gibbs McAdoo – an appointee of the President – was heard to express his opinion of black and white women working together in one government office: "I feel sure that this must go against the grain of the white women. Is there any reason why the white women should not have only white women working across from them on the machines?"

The Wilson administration introduced segregation in federal offices, despite much protest from African-American leaders and white progressive groups in the north and midwest.

He appointed segregationist Southern politicians because of his own firm belief that racial segregation was in the best interest of black and European Americans alike. At the Great Reunion of 1913 at Gettysburg, Wilson addressed the crowd on July 4, the semi-centennial of Abraham Lincoln's declaration that "all men are created equal":

How complete the union has become and how dear to all of us, how unquestioned, how benign and majestic, as state after state has been added to this, our great family of free men!

In sharp contrast to Wilson, a *Washington Bee* editorial wondered if the "reunion" of 1913 was a reunion of those who fought for "the extinction of slavery" or a reunion of those who fought to "perpetuate slavery and who are now employing every artifice and argument known to deceit" to present emancipation as a failed venture.

Historian David W. Blight notes that the "Peace Jubilee" at which Wilson presided at Gettysburg in 1913 "was a Jim Crow

reunion, and white supremacy might be said to have been the silent, invisible master of ceremonies".

In Texas, several towns adopted residential segregation laws between 1910 and the 1920s. Legal strictures called for segregated water fountains and restrooms. The exclusion of African Americans also found support in the Republican lily-white movement.

## **Historical development**

### **Early attempts to break Jim Crow**

The Civil Rights Act of 1875, introduced by Charles Sumner and Benjamin F. Butler, stipulated a guarantee that everyone, regardless of race, color, or previous condition of servitude, was entitled to the same treatment in public accommodations, such as inns, public transportation, theaters, and other places of recreation. This Act had little effect in practice. An 1883 Supreme Court decision ruled that the act was unconstitutional in some respects, saying Congress was not afforded control over private persons or corporations. With white southern Democrats forming a solid voting bloc in Congress, due to having outsize power from keeping seats apportioned for the total population in the South (although hundreds of thousands had been disenfranchised), Congress did not pass another civil rights law until 1957.

In 1887, Rev. W. H. Heard lodged a complaint with the Interstate Commerce Commission against the Georgia Railroad company for discrimination, citing its provision of different cars for white and black/colored passengers. The company

successfully appealed for relief on the grounds it offered "separate but equal" accommodation. In 1890, Louisiana passed a law requiring separate accommodations for colored and white passengers on railroads. Louisiana law distinguished between "white", "black" and "colored" (that is, people of mixed European and African ancestry). The law had already specified that black people could not ride with white people, but colored people could ride with white people before 1890. A group of concerned black, colored and white citizens in New Orleans formed an association dedicated to rescinding the law. The group persuaded Homer Plessy to test it; he was a man of color who was of fair complexion and one-eighth "Negro" in ancestry.

In 1892, Plessy bought a first-class ticket from New Orleans on the East Louisiana Railway. Once he had boarded the train, he informed the train conductor of his racial lineage and took a seat in the whites-only car. He was directed to leave that car and sit instead in the "coloreds only" car. Plessy refused and was immediately arrested. The Citizens Committee of New Orleans fought the case all the way to the United States Supreme Court. They lost in *Plessy v. Ferguson* (1896), in which the Court ruled that "separate but equal" facilities were constitutional. The finding contributed to 58 more years of legalized discrimination against black and colored people in the United States. In 1908 Congress defeated an attempt to introduce segregated streetcars into the capital.

### **Racism in the United States and defenses of Jim Crow**

White Southerners encountered problems in learning free labor management after the end of slavery, and they resented African Americans, who represented the Confederacy's Civil War

defeat: "With white supremacy being challenged throughout the South, many whites sought to protect their former status by threatening African Americans who exercised their new rights." White Democrats used their power to segregate public spaces and facilities in law and reestablish social dominance over black people in the South.

One rationale for the systematic exclusion of African Americans from southern public society was that it was for their own protection. An early 20th-century scholar suggested that allowing black people to attend white schools would mean "constantly subjecting them to adverse feeling and opinion", which might lead to "a morbid race consciousness". This perspective took anti-black sentiment for granted, because bigotry was widespread in the South after slavery became a racial caste system.

## **World War II and post-war era**

In 1944, Associate Justice Frank Murphy introduced the word "racism" into the lexicon of U.S. Supreme Court opinions in *Korematsu v. United States*, 323 U.S. 214 (1944). In his dissenting opinion, Murphy stated that by upholding the forced relocation of Japanese Americans during World War II, the Court was sinking into "the ugly abyss of racism". This was the first time that "racism" was used in Supreme Court opinion (Murphy used it twice in a concurring opinion in *Steele v Louisville & Nashville Railway Co* 323 192 (1944) issued that day). Murphy used the word in five separate opinions, but after he left the court, "racism" was not used again in an opinion for two decades. It next appeared in the landmark decision of *Loving v. Virginia*, 388 U.S. 1 (1967).

Numerous boycotts and demonstrations against segregation had occurred throughout the 1930s and 1940s. The NAACP had been engaged in a series of litigation cases since the early 20th century in efforts to combat laws that disenfranchised black voters across the South. Some of the early demonstrations achieved positive results, strengthening political activism, especially in the post-World War II years. Black veterans were impatient with social oppression after having fought for the United States and freedom across the world. In 1947 K. Leroy Irvis of Pittsburgh's Urban League, for instance, led a demonstration against employment discrimination by the city's department stores. It was the beginning of his own influential political career.

After World War II, people of color increasingly challenged segregation, as they believed they had more than earned the right to be treated as full citizens because of their military service and sacrifices. The Civil Rights Movement was energized by a number of flashpoints, including the 1946 police beating and blinding of World War II veteran Isaac Woodard while he was in U.S. Army uniform. In 1948 President Harry S. Truman issued Executive Order 9981, desegregating the armed services. As the Civil Rights Movement gained momentum and used federal courts to attack Jim Crow statutes, the white-dominated governments of many of the southern states countered by passing alternative forms of restrictions.

## **Decline and removal**

Historian William Chafe has explored the defensive techniques developed inside the African-American community to avoid the

worst features of Jim Crow as expressed in the legal system, unbalanced economic power, and intimidation and psychological pressure. Chafe says "protective socialization by black people themselves" was created inside the community in order to accommodate white-imposed sanctions while subtly encouraging challenges to those sanctions. Known as "walking the tightrope," such efforts at bringing about change were only slightly effective before the 1920s.

However, this did build the foundation for later generations to advance racial equality and de-segregation. Chafe argued that the places essential for change to begin were institutions, particularly black churches, which functioned as centers for community-building and discussion of politics.

Additionally, some all-black communities, such as Mound Bayou, Mississippi and Ruthville, Virginia served as sources of pride and inspiration for black society as a whole.

Over time, pushback and open defiance of the oppressive existing laws grew, until it reached a boiling point in the aggressive, large-scale activism of the 1950s civil rights movement.

### ***Brown v. Board of Education***

The NAACP Legal Defense Committee (a group that became independent of the NAACP) – and its lawyer, Thurgood Marshall – brought the landmark case *Brown v. Board of Education of Topeka*, 347 U.S. 483 (1954) before the U.S. Supreme Court under Chief Justice Earl Warren. In its pivotal 1954 decision, the Warren Court unanimously (9–0) overturned the 1896 *Plessy* decision. The Supreme Court found that legally



mandated (*de jure*) public school segregation was unconstitutional. The decision had far-reaching social ramifications.

## **Integrating collegiate sports**

Racial integration of all-white collegiate sports teams was high on the Southern agenda in the 1950s and 1960s. Involved were issues of equality, racism, and the alumni demand for the top players needed to win high-profile games. The Atlantic Coast Conference (ACC) of flagship state universities in the Southeast took the lead.

First they started to schedule integrated teams from the North. Finally, ACC schools – typically under pressure from boosters and civil rights groups – integrated their teams. With an alumni base that dominated local and state politics, society and business, the ACC schools were successful in their endeavor – as Pamela Grundy argues, they had learned how to win:

- The widespread admiration that athletic ability inspired would help transform athletic fields from grounds of symbolic play to forces for social change, places where a wide range of citizens could publicly and at times effectively challenge the assumptions that cast them as unworthy of full participation in U.S. society. While athletic successes would not rid society of prejudice or stereotype – black athletes would continue to confront racial slurs...[minority star players demonstrated] the discipline,

intelligence, and poise to contend for position or influence in every arena of national life.

## **Public arena**

In 1955, Rosa Parks refused to give up her seat on a city bus to a white man in Montgomery, Alabama. This was not the first time this happened – for example, Parks was inspired by 15-year-old Claudette Colvin doing the same thing nine months earlier – but the Parks act of civil disobedience was chosen, symbolically, as an important catalyst in the growth of the Civil Rights Movement; activists built the Montgomery bus boycott around it, which lasted more than a year and resulted in desegregation of the privately run buses in the city. Civil rights protests and actions, together with legal challenges, resulted in a series of legislative and court decisions which contributed to undermining the Jim Crow system.

## **End of legal segregation**

The decisive action ending segregation came when Congress in bipartisan fashion overcame Southern filibusters to pass the Civil Rights Act of 1964 and the Voting Rights Act of 1965. A complex interaction of factors came together unexpectedly in the period 1954–1965 to make the momentous changes possible. The Supreme Court had taken the first initiative in *Brown v. Board of Education* (1954) making segregation of public schools unconstitutional. Enforcement was rapid in the North and border states, but was deliberately stopped in the South by the movement called Massive Resistance, sponsored by rural segregationists who largely controlled the state legislatures. Southern liberals, who counseled moderation,

were shouted down by both sides and had limited impact. Much more significant was the Civil Rights Movement, especially the Southern Christian Leadership Conference (SCLC) headed by Martin Luther King, Jr.. It largely displaced the old, much more moderate NAACP in taking leadership roles.

King organized massive demonstrations, that seized massive media attention in an era when network television news was an innovative and universally watched phenomenon. SCLC, student activists and smaller local organizations staged demonstrations across the South. National attention focused on Birmingham, Alabama, where protesters deliberately provoked Bull Connor and his police forces by using young teenagers as demonstrators – and Connor arrested 900 on one day alone.

The next day Connor unleashed billy clubs, police dogs, and high-pressure water hoses to disperse and punish the young demonstrators with a brutality that horrified the nation. It was very bad for business, and for the image of a modernizing progressive urban South. President John F. Kennedy, who had been calling for moderation, threatened to use federal troops to restore order in Birmingham. The result in Birmingham was compromise by which the new mayor opened the library, golf courses, and other city facilities to both races, against the backdrop of church bombings and assassinations. In summer 1963, there were 800 demonstrations in 200 southern cities and towns, with over 100,000 participants, and 15,000 arrests. In Alabama in June 1963 Governor George Wallace escalated the crisis by defying court orders to admit the first two black students to the University of Alabama. Kennedy responded by

sending Congress a comprehensive civil rights bill, and ordered Attorney General Robert Kennedy to file federal lawsuits against segregated schools, and to deny funds for discriminatory programs. Doctor King launched a massive march on Washington in August 1963, bringing out 200,000 demonstrators in front of the Lincoln Memorial, the largest political assembly in the nation's history. The Kennedy administration now gave full-fledged support to the civil rights movement, but powerful southern congressmen blocked any legislation. After Kennedy was assassinated President Lyndon Johnson called for immediate passage of Kennedy civil rights legislation as a memorial to the martyred president. Johnson formed a coalition with Northern Republicans that led to passage in the House, and with the help of Republican Senate leader Everett Dirksen with passage in the Senate early in 1964. For the first time in history, the southern filibuster was broken and The Senate finally passed its version on June 19 by vote of 73 to 27. The Civil Rights Act of 1964 was the most powerful affirmation of equal rights ever made by Congress. It guaranteed access to public accommodations such as restaurants and places of amusement, authorized the Justice Department to bring suits to desegregate facilities in schools, gave new powers to the Civil Rights Commission; and allowed federal funds to be cut off in cases of discrimination. Furthermore, racial, religious and gender discrimination was outlawed for businesses with 25 or more employees, as well as apartment houses. The South resisted until the last moment, but as soon as the new law was signed by President Johnson on July 2, 1964, it was widely accepted across the nation. There was only a scattering of diehard opposition, typified by restaurant owner Lester Maddox in Georgia.

In January 1964, President Lyndon Johnson met with civil rights leaders. On January 8, during his first State of the Union address, Johnson asked Congress to "let this session of Congress be known as the session which did more for civil rights than the last hundred sessions combined." On June 21, civil rights workers Michael Schwerner, Andrew Goodman, and James Chaney disappeared in Neshoba County, Mississippi, where they were volunteering in the registration of African-American voters as part of the Freedom Summer project. The disappearance of the three activists captured national attention and the ensuing outrage was used by Johnson and civil rights activists to build a coalition of northern and western Democrats and Republicans and push Congress to pass the Civil Rights Act of 1964.

On July 2, 1964, Johnson signed the historic Civil Rights Act of 1964. It invoked the Commerce Clause to outlaw discrimination in public accommodations (privately owned restaurants, hotels, and stores, and in private schools and workplaces). This use of the Commerce Clause was upheld by the Warren Court in the landmark case *Heart of Atlanta Motel v. United States* 379 US 241 (1964).

By 1965, efforts to break the grip of state disenfranchisement by education for voter registration in southern counties had been underway for some time, but had achieved only modest success overall. In some areas of the Deep South, white resistance made these efforts almost entirely ineffectual. The murder of the three voting-rights activists in Mississippi in 1964 and the state's refusal to prosecute the murderers, along with numerous other acts of violence and terrorism against black people, had gained national attention. Finally, the

unprovoked attack on March 7, 1965, by county and state troopers on peaceful Alabama marchers crossing the Edmund Pettus Bridge en route from Selma to the state capital of Montgomery, persuaded the President and Congress to overcome Southern legislators' resistance to effective voting rights enforcement legislation. President Johnson issued a call for a strong voting rights law and hearings soon began on the bill that would become the Voting Rights Act.

The Voting Rights Act of 1965 ended legally sanctioned state barriers to voting for all federal, state and local elections. It also provided for federal oversight and monitoring of counties with historically low minority voter turnout. Years of enforcement have been needed to overcome resistance, and additional legal challenges have been made in the courts to ensure the ability of voters to elect candidates of their choice. For instance, many cities and counties introduced at-large election of council members, which resulted in many cases of diluting minority votes and preventing election of minority-supported candidates. In 2013, the Roberts Court removed the requirement established by the Voting Rights Act that Southern states needed Federal approval for changes in voting policies. Several states immediately made changes in their laws restricting voting access.

## **Influence and aftermath**

### **African-American life**

The Jim Crow laws and the high rate of lynchings in the South were major factors that led to the Great Migration during the

first half of the 20th century. Because opportunities were so limited in the South, African Americans moved in great numbers to cities in Northeastern, Midwestern, and Western states to seek better lives.

Despite the hardship and prejudice of the Jim Crow era, several black entertainers and literary figures gained broad popularity with white audiences in the early 20th century. They included influential tap dancers Bill "Bojangles" Robinson and the Nicholas Brothers, jazz musicians such as Louis Armstrong, Duke Ellington and Count Basie, and the actress Hattie McDaniel. In 1939 McDaniel was the first black person to receive an Academy Award when she won the Best Supporting Actress Oscar for her performance as Mammy in *Gone with the Wind*.

African-American athletes faced much discrimination during the Jim Crow period. White opposition led to their exclusion from most organized sporting competitions. The boxers Jack Johnson and Joe Louis (both of whom became world heavyweight boxing champions) and track and field athlete Jesse Owens (who won four gold medals at the 1936 Summer Olympics in Berlin) earned fame during this era. In baseball, a color line instituted in the 1880s had informally barred black people from playing in the major leagues, leading to the development of the Negro leagues, which featured many fine players. A major breakthrough occurred in 1947, when Jackie Robinson was hired as the first African American to play in Major League Baseball; he permanently broke the color bar. Baseball teams continued to integrate in the following years, leading to the full participation of black baseball players in the Major Leagues in the 1960s.

## **Interracial marriage**

Although sometimes counted among "Jim Crow laws" of the South, statutes such as anti-miscegenation laws were also passed by other states. Anti-miscegenation laws were not repealed by the Civil Rights Act of 1964, but were declared unconstitutional by the U.S. Supreme Court (the Warren Court) in a unanimous ruling *Loving v. Virginia* (1967). Chief Justice Earl Warren wrote in the court opinion that "the freedom to marry, or not marry, a person of another race resides with the individual, and cannot be infringed by the State."

## **Jury trials**

The Sixth Amendment to the United States Constitution grants criminal defendants the right to a trial by a jury of their peers. While federal law required that convictions could only be granted by a unanimous jury for federal crimes, states were free to set their own jury requirements. All but two states, Oregon and Louisiana, opted for unanimous juries for conviction. Oregon and Louisiana, however, allowed juries of at least 10–2 to decide a criminal conviction. Louisiana's law was amended in 2018 to require a unanimous jury for criminal convictions, effective in 2019. Prior to that amendment, the law had been seen as a remnant of Jim Crow laws, because it allowed minority voices on a jury to be marginalized. In 2020, the Supreme Court found, in *Ramos v. Louisiana*, that unanimous jury votes are required for criminal convictions at state levels, thereby nullifying Oregon's remaining law, and overturning previous cases in Louisiana.



## **Later court cases**

In 1971, the U.S. Supreme Court (the Burger Court), in *Swann v. Charlotte-Mecklenburg Board of Education*, upheld desegregation busing of students to achieve integration.

Interpretation of the Constitution and its application to minority rights continues to be controversial as Court membership changes. Observers such as Ian F. Lopez believe that in the 2000s, the Supreme Court has become more protective of the status quo.

## **International**

There is evidence that the government of Nazi Germany took inspiration from the Jim Crow laws when writing the Nuremberg Laws.

## **Remembrance**

Ferris State University in Big Rapids, Michigan, houses the Jim Crow Museum of Racist Memorabilia, an extensive collection of everyday items that promoted racial segregation or presented racial stereotypes of African Americans, for the purpose of academic research and education about their cultural influence.

## Chapter 6

# Franco-Prussian War

The Franco-Prussian War or Franco-German War, often referred to in France as the War of 1870, was a conflict between the Second French Empire (later the Third French Republic) and the North German Confederation led by the Kingdom of Prussia. Lasting from 19 July 1870 to 28 January 1871, the conflict was caused primarily by France's determination to restore its dominant position in continental Europe, which it had lost following Prussia's crushing victory over Austria in 1866. According to some historians, Prussian chancellor Otto von Bismarck deliberately provoked the French into declaring war on Prussia in order to draw four independent southern German states—Baden, Württemberg, Bavaria and Hesse-Darmstadt—to join the North German Confederation; other historians contend that Bismarck exploited the circumstances as they unfolded. None, however, dispute that Bismarck likely recognized the potential for new German alliances, given the situation as a whole.

France mobilised its army on 15 July 1870, leading the North German Confederation to respond with its own mobilisation later that day. On 16 July 1870, the French parliament voted to declare war on Prussia; France invaded German territory on 2 August. The German coalition mobilised its troops much more effectively than the French and invaded northeastern France on 4 August. German forces were superior in numbers, training, and leadership and made more effective use of modern technology, particularly railways and artillery.

A series of swift Prussian and German victories in eastern France, culminating in the siege of Metz and the Battle of Sedan, saw French Emperor Napoleon III captured and the army of the Second Empire decisively defeated; the Government of National Defence declared the Third French Republic in Paris on 4 September and continued the war for another five months. German forces fought and defeated new French armies in northern France, besieging the capital of Paris for over four months, before it fell on 28 January 1871, effectively ending the war.

In the waning days of the war, with German victory all but assured, the German states proclaimed their union as the German Empire under the Prussian king Wilhelm I and Chancellor Bismarck; with the sole exception of Austria, the vast majority of Germans were united under a nation-state for the first time in history. Following an armistice with France, the Treaty of Frankfurt was signed on 10 May 1871, giving Germany billions of francs in war indemnity, as well as most of Alsace and parts of Lorraine, which became the Imperial Territory of Alsace-Lorraine (*Reichsland Elsaß-Lothringen*).

The war had a lasting impact on Europe. It significantly altered the balance of power by hastening the process of German unification, creating a powerful new state on the continent. Bismarck maintained great authority in international affairs for two decades, developing a reputation for adept and pragmatic diplomacy that raised Germany's global stature and influence. In France, it brought a final end to imperial rule and began the first lasting republican government. Resentment over France's defeat triggered a revolutionary uprising called the Paris Commune, which managed to seize and hold power for

two months before its bloody suppression; the event would influence the politics and policies of the Third Republic.

French determination to regain Alsace-Lorraine and fear of another Franco-German war, along with British apprehension about the shifting balance of power towards Germany, were among the factors that caused World War I.

## **Causes**

The causes of the Franco-Prussian War are strongly rooted in the events surrounding the gradual march toward the unification of the German states under Otto von Bismarck. In the midst of the Austro-Prussian War of 1866, Empress Eugénie, Foreign Minister Drouyn de Lhuys and War Minister Randon, worried that a Prussian victory might jeopardize France's status as the dominant power in Europe gained after the Franco-Austrian War of 1859, unsuccessfully urged Napoleon to implement an armed mediation which would consist in a mobilization and the massing of troops at France's eastern borders while the bulk of the Prussian armies were still engaged in Bohemia, as a warning that no territorial changes could be effected in Germany without France being consulted. As a result of Prussia's annexation of several German states which had sided with Austria during the war and the formation of the North German Confederation under Prussia's aegis, French public opinion stiffened and now demanded more firmness as well as territorial compensations. As a result, Napoleon demanded to Prussia a return to the French borders of 1814, with the annexation of Luxembourg, most of Saarland, and the Bavarian Palatinate. Bismarck flatly refused what he disdainfully termed France's "politique des

pourboires". He then communicated Napoleon's written territorial demands to Bavaria and the other southern German states of Württemberg, Baden and Hesse-Darmstadt, which hastened the conclusion of defensive military alliances with these states. France had been strongly opposed to any further alliance of German states, which would have significantly strengthened Prussia militarily.

In Prussia, some officials considered a war against France both inevitable and necessary to arouse German nationalism in those states that would allow the unification of a great German empire. This aim was epitomized by Prussian Chancellor Otto von Bismarck's later statement: "I did not doubt that a Franco-German war must take place before the construction of a United Germany could be realised." Bismarck also knew that France should be the aggressor in the conflict to bring the four southern German states to side with Prussia, hence giving Germans numerical superiority. He was convinced that France would not find any allies in her war against Germany for the simple reason that "France, the victor, would be a danger to everybody – Prussia to nobody," and he added, "That is our strong point." Many Germans also viewed the French as the traditional destabilizer of Europe, and sought to weaken France to prevent further breaches of the peace.

The immediate cause of the war resided in the candidacy of Leopold of Hohenzollern-Sigmaringen, a Prussian prince, to the throne of Spain. France feared encirclement by an alliance between Prussia and Spain. The Hohenzollern prince's candidacy was withdrawn under French diplomatic pressure, but Otto von Bismarck goaded the French into declaring war by releasing an altered summary of the Ems Dispatch, a telegram

sent by William I rejecting French demands that Prussia never again support a Hohenzollern candidacy. Bismarck's summary, as mistranslated by the French press Havas, made it sound as if the king had treated the French envoy in a demeaning fashion, which inflamed public opinion in France.

French historians François Roth and Pierre Milza argue that Napoleon III was pressured by a bellicose press and public opinion and thus sought war in response to France's diplomatic failures to obtain any territorial gains following the Austro-Prussian War. Napoleon III believed he would win a conflict with Prussia. Many in his court, such as Empress Eugénie, also wanted a victorious war to resolve growing domestic political problems, restore France as the undisputed leading power in Europe, and ensure the long-term survival of the House of Bonaparte. A national plebiscite held on 8 May 1870, which returned results overwhelmingly in favor of the Emperor's domestic agenda, gave the impression that the regime was politically popular and in a position to confront Prussia. Within days of the plebiscite, France's pacifist Foreign Minister Napoléon, comte Daru was replaced by Agenor, duc de Gramont, a fierce opponent of Prussia who, as French Ambassador to Austria in 1866, had advocated an Austro-French military alliance against Prussia. Napoleon III's worsening health problems made him less and less capable of reigning in Empress Eugénie, Gramont and the other members of the war party, known collectively as the "mameluks". For Bismarck, the nomination of Gramont was seen as "a highly bellicose symptom".

The Ems telegram of 13 July 1870 had exactly the effect on French public opinion that Bismarck had intended. "This text

produced the effect of a red flag on the Gallic bull", Bismarck later wrote. Gramont, the French foreign minister, declared that he felt "he had just received a slap." The leader of the monarchists in Parliament, Adolphe Thiers, spoke for moderation, arguing that France had won the diplomatic battle and there was no reason for war, but he was drowned out by cries that he was a traitor and a Prussian. Napoleon's new prime minister, Emile Ollivier, declared that France had done all that it could humanly and honorably do to prevent the war, and that he accepted the responsibility "with a light heart". A crowd of 15,000–20,000 people, carrying flags and patriotic banners, marched through the streets of Paris, demanding war. French mobilization was ordered early on 15 July. Upon receiving news of the French mobilization, the North German Confederation mobilized on the night of 15–16 July, while Bavaria and Baden did likewise on 16 July and Württemberg on 17 July. On 19 July 1870, the French sent a declaration of war to the Prussian government. The southern German states immediately sided with Prussia.

## **Opposing forces**

### **French**

The French Army consisted in peacetime of approximately 426,000 soldiers, some of them regulars, others conscripts who until March 1869 were selected by ballot and served the comparatively long period of seven years with the colours. Some of them were veterans of previous French campaigns in the Crimean War, Algeria, the Franco-Austrian War in Italy, and in the Mexican campaign. However, following the "Seven

Weeks War" between Prussia and Austria four years earlier, it had been calculated that, with commitments in Algeria and elsewhere, the French Army could field only 288,000 men to face the Prussian Army when potentially 1,000,000 would be required. Under Marshal Adolphe Niel, urgent reforms were made. Universal conscription and a shorter period of service gave increased numbers of reservists, who would swell the army to a planned strength of 800,000 on mobilisation. Those who for any reason were not conscripted were to be enrolled in the *Garde Mobile*, a militia with a nominal strength of 400,000. However, the Franco-Prussian War broke out before these reforms could be completely implemented. The mobilisation of reservists was chaotic and resulted in large numbers of stragglers, while the *Garde Mobile* were generally untrained and often mutinous.

French infantry were equipped with the breech-loading Chassepot rifle, one of the most modern mass-produced firearms in the world at the time, with 1,037,555 available in French inventories. With a rubber ring seal and a smaller bullet, the Chassepot had a maximum effective range of some 1,500 metres (4,900 ft) with a short reloading time. French tactics emphasised the defensive use of the Chassepot rifle in trench-warfare style fighting—the so-called *feu de bataillon*. The artillery was equipped with rifled, muzzle-loaded La Hitte guns. The army also possessed a precursor to the machine-gun: the mitrailleuse, which could unleash significant, concentrated firepower but nevertheless lacked range and was comparatively immobile, and thus prone to being easily overrun. The mitrailleuse was mounted on an artillery gun carriage and grouped in batteries in a similar fashion to cannon.



The army was nominally led by Napoleon III, with Marshals François Achille Bazaine and Patrice de MacMahon in command of the field armies. However, there was no previously arranged plan of campaign in place. The only campaign plan prepared between 1866 and 1870 was a defensive one.

### **Prussians/Germans**

The German army comprised that of the North German Confederation led by the Kingdom of Prussia, and the South German states drawn in under the secret clause of the preliminary peace of Nikolsburg, 26 July 1866, and formalised in the Treaty of Prague, 23 August 1866.

Recruitment and organisation of the various armies were almost identical, and based on the concept of conscripting annual classes of men who then served in the regular regiments for a fixed term before being moved to the reserves. This process gave a theoretical peace time strength of 382,000 and a wartime strength of about 1,189,000.

German tactics emphasised encirclement battles like Cannae and using artillery offensively whenever possible. Rather than advancing in a column or line formation, Prussian infantry moved in small groups that were harder to target by artillery or French defensive fire. The sheer number of soldiers available made encirclement *en masse* and destruction of French formations relatively easy.

The army was equipped with the Dreyse needle gun renowned for its use at the Battle of Königgrätz, which was by this time showing the age of its 25-year-old design. The rifle had a range of only 600 m (2,000 ft) and lacked the rubber breech seal that

permitted aimed shots. The deficiencies of the needle gun were more than compensated for by the famous Krupp 6-pounder (6 kg despite the gun being called a 6-pounder, the rifling technology enabled guns to fire twice the weight of projectiles in the same calibre) steel breech-loading cannons being issued to Prussian artillery batteries. Firing a contact-detonated shell, the Krupp gun had a longer range and a higher rate of fire than the French bronze muzzle loading cannon, which relied on faulty time fuses.

The Prussian army was controlled by the General Staff, under Field Marshal Helmuth von Moltke. The Prussian army was unique in Europe for having the only such organisation in existence, whose purpose in peacetime was to prepare the overall war strategy, and in wartime to direct operational movement and organise logistics and communications. The officers of the General Staff were hand-picked from the Prussian *Kriegsakademie* (War Academy). Moltke embraced new technology, particularly the railroad and telegraph, to coordinate and accelerate mobilisation of large forces.

## **French Army incursion**

### **Preparations for the offensive**

On 28 July 1870 Napoleon III left Paris for Metz and assumed command of the newly titled Army of the Rhine, some 202,448 strong and expected to grow as the French mobilization progressed. Marshal MacMahon took command of I Corps (4 infantry divisions) near Wissembourg, Marshal François Canrobert brought VI Corps (4 infantry divisions) to Châlons-

sur-Marne in northern France as a reserve and to guard against a Prussian advance through Belgium.

A pre-war plan laid down by the late Marshal Niel called for a strong French offensive from Thionville towards Trier and into the Prussian Rhineland. This plan was discarded in favour of a defensive plan by Generals Charles Frossard and Bartélemy Lebrun, which called for the Army of the Rhine to remain in a defensive posture near the German border and repel any Prussian offensive. As Austria along with Bavaria, Württemberg and Baden were expected to join in a revenge war against Prussia, I Corps would invade the Bavarian Palatinate and proceed to "free" the four South German states in concert with Austro-Hungarian forces. VI Corps would reinforce either army as needed.

Unfortunately for Frossard's plan, the Prussian army mobilised far more rapidly than expected. The Austro-Hungarians, still reeling after their defeat by Prussia in the Austro-Prussian War, were treading carefully before stating that they would only side with France if the south Germans viewed the French positively. This did not materialize as the four South German states had come to Prussia's aid and were mobilizing their armies against France.

### **Occupation of Saarbrücken**

Napoleon III was under substantial domestic pressure to launch an offensive before the full might of Moltke's forces was mobilized and deployed. Reconnaissance by Frossard's forces had identified only the Prussian 16th Infantry Division guarding the border town of Saarbrücken, right before the

entire Army of the Rhine. Accordingly, on 31 July the Army marched forward toward the Saar River to seize Saarbrücken.

General Frossard's II Corps and Marshal Bazaine's III Corps crossed the German border on 2 August, and began to force the Prussian 40th Regiment of the 16th Infantry Division from the town of Saarbrücken with a series of direct attacks.

The Chassepot rifle proved its worth against the Dreyse rifle, with French riflemen regularly outdistancing their Prussian counterparts in the skirmishing around Saarbrücken. However the Prussians resisted strongly, and the French suffered 86 casualties to the Prussian 83 casualties.

Saarbrücken also proved to be a major obstacle in terms of logistics. Only one railway there led to the German hinterland but could be easily defended by a single force, and the only river systems in the region ran along the border instead of inland.

While the French hailed the invasion as the first step towards the Rhineland and later Berlin, General Le Bœuf and Napoleon III were receiving alarming reports from foreign news sources of Prussian and Bavarian armies massing to the southeast in addition to the forces to the north and northeast.

Moltke had indeed massed three armies in the area—the Prussian First Army with 50,000 men, commanded by General Karl von Steinmetz opposite Saarlouis, the Prussian Second Army with 134,000 men commanded by Prince Friedrich Karl opposite the line Forbach-Spicheren, and the Prussian Third Army with 120,000 men commanded by Crown Prince Friedrich Wilhelm, poised to cross the border at Wissembourg.

# **Prussian Army advance**

## **Battle of Wissembourg**

Upon learning from captured Prussian soldiers and a local area police chief that the Prussian Crown Prince's Third Army was just 30 miles (48 km) north from Saarbrücken near the Rhine river town Wissembourg, General Le Bœuf and Napoleon III decided to retreat to defensive positions. General Frossard, without instructions, hastily withdrew his elements of the Army of the Rhine in Saarbrücken back across the river to Spicheren and Forbach.

Marshal MacMahon, now closest to Wissembourg, spread his four divisions 20 miles (32 km) to react to any Prussian-Bavarian invasion. This organization was due to a lack of supplies, forcing each division to seek out food and forage from the countryside and from the representatives of the army supply arm that was supposed to furnish them with provisions. What made a bad situation much worse was the conduct of General Auguste-Alexandre Ducrot, commander of the 1st Division. He told General Abel Douay, commander of the 2nd Division, on 1 August that *"The information I have received makes me suppose that the enemy has no considerable forces very near his advance posts, and has no desire to take the offensive"*. Two days later, he told MacMahon that he had not found *"a single enemy post ... it looks to me as if the menace of the Bavarians is simply bluff"*. Even though Ducrot shrugged off the possibility of an attack by the Germans, MacMahon tried to warn his other three division commanders, without success.

The first action of the Franco-Prussian War took place on 4 August 1870. This battle saw the unsupported division of General Douay of I Corps, with some attached cavalry, which was posted to watch the border, attacked in overwhelming but uncoordinated fashion by the German 3rd Army. During the day, elements of a Bavarian and two Prussian corps became engaged and were aided by Prussian artillery, which blasted holes in the city defenses. Douay held a very strong position initially, thanks to the accurate long-range rapid fire of the Chassepot rifles, but his force was too thinly stretched to hold it. Douay was killed in the late morning when a caisson of the divisional mitrailleuse battery exploded near him; the encirclement of the town by the Prussians then threatened the French avenue of retreat.

The fighting within the town had become extremely intense, becoming a door to door battle of survival. Despite an unceasing attack from Prussian infantry, the soldiers of the 2nd Division kept to their positions. The people of the town of Wissembourg finally surrendered to the Germans.

The French troops who did not surrender retreated westward, leaving behind 1,000 dead and wounded and another 1,000 prisoners and all of their remaining ammunition. The final attack by the Prussian troops also cost c. 1,000 casualties. The German cavalry then failed to pursue the French and lost touch with them. The attackers had an initial superiority of numbers, a broad deployment which made envelopment highly likely but the effectiveness of French Chassepot rifle-fire inflicted costly repulses on infantry attacks, until the French infantry had been extensively bombarded by the Prussian artillery.

## **Battle of Spicheren**

The Battle of Spicheren, on 5 August, was the second of three critical French defeats. Moltke had originally planned to keep Bazaine's army on the Saar River until he could attack it with the 2nd Army in front and the 1st Army on its left flank, while the 3rd Army closed towards the rear. The aging General von Steinmetz made an overzealous, unplanned move, leading the 1st Army south from his position on the Moselle. He moved straight toward the town of Spicheren, cutting off Prince Frederick Charles from his forward cavalry units in the process.

On the French side, planning after the disaster at Wissembourg had become essential. General Le Bœuf, flushed with anger, was intent upon going on the offensive over the Saar and countering their loss. However, planning for the next encounter was more based upon the reality of unfolding events rather than emotion or pride, as Intendant General Wolff told him and his staff that supply beyond the Saar would be impossible. Therefore, the armies of France would take up a defensive position that would protect against every possible attack point, but also left the armies unable to support each other.

While the French army under General MacMahon engaged the German 3rd Army at the Battle of Wörth, the German 1st Army under Steinmetz finished their advance west from Saarbrücken. A patrol from the German 2nd Army under Prince Friedrich Karl of Prussia spotted decoy fires close and Frossard's army farther off on a distant plateau south of the town of Spicheren, and took this as a sign of Frossard's

retreat. Ignoring Moltke's plan again, both German armies attacked Frossard's French 2nd Corps, fortified between Spicheren and Forbach.

The French were unaware of German numerical superiority at the beginning of the battle as the German 2nd Army did not attack all at once. Treating the oncoming attacks as merely skirmishes, Frossard did not request additional support from other units. By the time he realized what kind of a force he was opposing, it was too late. Seriously flawed communications between Frossard and those in reserve under Bazaine slowed down so much that by the time the reserves received orders to move out to Spicheren, German soldiers from the 1st and 2nd armies had charged up the heights. Because the reserves had not arrived, Frossard erroneously believed that he was in grave danger of being outflanked as German soldiers under General von Glume were spotted in Forbach. Instead of continuing to defend the heights, by the close of battle after dusk he retreated to the south. The German casualties were relatively high due to the advance and the effectiveness of the Chassepot rifle. They were quite startled in the morning when they had found out that their efforts were not in vain—Frossard had abandoned his position on the heights.

### **Battle of Wörth**

The Battle of Wörth began when the two armies clashed again on 6 August near Wörth in the town of Frœschwiller, about 10 miles (16 km) from Wissembourg. The Crown Prince of Prussia's 3rd army had, on the quick reaction of his Chief of Staff General von Blumenthal, drawn reinforcements which brought its strength up to 140,000 troops. The French had



been slowly reinforced and their force numbered only 35,000. Although badly outnumbered, the French defended their position just outside Fröschwiller. By afternoon, the Germans had suffered c. 10,500 killed or wounded and the French had lost a similar number of casualties and another c. 9,200 men taken prisoner, a loss of about 50%. The Germans captured Fröschwiller which sat on a hilltop in the centre of the French line. Having lost any hope for victory and facing a massacre, the French army disengaged and retreated in a westerly direction towards Bitche and Saverne, hoping to join French forces on the other side of the Vosges mountains. The German 3rd army did not pursue the French but remained in Alsace and moved slowly south, attacking and destroying the French garrisons in the vicinity.

### **Battle of Mars-La-Tour**

About 160,000 French soldiers were besieged in the fortress of Metz following the defeats on the frontier. A retirement from Metz to link up with French forces at Châlons was ordered on 15 August and spotted by a Prussian cavalry patrol under Major Oskar von Blumenthal. Next day a grossly outnumbered Prussian force of 30,000 men of III Corps (of the 2nd Army) under General Constantin von Alvensleben, found the French Army near Vionville, east of Mars-la-Tour.

Despite odds of four to one, the III Corps launched a risky attack. The French were routed and the III Corps captured Vionville, blocking any further escape attempts to the west. Once blocked from retreat, the French in the fortress of Metz had no choice but to engage in a fight that would see the last major cavalry engagement in Western Europe. The battle soon

erupted, and III Corps was shattered by incessant cavalry charges, losing over half its soldiers. The German Official History recorded 15,780 casualties and French casualties of 13,761 men.

On 16 August, the French had a chance to sweep away the key Prussian defense, and to escape. Two Prussian corps had attacked the French advance guard, thinking that it was the rearguard of the retreat of the French Army of the Meuse. Despite this misjudgment the two Prussian corps held the entire French army for the whole day. Outnumbered 5 to 1, the extraordinary élan of the Prussians prevailed over gross indecision by the French. The French had lost the opportunity to win a decisive victory.

### **Battle of Gravelotte**

- The Battle of Gravelotte, or Gravelotte–St. Privat (18 August), was the largest battle during the Franco-Prussian War. It was fought about 6 miles (9.7 km) west of Metz, where on the previous day, having intercepted the French army's retreat to the west at the Battle of Mars-La-Tour, the Prussians were now closing in to complete the destruction of the French forces. The combined German forces, under Field Marshal Count Helmuth von Moltke, were the Prussian First and Second Armies of the North German Confederation numbering about 210 infantry battalions, 133 cavalry squadrons, and 732 heavy cannons totaling 188,332 officers and men. The French Army of the Rhine, commanded by Marshal François-Achille Bazaine, numbering about 183

infantry battalions, 104 cavalry squadrons, backed by 520 heavy cannons, totaling 112,800 officers and men, dug in along high ground with their southern left flank at the town of Rozérieulles, and their northern right flank at St. Privat.

On 18 August, the battle began when at 08:00 Moltke ordered the First and Second Armies to advance against the French positions. The French were dug in with trenches and rifle pits with their artillery and their mitrailleuses in concealed positions.

Backed by artillery fire, Steinmetz's VII and VIII Corps launched attacks across the Mance ravine, all of which were defeated by French rifle and mitrailleuse firepower, forcing the two German corps' to withdraw to Rezonville.

The Prussian 1st Guards Infantry Division assaulted French-held St. Privat and was pinned down by French fire from rifle pits and trenches. The Second Army under Prince Frederick Charles used its artillery to pulverize the French position at St. Privat. His XII Corps took the town of Roncourt and helped the Guard conquer St. Privat, while Eduard von Fransecky's II Corps advanced across the Mance ravine. The fighting died down at 22:00.

The next morning the French Army of the Rhine retreated to Metz where they were besieged and forced to surrender two months later. A grand total of 20,163 German troops were killed, wounded or missing in action during the August 18 battle. The French losses were 7,855 killed and wounded along with 4,420 prisoners of war (half of them were wounded) for a total of 12,275.

## **Siege of Metz**

With the defeat of Marshal Bazaine's Army of the Rhine at Gravelotte, the French were retired to Metz, where they were besieged by over 150,000 Prussian troops of the First and Second Armies. Napoleon III and MacMahon formed the new French Army of Châlons, to march on to Metz to rescue Bazaine. Napoleon III personally led the army with Marshal MacMahon in attendance. The Army of Châlons marched northeast towards the Belgian border to avoid the Prussians before striking south to link up with Bazaine. The Prussians, under the command of Field Marshal Count Helmuth von Moltke, took advantage of this maneuver to catch the French in a pincer grip. He left the Prussian First and Second Armies besieging Metz, except three corps detached to form the Army of the Meuse under the Crown Prince of Saxony. With this army and the Prussian Third Army, Moltke marched northward and caught up with the French at Beaumont on 30 August. After a sharp fight in which they lost 5,000 men and 40 cannons, the French withdrew toward Sedan. Having reformed in the town, the Army of Châlons was immediately isolated by the converging Prussian armies. Napoleon III ordered the army to break out of the encirclement immediately. With MacMahon wounded on the previous day, General Auguste Ducrot took command of the French troops in the field.

## **Battle of Sedan**

On 1 September 1870, the battle opened with the Army of Châlons, with 202 infantry battalions, 80 cavalry squadrons and 564 guns, attacking the surrounding Prussian Third and Meuse Armies totaling 222 infantry battalions, 186 cavalry

squadrons and 774 guns. General De Wimpffen, the commander of the French V Corps in reserve, hoped to launch a combined infantry and cavalry attack against the Prussian XI Corps. But by 11:00, Prussian artillery took a toll on the French while more Prussian troops arrived on the battlefield. The French cavalry, commanded by General Margueritte, launched three desperate attacks on the nearby village of Floing where the Prussian XI Corps was concentrated. Margueritte was mortally wounded leading the very first charge, dying 4 days later, and the two additional charges led to nothing but heavy losses. By the end of the day, with no hope of breaking out, Napoleon III called off the attacks. The French lost over 17,000 men, killed or wounded, with 21,000 captured. The Prussians reported their losses at 2,320 killed, 5,980 wounded and 700 captured or missing. By the next day, on 2 September, Napoleon III surrendered and was taken prisoner with 104,000 of his soldiers. It was an overwhelming victory for the Prussians, for they not only captured an entire French army, but the leader of France as well. The defeat of the French at Sedan had decided the war in Prussia's favour. One French army was now immobilised and besieged in the city of Metz, and no other forces stood on French ground to prevent a German invasion. Nevertheless, the war would continue.

## **War of the Government of National Defence**

### **Government of National Defence**

When the news arrived at Paris of the surrender at Sedan of Napoleon III and 80,000 men, the Second Empire was overthrown by a popular uprising in Paris, which forced the proclamation of a Provisional Government and a Third Republic

by general Trochu, Favre and Gambetta at Paris on 4 September, the new government calling itself the Government of National Defence. After the German victory at Sedan, most of the French standing army was either besieged in Metz or prisoner of the Germans, who hoped for an armistice and an end to the war. Bismarck wanted an early peace but had difficulty in finding a legitimate French authority with which to negotiate. The Government of National Defence had no electoral mandate, the Emperor was a captive and the Empress in exile but there had been no abdication *de jure* and the army was still bound by an oath of allegiance to the defunct imperial régime.

The Germans expected to negotiate an end to the war but while the republican government was amenable to war reparations or ceding colonial territories in Africa or in South East Asia to Prussia, Favre on behalf of the Government of National Defense, declared on 6 September that France would not "yield an inch of its territory nor a stone of its fortresses".

The republic then renewed the declaration of war, called for recruits in all parts of the country and pledged to drive the German troops out of France by a *guerre à outrance*. Under these circumstances, the Germans had to continue the war, yet could not pin down any proper military opposition in their vicinity. As the bulk of the remaining French armies were digging-in near Paris, the German leaders decided to put pressure upon the enemy by attacking Paris. By September 15, German troops reached the outskirts of Paris and Moltke issued the orders for an investment of the city. On September 19, the Germans surrounded it and erected a blockade, as already established at Metz, completing the encirclement on 20

September. Bismarck met Favre on 18 September at the Château de Ferrières and demanded a frontier immune to a French war of revenge, which included Strasbourg, Alsace and most of the Moselle department in Lorraine of which Metz was the capital. In return for an armistice for the French to elect a National Assembly,

Bismarck demanded the surrender of Strasbourg and the fortress city of Toul. To allow supplies into Paris, one of the perimeter forts had to be handed over. Favre was unaware that the real aim of Bismarck in making such extortionate demands was to establish a durable peace on the new western frontier of Germany, preferably by a peace with a friendly government, on terms acceptable to French public opinion. An impregnable military frontier was an inferior alternative to him, favoured only by the militant nationalists on the German side.

When the war had begun, European public opinion heavily favoured the Germans; many Italians attempted to sign up as volunteers at the Prussian embassy in Florence and a Prussian diplomat visited Giuseppe Garibaldi in Caprera.

Bismarck's demand that France surrender sovereignty over Alsace caused a dramatic shift in that sentiment in Italy, which was best exemplified by the reaction of Garibaldi soon after the revolution in Paris, who told the *Movimento* of Genoa on 7 September 1870 that "Yesterday I said to you: war to the death to Bonaparte. Today I say to you: rescue the French Republic by every means." Garibaldi went to France and assumed command of the Army of the Vosges, with which he operated around Dijon till the end of the war.

## **Siege of Paris**

Prussian forces commenced the siege of Paris on 19 September 1870. Faced with the blockade, the new French government called for the establishment of several large armies in the French provinces. These new bodies of troops were to march towards Paris and attack the Germans there from various directions at the same time. Armed French civilians were to create a guerilla force—the so-called *Francs-tireurs*—for the purpose of attacking German supply lines.

These developments prompted calls from the German public for a bombardment of the city. Von Blumenthal, who commanded the siege, was opposed to the bombardment on moral grounds. In this he was backed by other senior military figures such as the Crown Prince and Moltke.

## **Loire campaign**

Dispatched from Paris as the republican government emissary, Léon Gambetta flew over the German lines in a balloon inflated with coal gas from the city's gasworks and organized the recruitment of the Armée de la Loire. Rumors about an alleged German "extermination" plan infuriated the French and strengthened their support of the new regime. Within a few weeks, five new armies totalling more than 500,000 troops were recruited.

The Germans dispatched some of their troops to the French provinces to detect, attack and disperse the new French armies before they could become a menace. The Germans were not prepared for an occupation of the whole of France.



On 10 October, hostilities began between German and French republican forces near Orléans. At first, the Germans were victorious but the French drew reinforcements and defeated a Bavarian force at the Battle of Coulmiers on 9 November. After the surrender of Metz, more than 100,000 well-trained and experienced German troops joined the German 'Southern Army'.

The French were forced to abandon Orléans on 4 December, and were finally defeated at the Battle of Le Mans (10–12 January). A second French army which operated north of Paris was turned back at the Battle of Amiens (27 November), the Battle of Bapaume (3 January 1871) and the Battle of St. Quentin (13 January).

### **Northern campaign**

Following the Army of the Loire's defeats, Gambetta turned to General Faidherbe's Army of the North. The army had achieved several small victories at towns such as Ham, La Hallue, and Amiens and was protected by the belt of fortresses in northern France, allowing Faidherbe's men to launch quick attacks against isolated Prussian units, then retreat behind the fortresses.

Despite access to the armaments factories of Lille, the Army of the North suffered from severe supply difficulties, which depressed morale. In January 1871, Gambetta forced Faidherbe to march his army beyond the fortresses and engage the Prussians in open battle. The army was severely weakened by low morale, supply problems, the terrible winter weather and low troop quality, whilst general Faidherbe was unable to

command due to his poor health, the result of decades of campaigning in West Africa. At the Battle of St. Quentin, the Army of the North suffered a crushing defeat and was scattered, releasing thousands of Prussian soldiers to be relocated to the East.

### **Eastern campaign**

Following the destruction of the French Army of the Loire, remnants of the Loire army gathered in eastern France to form the Army of the East, commanded by general Charles-Denis Bourbaki. In a final attempt to cut the German supply lines in northeast France, Bourbaki's army marched north to attack the Prussian siege of Belfort and relieve the defenders.

In the battle of the Lisaine, Bourbaki's men failed to break through German lines commanded by General August von Werder. Bringing in the German 'Southern Army', General von Manteuffel then drove Bourbaki's army into the mountains near the Swiss border. Bourbaki attempted to commit suicide, but failed to inflict a fatal wound. Facing annihilation, the last intact French army of 87,000 men (now commanded by General Justin Clinchant) crossed the border and was disarmed and interned by the neutral Swiss near Pontarlier (1 February).

### **Armistice**

On 26 January 1871 the Government of National Defence based in Paris negotiated an armistice with the Prussians. With Paris starving, and Gambetta's provincial armies reeling from one disaster after another, French foreign minister Favre went to Versailles on 24 January to discuss peace terms with

Bismarck. Bismarck agreed to end the siege and allow food convoys to immediately enter Paris (including trains carrying millions of German army rations), on condition that the Government of National Defence surrender several key fortresses outside Paris to the Prussians. Without the forts, the French Army would no longer be able to defend Paris.

Although public opinion in Paris was strongly against any form of surrender or concession to the Prussians, the Government realised that it could not hold the city for much longer, and that Gambetta's provincial armies would probably never break through to relieve Paris.

President Trochu resigned on 25 January and was replaced by Favre, who signed the surrender two days later at Versailles, with the armistice coming into effect at midnight.

Several sources claim that in his carriage on the way back to Paris, Favre broke into tears, and collapsed into his daughter's arms as the guns around Paris fell silent at midnight. At Bordeaux, Gambetta received word from Paris on 29 January that the Government had surrendered.

Furious, he refused to surrender. Jules Simon, a member of the Government arrived from Paris by train on 1 February to negotiate with Gambetta.

Another group of three ministers arrived in Bordeaux on 5 February and the following day Gambetta stepped down and surrendered control of the provincial armies to the Government of National Defence, which promptly ordered a cease-fire across France.

## War at sea

### Blockade

When the war began, the French government ordered a blockade of the North German coasts, which the small North German Federal Navy with only five ironclads and various minor vessels could do little to oppose. For most of the war, the three largest German ironclads were out of service with engine troubles; only the turret ship SMS *Arminius* was available to conduct operations. By the time engine repairs had been completed, the French fleet had already departed. The blockade proved only partially successful due to crucial oversights by the planners in Paris. Reservists that were supposed to be at the ready in case of war, were working in the Newfoundland fisheries or in Scotland. Only part of the 470-ship French Navy put to sea on 24 July. Before long, the French navy ran short of coal, needing 200 short tons (180 t) per day and having a bunker capacity in the fleet of only 250 short tons (230 t). A blockade of Wilhelmshaven failed and conflicting orders about operations in the Baltic Sea or a return to France, made the French naval efforts futile. Spotting a blockade-runner became unwelcome because of the *question du charbon*; pursuit of Prussian ships quickly depleted the coal reserves of the French ships.

To relieve pressure from the expected German attack into Alsace-Lorraine, Napoleon III and the French high command planned a seaborne invasion of northern Germany as soon as war began. The French expected the invasion to divert German troops and to encourage Denmark to join in the war, with its

50,000-strong army and the Royal Danish Navy. It was discovered that Prussia had recently built defences around the big North German ports, including coastal artillery batteries with Krupp heavy artillery, which with a range of 4,000 yards (3,700 m), had double the range of French naval guns. The French Navy lacked the heavy guns to engage the coastal defences and the topography of the Prussian coast made a seaborne invasion of northern Germany impossible.

The French Marines and naval infantry intended for the invasion of northern Germany were dispatched to reinforce the French Army of Châlons and fell into captivity at Sedan along with Napoleon III.

A shortage of officers, following the capture of most of the professional French army at the siege of Metz and at the Battle of Sedan, led to naval officers being sent from their ships to command hastily assembled reservists of the *Garde Mobile*. As the autumn storms of the North Sea forced the return of more of the French ships, the blockade of the north German ports diminished and in September 1870 the French navy abandoned the blockade for the winter. The rest of the navy retired to ports along the English Channel and remained in port for the rest of the war.

## **Pacific and Caribbean**

Outside Europe, the French corvette *Dupleix* blockaded the German corvette SMS *Hertha* in Nagasaki and the Battle of Havana took place between the Prussian gunboat SMS *Meteor* and the French aviso *Bouvet* off Havana, Cuba, in November 1870.

# **Aftermath**

## **Analysis**

The quick German victory over the French stunned neutral observers, many of whom had expected a French victory and most of whom had expected a long war. The strategic advantages which the Germans had were not appreciated outside Germany until after hostilities had ceased. Other countries quickly discerned the advantages given to the Germans by their military system, and adopted many of their innovations, particularly the General Staff, universal conscription, and highly detailed mobilization systems.

The Prussian General Staff developed by Moltke proved to be extremely effective, in contrast to the traditional French school. This was in large part because the Prussian General Staff was created to study previous Prussian operations and learn to avoid mistakes. The structure also greatly strengthened Moltke's ability to control large formations spread out over significant distances. The Chief of the General Staff, effectively the commander in chief of the Prussian army, was independent of the minister of war and answered only to the monarch. The French General Staff—along with those of every other European military—was little better than a collection of assistants for the line commanders. This disorganization hampered the French commanders' ability to exercise control of their forces.

In addition, the Prussian military education system was superior to the French model; Prussian staff officers were

trained to exhibit initiative and independent thinking. Indeed, this was Moltke's expectation. The French, meanwhile, suffered from an education and promotion system that stifled intellectual development. According to the military historian Dallas Irvine, the system "was almost completely effective in excluding the army's brain power from the staff and high command. To the resulting lack of intelligence at the top can be ascribed all the inexcusable defects of French military policy."

Albrecht von Roon, the Prussian Minister of War from 1859 to 1873, put into effect a series of reforms of the Prussian military system in the 1860s. Among these were two major reforms that substantially increased the military power of Germany. The first was a reorganization of the army that integrated the regular army and the *Landwehr* reserves. The second was the provision for the conscription of every male Prussian of military age in the event of mobilization. Thus, although the population of France was greater than the population of all of the Northern German states that participated in the war, the Germans mobilized more soldiers for battle.

At the start of the Franco-Prussian War, 462,000 German soldiers concentrated on the French frontier while only 270,000 French soldiers could be moved to face them, the French army having lost 100,000 stragglers before a shot was fired, through poor planning and administration. This was partly due to the peacetime organisations of the armies. Each Prussian Corps was based within a *Kreis* (literally "circle") around the chief city in an area. Reservists rarely lived more than a day's travel from their regiment's depot. By contrast,

French regiments generally served far from their depots, which in turn were not in the areas of France from which their soldiers were drawn. Reservists often faced several days' journey to report to their depots, and then another long journey to join their regiments. Large numbers of reservists choked railway stations, vainly seeking rations and orders.

The effect of these differences was accentuated by the peacetime preparations. The Prussian General Staff had drawn up minutely detailed mobilization plans using the railway system, which in turn had been partly laid out in response to recommendations of a Railway Section within the General Staff. The French railway system, with competing companies, had developed purely from commercial pressures and many journeys to the front in Alsace and Lorraine involved long diversions and frequent changes between trains. There was no system of military control of the railways and officers simply commandeered trains as they saw fit. Rail sidings and marshalling yards became choked with loaded wagons, with nobody responsible for unloading them or directing them to the destination.

France also suffered from an outdated tactical system. Although referred to as "Napoleonic Tactics," this system was developed by Jomini during his time in Russia. Surrounded by a rigid aristocracy with a "Sacred Social Order" mentality, Jomini's system was equally rigid and inflexible. His system simplified several formations that were meant for an entire army, using battalions as the building blocks. His system was simple, but only strong enough to attack in one direction. The system was adopted by the Bourbons to prevent a repeat of when Napoleon I had returned to France, and Napoleon III had



retained the system upon his ascension to power (hence why they became associated with his family name). The Prussians, by contrast, did not use battalions as their basic tactical unit, and their system was much more flexible. Companies were formed into columns and attacked in parallel, rather than as a homogeneous battalion-sized block. Attacking in parallel allowed each company to choose its own axis of advance and make the most of local cover. It also permitted the Prussians to fire at oblique angles, raking the French lines with rifle fire. Thus, even though the Prussians had inferior rifles, they still inflicted more casualties with rifle fire than the French, with 53,900 French killed by the Dreyse (70% of their war casualties) versus 25,475 Germans killed by the Chassepot (96% of their war casualties).

Although Austria-Hungary and Denmark had both wished to avenge their recent military defeats against Prussia, they chose not to intervene in the war due to a lack of confidence in the French. Napoleon III also failed to cultivate alliances with the Russian Empire and the United Kingdom, partially due to the diplomatic efforts of the Prussian chancellor Otto von Bismarck, and thus faced the German states alone.

The French breech-loading rifle, the Chassepot, had a far longer range than the German needle gun; 1,500 yards (1,400 m) compared to 600 yd (550 m). The French also had an early machine-gun type weapon, the mitrailleuse, which could fire its thirty-seven barrels at a range of around 1,200 yd (1,100 m). It was developed in such secrecy that little training with the weapon had occurred, leaving French gunners with no experience; the gun was treated like artillery and in this role it was ineffective. Worse still, once the small number of soldiers

who had been trained how to use the new weapon became casualties, there were no replacements who knew how to operate the mitrailleuse.

The French were equipped with bronze, rifled muzzle-loading artillery, while the Prussians used new steel breech-loading guns, which had a far longer range and a faster rate of fire. Prussian gunners strove for a high rate of fire, which was discouraged in the French army in the belief that it wasted ammunition. In addition, the Prussian artillery batteries had 30% more guns than their French counterparts. The Prussian guns typically opened fire at a range of 2–3 kilometres (1.2–1.9 mi), beyond the range of French artillery or the Chassepot rifle. The Prussian batteries could thus destroy French artillery with impunity, before being moved forward to directly support infantry attacks. The Germans fired 30,000,000 rounds of small arms ammunition and 362,662 field artillery rounds.

### **Effects on military thought**

The events of the Franco-Prussian War had great influence on military thinking over the next forty years. Lessons drawn from the war included the need for a general staff system, the scale and duration of future wars and the tactical use of artillery and cavalry. The bold use of artillery by the Prussians, to silence French guns at long range and then to directly support infantry attacks at close range, proved to be superior to the defensive doctrine employed by French gunners. Likewise, the war showed that breech-loading cannons were superior to muzzle-loaded cannons, just as the Austro-Prussian War of 1866 had demonstrated for rifles. The Prussian tactics and designs were adopted by European armies by 1914, exemplified

in the French 75, an artillery piece optimised to provide direct fire support to advancing infantry. Most European armies ignored the evidence of the Russo-Japanese War of 1904–1905 which suggested that infantry armed with new smokeless-powder rifles could engage gun crews effectively in the open. This forced gunners to fire at longer range using indirect fire, usually from a position of cover. The heavy use of fortifications and dugouts in the Russo-Japanese war also greatly undermined the usefulness of Field Artillery which was not designed for indirect fire.

At the Battle of Mars-La-Tour, the Prussian 12th Cavalry Brigade, commanded by General Adalbert von Bredow, conducted a charge against a French artillery battery. The attack was a costly success and came to be known as "von Bredow's Death Ride", but which nevertheless was held to prove that cavalry charges could still prevail on the battlefield. Use of traditional cavalry on the battlefields of 1914 proved to be disastrous, due to accurate, long-range rifle fire, machine-guns and artillery. Bredow's attack had succeeded only because of an unusually effective artillery bombardment just before the charge, along with favorable terrain that masked his approach.

A third influence was the effect on notions of entrenchment and its limitations. While the American Civil War had famously involved entrenchment in the final years of the war, the Prussian system had overwhelmed French attempts to use similar tactics. With Prussian tactics seeming to make entrenchment and prolonged offensive campaigns ineffective, the experience of the American Civil War was seen as that of a musket war, not a rifle war. Many European Armies were

convinced of the viability of the Cult of the Offensive because of this, and focused their attention on aggressive bayonet charges over infantry fire. These would needlessly expose men to artillery fire in 1914, and entrenchment would return with a vengeance.

## **Casualties**

The Germans deployed a total of 33,101 officers and 1,113,254 men into France, of which they lost 1,046 officers and 16,539 enlisted men killed in action.

Another 671 officers and 10,050 men died of their wounds, for total battle deaths of 28,306. Disease killed 207 officers and 11,940 men, with typhoid accounting for 6,965. 4,009 were missing and presumed dead; 290 died in accidents and 29 committed suicide. Among the missing and captured were 103 officers and 10,026 men. The wounded amounted to 3,725 officers and 86,007 men.

French battle deaths were 77,000, of which 41,000 were killed in action and 36,000 died of wounds. More than 45,000 died of sickness.

Total deaths were 138,871, with 136,540 being suffered by the army and 2,331 by the navy. The wounded totaled 137,626; 131,000 for the army and 6,526 for the navy. French prisoners of war numbered 383,860. In addition, 90,192 French soldiers were interned in Switzerland and 6,300 in Belgium.

During the war the International Committee of the Red Cross (ICRC) established an international tracing agency in Basel for prisoners of that war. The holdings of the "Basel Agency" were

later transferred to the ICRC headquarters in Geneva and integrated into the ICRC archives, where they are accessible today.

## **Subsequent events**

### **Prussian reaction and withdrawal**

The Prussian Army, under the terms of the armistice, held a brief victory parade in Paris on 17 February; the city was silent and draped with black and the Germans quickly withdrew. Bismarck honoured the armistice, by allowing train loads of food into Paris and withdrawing Prussian forces to the east of the city, prior to a full withdrawal once France agreed to pay a five billion franc war indemnity. The indemnity was proportioned, according to population, to be the exact equivalent to the indemnity imposed by Napoleon on Prussia in 1807. At the same time, Prussian forces were concentrated in the provinces of Alsace and Lorraine. An exodus occurred from Paris as some 200,000 people, predominantly middle-class, went to the countryside.

### **Paris Commune**

During the war, the Paris National Guard, particularly in the working-class neighbourhoods of Paris, had become highly politicised and units elected officers; many refused to wear uniforms or obey commands from the national government. National guard units tried to seize power in Paris on 31 October 1870 and 22 January 1871. On 18 March 1871, when the regular army tried to remove cannons from an artillery

park on Montmartre, National Guard units resisted and killed two army generals. The national government and regular army forces retreated to Versailles and a revolutionary government was proclaimed in Paris. A commune was elected, which was dominated by socialists, anarchists and revolutionaries. The red flag replaced the French tricolour and a civil war began between the Commune and the regular army, which attacked and recaptured Paris from 21–28 May in the *Semaine Sanglante* ("bloody week").

During the fighting, the Communards killed around 500 people, including Georges Darboy, the Archbishop of Paris, and burned down many government buildings, including the Tuileries Palace and the Hotel de Ville. Communards captured with weapons were routinely shot by the army and Government troops killed between 7,000 and 30,000 Communards, both during the fighting and in massacres of men, women, and children during and after the Commune.

More recent histories, based on studies of the number buried in Paris cemeteries and in mass graves after the fall of the Commune, put the number killed at between 6,000 and 10,000. Twenty-six courts were established to try more than 40,000 people who had been arrested, which took until 1875 and imposed 95 death sentences, of which 23 were inflicted. Forced labour for life was imposed on 251 people, 1,160 people were transported to "a fortified place" and 3,417 people were transported. About 20,000 Communards were held in prison hulks until released in 1872 and a great many Communards fled abroad to Britain, Switzerland, Belgium or the United States. The survivors were amnestied by a bill introduced by Gambetta in 1880 and allowed to return.

## **German unification and power**

The creation of a unified German Empire (aside from Austria) greatly disturbed the balance of power that had been created with the Congress of Vienna after the end of the Napoleonic Wars. Germany had established itself as a major power in continental Europe, boasting the most powerful and professional army in the world. Although Britain remained the dominant world power overall, British involvement in European affairs during the late 19th century was limited, owing to its focus on colonial empire-building, allowing Germany to exercise great influence over the European mainland. Anglo-German straining of tensions was somewhat mitigated by several prominent relationships between the two powers, such as the Crown Prince's marriage with the daughter of Queen Victoria.

## **French reaction and Revanchism**

The defeat in the Franco-Prussian War led to the birth of Revanchism (literally, "revenge-ism") in France, characterised by a deep sense of bitterness, hatred and demand for revenge against Germany. This was particularly manifested in loose talk of another war with Germany in order to reclaim Alsace and Lorraine. It also led to the development of nationalist ideologies emphasising "the ideal of the guarded, self-referential nation schooled in the imperative of war", an ideology epitomised by figures such as General Georges Ernest Boulanger in the 1880s. Paintings that emphasized the humiliation of the defeat became in high demand, such as those by Alphonse de Neuville. Revanchism was not a major cause of war in 1914 because it faded after 1880. J.F.V. Keiger

says, "By the 1880s Franco-German relations were relatively good." The French public had very little interest in foreign affairs and elite French opinion was strongly opposed to war with its more powerful neighbor. The elites were now calm and considered it a minor issue. The Alsace-Lorraine issue remained a minor theme after 1880, and Republicans and Socialists systematically downplayed the issue. Return did not become a French war aim until after World War I began.



## Chapter 7

# Constitution Act, 1867

The *Constitution Act, 1867* (French: *Loi constitutionnelle de 1867*, originally enacted as *The British North America Act, 1867*, and referred to as the BNA Act) (the *Act*) is a major part of the Constitution of Canada. The *Act* created a federal dominion and defines much of the operation of the Government of Canada, including its federal structure, the House of Commons, the Senate, the justice system, and the taxation system. The British North America Acts, including this *Act*, were renamed in 1982 with the patriation of the Constitution (originally enacted by the British Parliament); however,

it is still known by its original name in United Kingdom records. Amendments were also made at this time: section 92A was added, giving provinces greater control over non-renewable natural resources.

## Preamble and Part I: Preliminary

The *Act* begins with a preamble declaring that the three provinces New Brunswick, Nova Scotia, and the Province of Canada (which would become Ontario and Quebec) have requested to form "one Dominion...with a Constitution similar in Principle to that of the United Kingdom". This description of the Constitution has proven important in its interpretation. As Peter Hogg wrote in *Constitutional Law of Canada*, some have argued that, since the United Kingdom had some freedom of expression in 1867, the preamble extended this right to

Canada even before the enactment of the *Canadian Charter of Rights and Freedoms* in 1982; this was a supposed basis for the Implied Bill of Rights. In *New Brunswick Broadcasting Co. v. Nova Scotia*, the leading Canadian case on parliamentary privilege, the Supreme Court of Canada grounded its 1993 decision on the preamble.

Moreover, since the UK had a tradition of judicial independence, the Supreme Court ruled in the *Provincial Judges Reference* of 1997 that the preamble shows judicial independence in Canada is constitutionally guaranteed. Political scientist Rand Dyck has criticized the preamble, saying it is "seriously out of date". He claims the *Act* "lacks an inspirational introduction".

The preamble to the *Act* is not the Constitution of Canada's only preamble. The *Charter* also has a preamble.

Part I consists of just two sections. Section 1 gives the short title of the law as *Constitution Act, 1867*. Section 2 indicates that all references to the Queen (then Victoria) equally apply to all her heirs and successors.

## **Part II: Union**

The *Act* establishes the Dominion of Canada by uniting the North American British "Provinces" (colonies) of Canada, New Brunswick, and Nova Scotia. Section 3 establishes that the union would take effect within six months of passage of the *Act* and Section 4 confirms "Canada" as the name of the country (and the word "Canada" in the rest of act refers to the new federation and not the old province).

Section 5 lists the four provinces of the new federation. These are formed by dividing the former Province of Canada into two: its two subdivisions, Canada West and Canada East, renamed Ontario and Quebec, respectively, become full provinces in Section 6. Section 7 confirms that the boundaries of Nova Scotia and New Brunswick are not changed. And Section 8 provides that a national census of all provinces must be held every ten years.

## **Part III: Executive Power**

Section 9 confirms that all executive authority "of and over Canada is hereby declared to continue and be vested in the Queen". In section 10, the Governor General or an administrator of the government, is designated as "carrying on the Government of Canada on behalf and in the Name of the Queen". Section 11 creates the Queen's Privy Council for Canada. Section 12 states that the statutory powers of the executives of the former provinces of Upper Canada, Lower Canada, Canada, Nova Scotia, and New Brunswick continue to exist, until modified by subsequent legislation. To the extent those pre-Confederation statutory powers now came within provincial jurisdiction, they could be exercised by the lieutenant governors of the provinces, either alone or by the advice of the provincial executive councils. To the extent the pre-Confederation statutory powers now came within federal jurisdiction, they could be exercised by the Governor General, either with the advice of the Privy Council or alone. Section 13 defines the Governor General in Council as the Governor General acting with the advice of the Privy Council. Section 14 allows the Governor General to appoint deputies to exercise

their powers in various parts of Canada. The Commander-in-Chief of all armed forces in Canada continues to be vested in the Queen under Section 15. Section 16 declares Ottawa to be the seat of government for Canada.

## **Part IV: Legislative Power**

The Parliament of Canada comprises the Queen and two chambers (the House of Commons of Canada and the Senate of Canada), as created by section 17. Section 18 defines its powers and privileges as being no greater than those of the British parliament. Section 19 states that Parliament's first session must begin six months after the passage of the act and Section 20 holds that Parliament must hold a legislative session at least once every twelve months.

### **Senate**

The Senate has 105 senators (Section 21), most of whom represent (Section 22) one of four equal divisions: Ontario, Quebec, the Maritime Provinces and the Western Provinces (at the time of the Union, there were 72 senators). Section 23 lays out the qualifications to become a senator. Senators are appointed by the governor general under Section 24 (which until the 1929 judicial decision in *Edwards v Canada (AG)* was interpreted as excluding women), and the first group of senators was proclaimed under section 25. Section 26 allows the Crown to add four or eight senators at a time to the Senate, divided among the divisions, but according to section 27 no more senators can then be appointed until, by death or retirement, the number of senators drops below the regular

limit of 24 per division. The maximum number of senators was set at 113, in Section 28. Senators are appointed for life (meaning until age 75 since 1965), under Section 29, though they can resign under Section 30 and can be removed under the terms of section 31, in which case the vacancy can be filled by the governor general (Section 32). Section 33 gives the Senate the power to rule on its own disputes over eligibility and vacancy. The speaker of the Senate is appointed and dismissed by governor general under Section 34. Quorum for the Senate is (initially) set at 15 senators by Section 35, and voting procedures are set by Section 36.

## **House of Commons**

The composition of the Commons, under Section 37, consists of 308 members: 106 for Ontario, 75 for Quebec, 11 for Nova Scotia, 10 for New Brunswick, 14 for Manitoba, 36 for British Columbia, 4 for Prince Edward Island, 28 for Alberta, 14 for Saskatchewan, 7 for Newfoundland and Labrador, 1 for Yukon, 1 for the Northwest Territories, and 1 for Nunavut.

The House is summoned by the governor general under Section 38. Section 39 forbids senators to sit in the Commons. Section 41 divides the provinces in electoral districts and Section 41 continues electoral laws and voting qualifications of the time, subject to revision. Section 43 allows for by-elections.

Section 44 allows the house to elect its own speaker and allows the House to replace the speaker in the case of death (Section 45) or prolonged absence (47). A speaker is required to preside at all sittings of the House (46). Quorum for the house is set at 20 members, including the speaker by Section 48. Section 49

says that the speaker cannot vote except in the case of a tied vote. The maximum term for a house is five years between elections under Section 50. Section 51 sets out the rules by which Commons seats are to be redistributed following censuses, allowing for more seats to be added by section 52.

### **Money votes and royal assent**

"Money bills" (dealing with taxes or appropriation of funds) must originate in the Commons under Section 53 and must be proposed by the governor general (i.e. the government) under section 54. Sections 55, 56, and 57 allow the governor general to assent to in the Queen's name, withhold assent to or "reserve" for the "signification of the Queen's pleasure" any bill passed by both houses. Within two years of the governor general's royal assent to a bill, the Queen-in-Council may disallow the act; and within two years of the governor general's reservation, the Queen-in-Council may assent to the bill.

## **Part V: Provincial Constitutions**

The basic governing structures of the Canadian Provinces are laid out in Part V of the *Act*. (Specific mentions are made to the four founding provinces, but the general pattern holds for all the provinces.)

### **Executive power**

Each province must have a Lieutenant Governor (Section 58), who serves at the pleasure of the Governor General (Section 59), whose salary is paid by the federal parliament (Section 60), and who must swear the oath of allegiance (Section 61).

The powers of a Lieutenant Governor can be substituted for by an administrator of government (Sections 62 and 66). All provinces also have an executive council (Sections 63 and 64).

The Lieutenant Governor can exercise executive power alone or "in council" (Section 65). Section 68 establishes the capitals of the first four provinces (Ontario, Quebec, Nova Scotia, New Brunswick), but also allows those provinces to change their capitals.

## **Legislative power**

### **Ontario and Quebec**

Sections 69 and 70 establishes the Legislature of Ontario, comprising the Lieutenant Governor and the Legislative Assembly of Ontario, and Sections 71 to 80 establishes the Parliament of Quebec, which at the time comprised the Lieutenant Governor, the Legislative Assembly of Quebec (renamed in 1968 to the National Assembly of Quebec), and the Legislative Council of Quebec (since abolished).

The legislatures are summoned by the Lieutenant Governors (Section 82). Section 83 prohibits provincial civil servants (excluding cabinet ministers) from sitting in the provincial legislatures. Section 84 allows for existing election laws and voting requirements to continue after the Union. Section 85 sets the life of each legislature as no more than four years, with a session at least once every twelve months under Section 86. Section 87 extends the rules regarding speakers, by-elections, quorum, etc., as set for the federal House of Commons to the legislatures of Ontario and Quebec.

## **Nova Scotia and New Brunswick**

Section 88 simply extends the pre-Union constitutions of those provinces into the post-Confederation era.

### **Other**

Section 90 extends the provisions regarding money votes, royal assent, reservation and disallowance, as established for the federal Parliament to the provincial legislatures but with the Governor General in the role of the Queen-in-Council.

## **Part VI: Division of Powers**

The powers of government are divided between the provinces and the federal government and are described in sections 91 to 95 of the *Act*. Sections 91 and 92 are of particular importance, as they enumerate the subjects for which each jurisdiction can enact a law, with section 91 listing matters of federal jurisdiction and section 92 listing matters of provincial jurisdiction.

Sections 92A and 93 and 93A are concerned with non-renewable natural resources and education, respectively (both are primarily provincial responsibilities).

Section 94 leaves open a possible change to laws regarding property and civil rights, which so far has not been realized. Sections 94A and 95, meanwhile, address matters of shared jurisdiction, namely old age pensions (section 94A) and agriculture and immigration (section 95).



## **Peace, order and good government**

Section 91 authorizes Parliament to "make laws for the peace, order, and good government of Canada, in relation to all matters not coming within the classes of subjects by this Act assigned exclusively to the Legislatures of the provinces".

Although the text of the *Act* appears to give Parliament residuary powers to enact laws in any area that has not been allocated to the provincial governments, subsequent Privy Council jurisprudence held that the "peace, order, and good government" power is in a delimited federal competency like those listed under section 91 (see e.g. *AG Canada v AG Ontario (Labour Conventions)*, [1937] AC 326 (PC)).

In 2019, the Saskatchewan Court of Appeal sided with the federal government in a 3-2 split on the Greenhouse Gas Pollution Pricing Act, allowing an expansion of the federal government's taxation power over the provinces in the wake of the climate change crisis, concurrently as Parliament joined with other national legislatures in declaring that the nation was in a "climate emergency" on 17 June. In Grant Huscroft's dissenting opinion on the Court of Appeal for Ontario, he provides that "counsel for Canada conceded that the Act was not passed on the basis that climate change constitutes an emergency."

## **First Nations, Inuit and Métis**

Section 91(24) of the *Act* provides that the federal government has the legislative jurisdiction for "Indians and lands reserved for the Indians." Aboriginal Affairs and Northern Development

Canada (AANDC), formerly known as Indian and Northern Affairs Canada (INAC), has been the main federal organization exercising this authority.

## **Criminal law**

Section 91(27) gives Parliament the power to make law related to the "criminal law, except the constitution of courts of criminal jurisdiction, but including the procedure in criminal matters". It was on this authority that Parliament enacted and amends the Criminal Code.

However, under section 92(14), the provinces are delegated the power to administer justice, "including the constitution, maintenance, and organization of provincial courts, both of civil and criminal jurisdictions, and including procedure in civil matters in both courts". This provision allows the provinces to create the courts of criminal jurisdiction and to create provincial police forces such as the OPP and the Sûreté du Québec (SQ).

As a matter of policy dating back to Confederation, the federal government has delegated the prosecutorial function for almost all criminal offences to the provincial Attorneys General. Crown Prosecutors appointed under provincial law thus prosecute almost all Criminal Code offences across Canada.

Section 91(28) gives Parliament exclusive power over "penitentiaries" while section 92(6) gives the provinces powers over the "prisons". This means that offenders sentenced to two years or more go to federal penitentiaries while those with lighter sentences go to provincial prisons.

## **Property and civil rights**

Section 92(13) gives the Provinces the exclusive power to make law related to "property and civil rights in the province". In practice, this power has been read broadly to give the provinces authority over numerous matters such as professional trades, labour relations, and consumer protection.

## **Marriage**

Section 91(26) gives the federal government power over divorce and marriage. On this basis, Parliament can legislate on marriage and divorce. However, the provinces retain power over the solemnization of marriage (section 92(12)). There are also several instances of overlap in laws relating to marriage and divorce, which in most cases is solved through inter jurisdictional immunity. For instance, the federal *Divorce Act* is valid legislation, even though the *Divorce Act* has some incidental effects on child custody, which is usually considered to be within the provincial jurisdictions of "civil rights" (s. 92(13)) and "matters of a private nature" (s. 92(16)).

## **Works and undertakings**

Section 92(10) allows the federal government to declare any "works or undertakings" to be of national importance, and thereby remove them from provincial jurisdiction.

## **Education (Sections 93 and 93A)**

Sections 93 and 93A give the Provincial Provinces power over the competency of education, but there are significant

restrictions designed to protect minority religious rights. This is due that it was created during a time when there was a significant controversy between Protestants and Catholics in Canada over whether schools should be parochial or non-denominational. Section 93(2) specifically extends all pre-existing denominational school rights into the post-Confederation era.

## **Section 94**

Section 94 allows for the provinces that use the British-derived common law system, in effect all but Quebec, to unify their property and civil rights laws. This power has never been used.

## **Old Age Pensions (Section 94A)**

Under Section 94A, the federal and provincial governments share power over Old Age Pensions. Either order of government can make laws in this area, but in the case of a conflict, provincial law prevails.

## **Agriculture and Immigration (Section 95)**

Under Section 95, the federal and provincial governments share power over agriculture and immigration. Either order of government can make laws in this area, but in the case of a conflict, federal law prevails.

# **Part VII: Judicature**

The authority over the judicial system in Canada is divided between Parliament and the provincial Legislatures.

## **Parliament's power to create federal courts**

Section 101 gives Parliament power to create a "general court of appeal for Canada" and "additional Courts for the better Administration of the Laws of Canada". Parliament has used this power to create the Supreme Court of Canada and lower federal courts. It has created the Supreme Court under both branches of s. 101. The lower federal courts, such as the Federal Court of Appeal, the Federal Court, the Tax Court of Canada and the Court Martial Appeal Court of Canada are all created under the second branch, i.e. as "additional Courts for the better Administration of the Laws of Canada".

## **Provincial power to create courts**

Section 92(14) gives the provincial legislatures the power over the "Constitution, Maintenance, and Organization of Provincial Courts, both of Civil and of Criminal Jurisdiction". This power includes the creation of both the superior courts, both of original jurisdiction and appeal, as well as inferior tribunals.

Superior courts are known as "courts of inherent jurisdiction", as they receive their constitutional authority from historical convention inherited from the United Kingdom.

## **Section 96 courts**

Section 96 authorizes the federal government to appoint judges for "the Superior, District, and County Courts in each Province". No provinces have district or county courts anymore, but all provinces have superior courts. Although the provinces pay for these courts and determine their jurisdiction

and procedural rules, the federal government appoints and pays their judges. Historically, this section has been interpreted as providing superior courts of inherent jurisdiction with the constitutional authority to hear cases. The "section 96 courts" are typically characterized as the "anchor" of the justice system around which the other courts must conform. As their jurisdiction is said to be "inherent", the courts have the authority to try all matters of law except where the jurisdiction has been taken away by another court. However, courts created by the federal government under section 101 or by the provincial government under 92(14) are generally not allowed to intrude on the core jurisdiction of a section 96 court.

The scope of the core jurisdiction of section 96 courts has been a matter of considerable debate and litigation. When commencing litigation a court's jurisdiction may be challenged on the basis that it does not have jurisdiction. The issue is typically whether the statutory court created under section 101 or 92(14) has encroached upon the exclusive jurisdiction of a section 96 court.

To validate the jurisdiction of a federal or provincial tribunal it must satisfy a three-step inquiry first outlined in *Reference Re Residential Tenancies Act (Ontario)*. The tribunal must not touch upon what was historically intended as the jurisdiction of the superior court. The first stage of inquiry considers what matters were typically exclusive to the court at the time of Confederation in 1867. In *Sobeys Stores Ltd. v. Yeomans* (1989) the Supreme Court stated that the "nature of the disputes" historically heard by the superior courts, not just the historical remedies provided, must be read broadly. If the

tribunal is found to intrude on the historical jurisdiction of the superior court, the inquiry must turn to the second stage which considers whether the function of the tribunal and whether it operates as an adjudicative body. The final step assesses the context of the tribunal's exercise of power and looks to see if there are any further considerations to justify its encroachment upon the superior court's jurisdiction.

### **Constitutional jurisdiction**

Not all courts and tribunals have jurisdiction to hear constitutional challenges. The court, at the very least, must have jurisdiction to apply the law. In *N.S. v. Martin; N.S. v. Laseur* (2003) the Supreme Court re-articulated the test for constitutional jurisdiction from *Cooper v. Canada*. The inquiry must begin by determining whether the enabling legislation gives explicit authority to apply the law. If so, then the court may apply the constitution. The second line of inquiry looks into whether there was implied authority to apply the law. This can be found by examining the text of the *Act*, its context, and the general nature and characteristics of the adjudicative body.

See Section Twenty-four of the Canadian Charter of Rights and Freedoms for the jurisdiction of the *Charter*.

## **Part VIII: Revenues; debts, assets; taxation**

This Part lays out the financial functioning of the government of Canada and the provincial governments. It establishes a

fiscal union where the federal government is liable for the debts of the provinces (Sections 111–116).

It establishes the tradition of the federal government supporting the provinces through fiscal transfers (Section 119). It creates a customs union which prohibits internal tariffs between the provinces (Sections 121–124). Section 125 prevents one order of government from taxing the lands or assets of the other.

## **Part IX: Miscellaneous**

Section 132 gives the federal Parliament the legislative power to implement treaties entered to by the British government on behalf of the Empire. With the acquisition of full sovereignty by Canada, this provision has limited effect.

Section 133 establishes English and French as the official languages of the Parliament of Canada and the Legislature of Quebec. Either language can be used in the federal Parliament and the National Assembly of Quebec. All federal and Quebec laws must be enacted in both languages, and both language versions have equal authority.

## **Part X: Admission of Other Colonies**

Section 146 allows the federal government to negotiate the entry of new provinces into the Union without the need to seek the permission of the existing provinces. Section 147 establishes that Prince Edward Island and Newfoundland would have 4 senators upon joining Confederation.



## "Small bill of rights"

The 1867 *Act* does not include a written bill of rights and judicial theory on an Implied Bill of Rights did not emerge until the 20th century.

Canadian constitutional scholar Peter Hogg identified several rights provided in various sections of the *Act* that he termed the "small bill of rights": section 50 limits the duration of a House of Commons of Canada to a maximum of five years; sections 51 and 52 require readjustment of seats in the House of Commons following each census to guarantee proportionate representation of all provinces; section 86 requires Parliament and all legislatures sit at least once per year; section 93 provides, notwithstanding provincial jurisdiction over education in Canada, the right to separate schools for either Protestant or Catholic minorities; section 99 establishes a right for judges to serve during good behaviour unless removed by the governor general under advice from Parliament; section 121 prohibits customs duties and tariffs on inter-provincial trade; section 125 exempts governments in Canada from paying most taxes; and section 133 provides for bilingualism in the legislative and judicial branches of the federal and Quebec governments (see below).

Many of these rights were repeated or expanded in sections 4, 5, 16, 17, 18, 19, and 20 of the *Charter*. Section 29 of the *Charter* does not repeat or establish new rights for separate schools but reaffirms the right to separate schools provided under the 1867 *Act*.

## **Language rights**

Although the 1867 *Act* does not establish English and French as Canada's official languages, it does provide some rights for the users of both languages in respect of some institutions of the federal and Quebec governments.

Section 133 allows bilingualism in both the federal Parliament and the Quebec legislature, allows for records to be kept in both languages, and allows bilingualism in federal and Quebec courts. Interpretation of this section has found that this provision requires that all statutes and delegated legislation be in both languages and be of equal force. Likewise, it has been found that the meaning of "courts" in Section 133 includes all federal and provincial courts as well as all tribunals that exercise an adjudicative function.

These rights are duplicated in respect to the federal government, but not Quebec, and extended to New Brunswick, by sections 17, 18 and 19 of the Charter of Rights; Sections 16 and 20 of the Charter elaborate by declaring English and French to be the official languages and allowing for bilingual public services.

## **Canada Day**

The anniversary of the *Act's* entry into force and creation of the Dominion of Canada on 1 July 1867 is observed annually as Canada Day (known as Dominion Day prior to 1982) and is celebrated as Canada's national holiday.

## Chapter 8

# Dominion of New Zealand

The Dominion of New Zealand was the historical successor to the Colony of New Zealand. It was a constitutional monarchy with a high level of self-government within the British Empire.

New Zealand became a separate British Crown colony in 1841 and received responsible government with the Constitution Act in 1852. New Zealand chose not to take part in the Federation of Australia and became the Dominion of New Zealand on 26 September 1907, Dominion Day, by proclamation of King Edward VII. Dominion status was a public mark of the political independence that had evolved over half a century through responsible government.

Just under one million people lived in New Zealand in 1907 and cities such as Auckland and Wellington were growing rapidly. The Dominion of New Zealand allowed the British Government to shape its foreign policy, and it followed Britain into the First World War.

The 1923 and 1926 Imperial Conferences decided that New Zealand should be allowed to negotiate its own political treaties, and the first commercial treaty was ratified in 1928 with Japan. When the Second World War broke out in 1939 the New Zealand Government made its own decision to enter the war.

In the post-war period, the term *Dominion* has fallen into disuse. Full independence was granted with the Statute of Westminster in 1931 and adopted by the New Zealand

Parliament in 1947. However, the 1907 royal proclamation of Dominion status has never been revoked and remains in force today.

## **Dominion status**

### **Debate**

The alteration in status was stirred by a sentiment on the part of the prime ministers of the self-governing colonies of the British Empire that a new term was necessary to differentiate them from the non-self-governing colonies. At the 1907 Imperial Conference, it was argued that self-governing colonies that were not styled 'Dominion' (like Canada) or 'commonwealth' (like Australia) should be designated by some such title as 'state of the empire'. After much debate over lexicon, the term 'Dominion' was decided upon.

Following the 1907 conference, the New Zealand House of Representatives passed a motion respectfully requesting that King Edward VII "take such steps as he may consider necessary" to change the designation of New Zealand from the *Colony of New Zealand* to the *Dominion of New Zealand*.

The adoption of the designation of Dominion would, "raise the status of New Zealand" stated Prime Minister Sir Joseph Ward and "... have no other effect than that of doing the country good". Ward also had regional imperial ambitions. He hoped the new designation would remind the world that New Zealand was not part of Australia. It would dignify New Zealand, a country he thought was "the natural centre for the government of the South Pacific".

Dominion status was strongly opposed by Leader of the Opposition Bill Massey, an ardent imperialist, who suspected that the change would lead to demands for increases in viceregal and ministerial salaries.

### **Royal proclamation**

A royal proclamation granting New Zealand the designation of 'Dominion' was issued on 9 September 1907.

On 26 September the Prime Minister, Sir Joseph Ward, read the proclamation from the steps of Parliament:

- Edward R. & I. Whereas We have on the Petition of the Members of the Legislative Council and House of Representatives of Our Colony of New Zealand determined that the title of Dominion of New Zealand shall be substituted for that of the Colony of New Zealand as the designation of the said Colony, We have therefore by and with the advice of Our Privy Council thought fit to issue this Our Royal Proclamation and We do ordain, declare and command that on and after the twenty-sixth day of September, one thousand nine hundred and seven, the said Colony of New Zealand and the territory belonging thereto shall be called and known by the title of the Dominion of New Zealand. And We hereby give Our Commands to all Public Departments accordingly. Given at Our Court at Buckingham Palace, this ninth day of September, in the year of Our Lord one thousand nine hundred and seven, and in the seventh year of Our Reign. God save the King

## **Effect and reception**

With the attaining of Dominion status, the colonial treasurer became the minister of finance and the Colonial Secretary's Office was renamed the Department of Internal Affairs.

The proclamation of 10 September also designated members of the House of Representatives as "M.P." (Member of Parliament). Previously they were designated "M.H.R." (Member of the House of Representatives).

Letters patent were issued to confirm New Zealand's change in status, declaring that: "there shall be a Governor and Commander-in-Chief in and over Our Dominion of New Zealand". Dominion status allowed New Zealand to become virtually independent, while retaining the British monarch as head of state, represented by a governor appointed in consultation with the New Zealand Government.

Control over defence, constitutional amendments, and (partially) foreign affairs remained with the British Government.

Joseph Ward had thought that New Zealanders would be "much gratified" with the new title. However, Dominion status was received with limited enthusiasm or indifference from the general public, who were unable to discern any practical difference.

Dominion status symbolised New Zealand's shift to self-governance, but this change had been practically accomplished with the first responsible government in the 1850s.

Historian Keith Sinclair later remarked:

... the change of title, for which there had been no demand, produced little public interest. It was largely regarded as Ward's personal show ... it was merely cosmetic.

According to Dame Silvia Cartwright, 18th Governor-General of New Zealand, in a 2001 speech:

This event passed relatively unheralded. It attracted little comment. This illustrates that what may appear as a constitutional landmark, particularly from this point in time needs to be seen in its context. And so, although new Letters Patent and Royal Instructions were issued in 1907, and the requirement to reserve certain classes of Bill for His Majesty's pleasure was omitted, New Zealand certainly didn't embrace dominion status with the vigour of a young nation intent on independence.

In 1917, letters patent were issued again re-designating the Governor as 'Governor-General'. The changes in the viceroy's title were intended to reflect more fully New Zealand's self-governing status. The 1917 letters patent constituted the office 'Governor-General and Commander-in-Chief in and over Our Dominion of New Zealand'.

The national flag, depicting the British Union Flag, remained the same. Until 1911 New Zealand used the royal coat of arms of the United Kingdom on all official documents and public buildings, however following its new status a new coat of arms for New Zealand was designed. A royal warrant granting

armorial ensigns and supports was issued on 26 August 1911 and published in the *New Zealand Gazette* on 11 January 1912.

Despite the new status, there was some apprehension in 1919 when Prime Minister Bill Massey signed the Treaty of Versailles (giving New Zealand membership of the League of Nations). This act was a turning point in New Zealand's diplomatic history, indicating that the Dominion had a degree of control over its foreign affairs. Massey himself did not view it as a symbolic act and would have preferred New Zealand to maintain a deferential role within the empire.

## **Dominion Day**

To mark the granting of Dominion status, 26 September was declared Dominion Day. The first Dominion Day was celebrated on 25 September 1907, when one politician said it would be remembered as New Zealand's Fourth of July.

Today, it is observed only as a Provincial Anniversary Day holiday in South Canterbury. There is support in some quarters for the day to be revived as an alternative New Zealand Day, instead of renaming Waitangi Day, New Zealand's current national day.

## **Territorial expansion**

The Antarctic territory of the Ross Dependency, previously under the sovereignty of the United Kingdom, is today regarded by New Zealand as having become part of the Dominion of New



Zealand on 16 August 1923. The legality of that contemporary assertion has been questioned but is nonetheless the position of New Zealand.

The Cook Islands and Niue each already formed part of the Dominion of New Zealand on the date it was proclaimed. Both had become part of the Colony of New Zealand on 11 June 1901. Western Samoa was never part of New Zealand, having instead been the subject of a League of Nations Mandate and subsequently a United Nations Trusteeship Agreement. However, in 1982 the Judicial Committee of the Privy Council allowed Samoans born under New Zealand administration (i.e. prior to 1962) to claim New Zealand citizenship.

## **Changes to Dominion status**

### **Balfour Declaration**

The 1926 Imperial Conference devised the 'Balfour formula' of Dominion status, stating that:

The United Kingdom and the Dominions are autonomous Communities within the British Empire, equal in status, in no way subordinate one to another in any aspect of their domestic or external affairs, though united by a common allegiance to the Crown, and freely associated as members of the British Commonwealth

— *Balfour Declaration of 1926*

The Balfour Report further resolved that each respective governor-general occupied "the same position in relation to the

administration of public affairs in the Dominion" as was held by the monarch in the United Kingdom. Consequently, the only advisers to the governor-general (and the monarch in New Zealand) were his New Zealand ministers.

Prime Minister Gordon Coates, who led the New Zealand delegation to the conference, called the Balfour Declaration a "poisonous document" that would weaken the British Empire as a whole.

### **Statute of Westminster**

In 1931, the British (Imperial) Parliament passed the Statute of Westminster, which repealed the imperial Colonial Laws Validity Act and gave effect to resolutions passed by the imperial conferences of 1926 and 1930.

It essentially gave legal recognition to the "de facto independence" of the Dominions by removing Britain's ability to make laws for the Dominions without their consent:

No Act of Parliament of the United Kingdom passed after the commencement of this Act shall extend, or be deemed to extend, to a Dominion as part of the law of that Dominion, unless it is expressly declared in that Act that that Dominion has requested, and consented to, the enactment thereof.

— *Statute of Westminster, Section 4.*

New Zealand initially viewed the Statute of Westminster as an "unnecessary legal complication that it perceived would weaken imperial relations." The New Zealand Government only allowed the Dominion of New Zealand to be cited in the statute

provided that the operative sections did not apply unless adopted by the New Zealand Parliament. Preferring the British Government to handle most of its foreign affairs and defence, New Zealand held back from adopting the Statute of Westminster Act.

The First Labour Government (1935–1949) pursued a more independent path in foreign affairs, in spite of the statute remaining unadopted. In 1938 Deputy Prime Minister Peter Fraser told Parliament, "this country has to make up its own mind on international problems as a sovereign country – because under the Statute of Westminster ours is a sovereign country".

In the 1944 Speech from the Throne the Governor-General announced the government's intention to adopt the Statute of Westminster. It was forced to abandon the proposal when the opposition accused the government of being disloyal to Britain at a time of need.

Ironically, the National opposition prompted the adoption of the statute in 1947 when its leader, and future prime minister, Sidney Holland introduced a member's bill to abolish the Legislative Council. Because New Zealand required the consent of the British Parliament to make the necessary amendments to the New Zealand Constitution Act 1852, Peter Fraser, now Prime Minister, had a reason to finally adopt the statute. It was formally adopted on 25 November 1947 with the Statute of Westminster Adoption Act 1947, along with consenting legislation from the British Parliament.

New Zealand was the last Dominion listed in the statute to adopt it.

## **Dominion in disuse**

After the Second World War, the country joined the United Nations as simply "New Zealand". A year later in 1946, Prime Minister Peter Fraser instructed government departments not to use the term Dominion any longer.

One of the first marks of New Zealand's sovereignty was the alteration of the monarch's title by the Royal Titles Act 1953. For the first time, the monarch's official New Zealand title mentioned New Zealand separately from the United Kingdom and the other Dominions, now called *Realms*:

Elizabeth the Second, by the Grace of God of the United Kingdom, New Zealand and Her Other Realms and Territories Queen, Head of the Commonwealth, Defender of the Faith.

— *Royal Titles Act 1953 (NZ), s 2; Royal Titles Proclamation (1953) II New Zealand Gazette 851*

The name of the state in official usage was also changed to the Realm of New Zealand. The term Dominion largely fell into disuse over the next decade. The term persisted the longest in the names of institutions (for instance, the Dominion Museum was not renamed the National Museum until as late as 1972), businesses and in the constitutions of clubs and societies. One rare surviving usage is in the title of a newspaper, *The Dominion Post* (formerly *The Dominion*).

The change in style did not otherwise affect the legal status of New Zealand or its Government; the 1907 royal proclamation of Dominion status has never been revoked and remains in force

today. Nevertheless, the opinion of the New Zealand Government is that New Zealand became a sovereign state in 1947: "...both in terms of gaining formal legal control over the conduct of its foreign policy and the attainment of constitutional and plenary powers by its legislature". In passing the Constitution Act 1986 (effective 1 January 1987), New Zealand "unilaterally revoked all residual United Kingdom legislative power".

## Chapter 9

# Triple Alliance (1882)

The Triple Alliance was an agreement between Germany, Austria-Hungary, and Italy. It was formed on 20 May 1882 and renewed periodically until it expired in 1915 during World War I. Germany and Austria-Hungary had been closely allied since 1879. Italy was looking for support against France shortly after it lost North African ambitions to the French. Each member promised mutual support in the event of an attack by any other great power.

The treaty provided that Germany and Austria-Hungary were to assist Italy if it was attacked by France without provocation. In turn, Italy would assist Germany if attacked by France.

In the event of a war between Austria-Hungary and Russia, Italy promised to remain neutral. The existence and membership of the treaty were well known, but its exact provisions were kept secret until 1919.

When the treaty was renewed in February 1887, Italy gained an empty promise of German support of Italian colonial ambitions in North Africa in return for Italy's continued friendship. Austria-Hungary had to be pressured by German chancellor Otto von Bismarck into accepting the principles of consultation and mutual agreement with Italy on any territorial changes initiated in the Balkans or on the coasts and islands of the Adriatic and Aegean seas. Italy and Austria-Hungary did not overcome their basic conflict of interest in that region despite the treaty. In 1891, attempts were made to join Britain to the

Triple Alliance, which, though unsuccessful, were widely believed to have succeeded in Russian diplomatic circles.

Shortly after renewing the Alliance in June 1902, Italy secretly extended a similar guarantee to France. By a particular agreement, neither Austria-Hungary nor Italy would change the status quo in the Balkans without previous consultation.

On 18 October 1883 Carol I of Romania, through his Prime Minister Ion C. Brătianu, had also secretly pledged to support the Triple Alliance, but he later remained neutral in the First World War due to viewing Austria-Hungary as the aggressor. On 1 November 1902, five months after the Triple Alliance was renewed, Italy reached an understanding with France that each would remain neutral in the event of an attack on the other.

When Austria-Hungary found itself at war in August 1914 with the rival Triple Entente, Italy proclaimed its neutrality, considering Austria-Hungary the aggressor. Italy also defaulted on the obligation to consult and agree to compensations before changing the status quo in the Balkans, as agreed in 1912 renewal of the Triple Alliance. Following parallel negotiation with both Triple Alliance (which aimed to keep Italy neutral) and the Triple Entente (which aimed to make Italy enter the conflict), Italy sided with the Triple Entente and declared war on Austria-Hungary.

## **Germany**

The man chiefly responsible for the Triple Alliance was Otto von Bismarck, the Chancellor of Germany. His primary goal was to preserve the status quo in Europe after he had unified

Germany in 1871. He was particularly concerned about France finding allies to help it regain Alsace-Lorraine. By promising to aid Austria-Hungary and Italy in the event of attack, Bismarck sought to make them somewhat dependent on Germany and therefore unsympathetic to French adventures.

## **Austria-Hungary**

By the late 1870s, Austrian territorial ambitions in both the Italian Peninsula and Central Europe had been thwarted by the rise of Italy and Germany as new powers. With the decline and the failed reforms of the Ottoman Empire, Slavic discontent in the occupied Balkans grew, which both Russia and Austria-Hungary saw as an opportunity to expand in the region.

In 1876, Russia offered to partition the Balkans, but the Hungarian statesman Gyula Andr assy declined because Austria-Hungary was already a "saturated" state and could not cope with additional territories. The whole empire was thus drawn into a new style of diplomatic brinkmanship, which was first conceived of by Andr assy, centring on the province of Bosnia and Herzegovina, a predominantly-Slav area that was still under the control of the Ottoman Empire.

On the heels of the Great Balkan Crisis, Austro-Hungarian forces occupied Bosnia and Herzegovina in August 1878, and Austria-Hungary eventually annexed Bosnia and Herzegovina in October 1908 as a common holding under the control of the finance ministry, rather than attaching it to either Austria or Hungary. The occupation of Bosnia-Herzegovina was a step taken in response to Russian advances into Bessarabia. Unable to mediate between the Ottoman and the Russian Empires over



the control of Serbia, Austria–Hungary declared neutrality when the conflict between the empires escalated into war. To counter Russian and French interests in Europe, an alliance was concluded with Germany in October 1879 and with Italy in May 1882.

## **Italy**

Italy had several motives for joining the existing Austro-German alliance. The Italian government at that time was controlled by conservatives, who sympathized ideologically with the two monarchies. Also, Catholic Austria was a traditional protector of the Vatican, which Italy wanted to absorb. However, perhaps most importantly, Italy was seeking potential allies against France. The Kingdom of Italy, like some of the other European powers, wanted to set up colonies and build up an overseas empire. Although France had supported Italian unification, Italy's colonial ambitions in Africa quickly brought it into a rivalry with France. That was reflected in anger at the French seizure of Tunisia in 1881, the so-called *Schiaffo di Tunisi* by Italian press, which many Italians had seen as a potential colony. By joining the Alliance, Italy hoped to guarantee itself support in case of foreign aggression. The main alliance compelled any signatory country to support the other parties if two other countries attacked. Germany had won a war against France in 1870 and was a natural ally for Italy. Thus, Italy found itself coming to terms with its historical enemy, Austria-Hungary, against which Italy had fought three wars in the 34 years before the signing of the first treaty.

However, Italian public opinion remained unenthusiastic about their country's alignment with Austria-Hungary, a past enemy

of Italian unification and whose Italian-populated districts in the Trentino and Istria were seen as occupied territories by Italian irredentists. In the years before World War I, many distinguished military analysts predicted that Italy would attack its supposed ally in the event of a large scale conflict. Italy's adherence to the Triple Alliance was doubted, and from 1903 plans for a possible war against Rome were again maintained by the Austro-Hungarian General Staff. Mutual suspicions led to reinforcement of the frontier and speculation in the press about a war between the two countries into the first decade of the 20th century. As late as 1911, Count Franz Conrad von Hötzendorf, the chief of the Austro-Hungarian General Staff, was advocating a preemptive strike against Austria's supposed Italian ally. That prediction was strengthened by Italy's invasion and annexation of Libya, bringing it into conflict with the German-backed Ottoman Empire.

## **Romania**

King Carol I of Romania was of German ancestry, which, combined with his wish to turn Romania into a centre of stability in Southeastern Europe and his fear of Russian expansion and the competing claims on Bessarabia, led to Romania secretly joining the Triple Alliance on 18 October 1883. Only the King and a handful of senior Romanian politicians knew about it. Romania and Austria-Hungary pledged to help each other in the event of a Russian, Serbian or Bulgarian attack. There were, however, several disputes between Romania and Hungary, the most notable being the status and community rights of Romanians in Transylvania.

Romania eventually managed to achieve the status of regional power in the aftermath of the Balkan Wars and the 1913 Treaty of Bucharest, but less than a year later, World War I started, and Romania, after a period of neutrality in which both the Central Powers and the Allies tried persuading Romania to join their respective sides, eventually joined the Allies in 1916, after it had been promised significant Romanian-inhabited Hungarian lands. Romania's official reason for not siding with the Triple Alliance when the war started was the same as Italy's: The Triple Alliance was a defensive alliance, but Germany and Austria-Hungary had taken the offensive.

## Chapter 10

# Triple Entente

The Triple Entente describes the informal understanding between the Russian Empire, the French Third Republic and the United Kingdom of Great Britain and Ireland. It built upon the Franco-Russian Alliance of 1894, the Entente Cordiale of 1904 between Paris and London, and the Anglo-Russian Entente of 1907. It formed a powerful counterweight to the Triple Alliance of Germany, Austria-Hungary, and Italy. The Triple Entente, unlike the Triple Alliance or the Franco-Russian Alliance itself, was not an alliance of mutual defense.

The Franco-Japanese Treaty of 1907 was a key part of building a coalition as France took the lead in creating alliances with Japan, Russia, and (informally) with Britain. Japan wanted to raise a loan in Paris, so France made the loan contingent on a Russo-Japanese agreement and a Japanese guaranty for France's strategically vulnerable possessions in Indochina. Britain encouraged the Russo-Japanese rapprochement. Thus was built the Triple Entente coalition that fought World War I.

At the start of World War I in 1914, all three Triple Entente members entered it as Allied Powers against the Central Powers: Germany and Austria-Hungary. On September 4, 1914, the Triple Entente issued a declaration undertaking not to conclude a separate peace and only to demand terms of peace agreed between the three parties. Historians continue to debate the importance of the alliance system as one of the causes of World War I.

## **Alliance system**

During the Franco-Prussian War of 1870–1871, Prussia and its allies defeated the Second French Empire, resulting in the establishment of the Third Republic. In the Treaty of Frankfurt, Prussia forced France to cede Alsace-Lorraine to the new German Empire, souring subsequent relations. France, worried about the escalating military development of Germany, began building up its own war industries and army to deter German aggression.

Russia had previously been a member of the League of the Three Emperors, an alliance in 1873 with Austria-Hungary and Germany. The alliance was part of German Chancellor Otto von Bismarck's plan to isolate France diplomatically; he feared that France's revanchist aspirations might lead it to attempt to regain its 1871 losses stemming from the Franco-Prussian War. The alliance also served to oppose such socialist movements as the First International, which the conservative rulers found unsettling. However, the League faced great difficulty with the growing tensions between Russia and Austria-Hungary, mainly over the Balkans, where the rise of nationalism and the continued decline of the Ottoman Empire made many former Ottoman provinces struggle for independence. To counter Russian and French interests in Europe, the Dual alliance between Germany and Austria-Hungary was concluded in October 1879 and with Italy in May 1882. The situation in the Balkans, especially in the wake of the 1885 Serbo-Bulgarian War and the 1878 Treaty of Berlin, which made Russia feel cheated of its gains made in the Russo-Turkish War of 1877/8, prevented the League from being

renewed in 1887. In an attempt to stop Russia from allying with France, Bismarck signed the secret Reinsurance Treaty with Russia in 1887.

This treaty assured that both parties would remain neutral if war broke out. The growing rapprochement between Russia and France and Bismarck's exclusion of Russia from the German financial market in 1887 prevented the treaty from being renewed in 1890, ending the alliance between Germany and Russia.

After the forced resignation of Bismarck in 1890, the young Kaiser Wilhelm set out on his imperialist course of Weltpolitik ("world politics") to increase the empire's influence in and control over the world.

## **Franco-Russian Alliance**

Russia had by far the largest manpower reserves of all the six European powers, but it was also the most backward economically. Russia shared France's worries about Germany. After the Germans, the Ottomans asked for assistance, and together with the British, under admiral Limpus, started to reorganize the Ottoman army, Russia feared that they would come to control the Dardanelles, a vital trade artery that carried two-fifths of Russia's exports.

There was also Russia's recent rivalry with Austria-Hungary over the spheres of influence in the Balkans and after the Reinsurance Treaty was not renewed in 1890, Russian leaders grew alarmed at the country's diplomatic isolation and joined the Franco-Russian Alliance in 1894.

France developed a strong bond with Russia by ratifying the Franco-Russian Alliance, which was designed to create a strong counter to the Triple Alliance. France's main concerns were to protect against an attack from Germany and to regain Alsace-Lorraine.

## **Entente cordiale**

In the last decade of the nineteenth century, Britain continued its policy of "splendid isolation", with its primary focus on defending its massive overseas empire. However, by the early 1900s, the German threat had increased dramatically, and Britain thought it was in need of allies. London made overtures to Berlin which were not reciprocated so London turned to Paris and St. Petersburg instead.

In 1904, Britain and France signed a series of agreements, the Entente cordiale, mostly aimed toward resolving colonial disputes. That heralded the end of British splendid isolation. France and Britain had signed five separate agreements regarding spheres of influence in North Africa in 1904, the *Entente cordiale*. The Tangier Crisis later encouraged cooperation between the two countries from their mutual fear of apparent German expansionism.

## **Naval race with Germany**

Britain, traditionally having control of the seas, by 1909 saw the German navy as a serious threat to its Royal Navy. Britain was well ahead in terms of *Dreadnought* technology and responded with a major building program. They built a Royal Navy that Germany could never rival. The British sent war

minister Lord Haldane to Berlin in February 1912 to reduce friction stemming from the Anglo-German naval arms race. The mission was a failure because the Germans attempted to link a "naval holiday" with a British promise to remain neutral if Germany should become engaged in a war where "Germany could not be said to be the aggressor." Zara Steiner says, "It would have meant abandoning the whole system of ententes which had been so carefully nurtured during the past six years.

There was no German concession to counter the fear of German aggression." Essentially, the British reserved the right to join whatever country was attacking Germany, even if Germany did not start a war dooming the talks to failure. According to German historian Dirk Bönker, "To be sure, the [naval] race was decided early on; political leaders and diplomats learned to bracket it as an issue, and it did not cause the decision for war in 1914. But the naval competition nonetheless created an atmosphere of mutual hostility and distrust, which circumscribed the space for peaceful diplomacy and public recognition of shared interests, and helped to pave the twisted road to war in Europe."

### **Not an alliance**

The Entente, unlike the Triple Alliance and the Franco-Russian Alliance, was not an alliance of mutual defense and so Britain was free to make its own foreign policy decisions in 1914. As British Foreign Office Official Eyre Crowe minuted, "The fundamental fact, of course, is that the Entente is not an alliance. For purposes of ultimate emergencies, it may be found to have no substance at all. For the Entente is nothing



more than a frame of mind, a view of general policy which is shared by the governments of two countries, but which may be, or become, so vague as to lose all content".

## **Anglo-Russian Convention**

Russia had also recently lost the humiliating Russo-Japanese War, a cause of the Russian Revolution of 1905, and the apparent transformation into a constitutional monarchy. Although it was perceived as useless during the war with Japan, the alliance was valuable in the European theatre to counteract the threat of the Triple Alliance. Tomaszewski describes the evolution of the triple entente relationship from the Russian standpoint during the period 1908 to 1914 as a progression from a shaky set of understandings that withstood various crises and emerged as a fully-fledged alliance after the outbreak of World War I.

In 1907, the Anglo-Russian Entente was agreed, which attempted to resolve a series of long-running disputes over Persia, Afghanistan and Tibet and end their rivalry in Central Asia, nicknamed The Great Game. and helped to address British fears about the Baghdad Railway, which would help German expansion in the Near East.

## **The entente in operation**

The coming into being of the entente did not necessarily fix a permanent division into two opposing power blocs, the situation remained flexible. The alignment of the Russian Empire with Europe's two largest power centers was

controversial on both sides. Many Russian conservatives mistrusted the secular French and recalled British past diplomatic maneuvers to block Russian influence in the Near East. In turn, prominent French and British journalists, academics, and parliamentarians found the reactionary tsarist regime distasteful. Mistrust persisted even during wartime, with British and French politicians expressing relief when Tsar Nicholas II abdicated and was replaced by the Russian Provisional Government after the February Revolution in 1917. An offer of political asylum for the Romanovs was even withdrawn by the British king for fear of popular reaction. Also, France never brought up the subject of asylum with the deposed tsar.

## Chapter 11

# Archduke Franz Ferdinand of Austria

Archduke Franz Ferdinand Carl Ludwig Joseph Maria of Austria (18 December 1863 – 28 June 1914) was the heir presumptive to the throne of Austria-Hungary. His assassination in Sarajevo is considered the most immediate cause of World War I.

Franz Ferdinand was the eldest son of Archduke Karl Ludwig of Austria, the younger brother of Emperor Franz Joseph I of Austria. Following the death of Crown Prince Rudolf in 1889 and the death of Karl Ludwig in 1896, Franz Ferdinand became the heir presumptive to the Austro-Hungarian throne. His courtship of Sophie Chotek, a lady-in-waiting, caused conflict within the imperial household, and their morganatic marriage in 1900 was only allowed after he renounced his descendants' rights to the throne. Franz Ferdinand held significant influence over the military, and in 1913 he was appointed inspector general of the Austro-Hungarian armed forces.

On 28 June 1914, Franz Ferdinand and his wife were assassinated in Sarajevo by the 19-year-old Gavrilo Princip, a member of Young Bosnia. Franz Ferdinand's assassination led to the July Crisis and precipitated Austria-Hungary's declaration of war against Serbia, which in turn triggered a series of events that eventually led to Austria-Hungary's allies and Serbia's allies declaring war on each other, starting World War I.

## **Early life**

Franz Ferdinand was born in Graz, Austria, the eldest son of Archduke Karl Ludwig of Austria (the younger brother of Franz Joseph and Maximilian) and of his second wife, Princess Maria Annunciata of Bourbon-Two Sicilies. In 1875, when he was eleven years old, his cousin Francis V, Duke of Modena died, naming Franz Ferdinand his heir on condition that he add the name "Este" to his own. Franz Ferdinand thus became one of the wealthiest men in Austria.

## **Heir presumptive**

In 1889, Franz Ferdinand's life changed dramatically. His cousin Crown Prince Rudolf committed suicide at his hunting lodge in Mayerling. This left Franz Ferdinand's father, Karl Ludwig, as first in line to the throne. Karl Ludwig died of typhoid fever in 1896. Henceforth, Franz Ferdinand was groomed to succeed to the throne.

## **Travels**

Despite this burden, he did manage to find time for travel and personal pursuits, such as his circumnavigation of the world between 1892 and 1893. After visiting India he spent time hunting kangaroos and emus in Australia in 1893, then travelled on to Nouméa, New Hebrides, Solomon Islands, New Guinea, Sarawak, Hong Kong and Japan. After sailing across the Pacific on the RMS *Empress of China* from Yokohama to Vancouver he crossed the United States and returned to

Europe. The Archduke and his wife visited England in the autumn of 1913, spending a week with George V and Queen Mary at Windsor Castle before going to stay for another week with the Duke of Portland at Welbeck Abbey, Nottinghamshire, where they arrived on 22 November. He attended a service at the local Catholic church in Worksop and the Duke and Archduke went game shooting on the Welbeck estate when, according to the Duke's memoirs, *Men, Women and Things*:

One of the loaders fell down. This caused both barrels of the gun he was carrying to be discharged, the shot passing within a few feet of the archduke and myself. I have often wondered whether the Great War might not have been averted, or at least postponed, had the archduke met his death there and not in Sarajevo the following year.

Franz Ferdinand had a fondness for trophy hunting that was excessive even by the standards of European nobility of this time. In his diaries he kept track of 272,511 game kills, 5,000 of which were deer. About 100,000 trophies were on exhibit at his Bohemian castle at Konopiště which he also stuffed with various antiquities, his other great passion.

## **Military career**

Franz Ferdinand, like most males in the ruling Habsburg line, entered the Austro-Hungarian Army at a young age. He was frequently and rapidly promoted, given the rank of lieutenant at age fourteen, captain at twenty-two, colonel at twenty-seven, and major general at thirty-one. While never receiving formal staff training, he was considered eligible for command and at one point briefly led the primarily Hungarian 9th Hussar

Regiment. In 1898 he was given a commission "at the special disposition of His Majesty" to make inquiries into all aspects of the military services and military agencies were commanded to share their papers with him.

He also held honorary ranks in the Austro-Hungarian Navy, and received the rank of Admiral at the close of the Austro-Hungarian naval maneuvers in September 1902.

Franz Ferdinand exerted influence on the armed forces even when he did not hold a specific command through a military chancery that produced and received documents and papers on military affairs. This was headed by Alexander Brosch von Aarenau and eventually employed a staff of sixteen. His authority was reinforced in 1907 when he secured the retirement of the Emperor's confidant Friedrich von Beck-Rzikowsky as Chief of the General Staff. Beck's successor, Franz Conrad von Hötzendorf, was personally selected by Franz Ferdinand.

Franz in 1913, as heir-presumptive to the elderly emperor, had been appointed inspector general of all the armed forces of Austria-Hungary (*Generalinspektor der gesamten bewaffneten Macht*), a position superior to that previously held by Archduke Albrecht and including presumed command in wartime.

## **Marriage and family**

In 1894, Franz Ferdinand met Countess Sophie Chotek, a lady-in-waiting to Archduchess Isabella, wife of Archduke Friedrich, Duke of Teschen. Franz began to visit Archduke Friedrich's villa in Pressburg (now Bratislava), and in turn Sophie wrote to

Franz Ferdinand during his convalescence from tuberculosis on the island of Lošinj in the Adriatic. They kept their relationship a secret, until it was discovered by Isabella herself.

To be eligible to marry a member of the imperial House of Habsburg, one had to be a member of one of the reigning or formerly reigning dynasties of Europe. The Choteks were not one of these families. Deeply in love, Franz Ferdinand refused to consider marrying anyone else.

Finally, in 1899, Emperor Franz Joseph agreed to permit Franz Ferdinand to marry Sophie, on the condition that the marriage would be morganatic and that their descendants would not have succession rights to the throne. Sophie would not share her husband's rank, title, precedence, or privileges; as such, she would not normally appear in public beside him. She would not be allowed to ride in the royal carriage or sit in the royal box in theaters.

The wedding took place on 1 July 1900, at Reichstadt (now Zákupy) in Bohemia; Franz Joseph did not attend the affair, nor did any archduke including Franz Ferdinand's brothers.

The only members of the imperial family who were present were Franz Ferdinand's stepmother, Princess Maria Theresa of Braganza; and her two daughters. Upon the marriage, Sophie was given the title "Princess of Hohenberg" (*Fürstin von Hohenberg*) with the style "Her Serene Highness" (*Ihre Durchlaucht*). In 1909, she was given the more senior title "Duchess of Hohenberg" (*Herzogin von Hohenberg*) with the style "Her Highness" (*Ihre Hoheit*). This raised her status considerably, but she still yielded precedence at court to all

the archduchesses. Whenever a function required the couple to assemble with the other members of the imperial family, Sophie was forced to stand far down the line, separated from her husband.

Franz Ferdinand's children were:

- Princess Sophie of Hohenberg (1901–1990), married Count Friedrich von Nostitz-Rieneck (1891–1973)
- Maximilian, Duke of Hohenberg (1902–1962), married Countess Elisabeth von Waldburg zu Wolfegg und Waldsee (1904–1993)
- Prince Ernst of Hohenberg (1904–1954), married Marie-Therese Wood (1910–1985)
- Stillborn son (1908), buried in Artstetten Castle, near his parents

## **Character**

The German historian Michael Freund described Franz Ferdinand as "a man of uninspired energy, dark in appearance and emotion, who radiated an aura of strangeness and cast a shadow of violence and recklessness ... a true personality amidst the amiable inanity that characterized Austrian society at this time." As his sometime admirer Karl Kraus put it, "he was not one who would greet you ... he felt no compulsion to reach out for the unexplored region which the Viennese call their heart." His relations with Emperor Franz Joseph were tense; the emperor's personal servant recalled in his memoirs that "thunder and lightning always raged when they had their discussions." The commentaries and orders which the heir to the throne wrote as margin notes to the documents of the



Imperial central commission for architectural conservation (where he was Protector) reveal what can be described as "choleric conservatism." The Italian historian Leo Valiani provided the following description.

Francis Ferdinand was a prince of absolutist inclinations, but he had certain intellectual gifts and undoubted moral earnestness. One of his projects – though because of his impatient, suspicious, almost hysterical temperament, his commitment to it, and the methods by which he proposed to bring it about, often changed – was to consolidate the structure of the state and the authority and popularity of the Crown, on which he saw clearly that the fate of the dynasty depended, by abolishing, if not the dominance of the German Austrians, which he wished to maintain for military reasons, though he wanted to diminish it in the civil administration, certainly the far more burdensome sway of the Magyars over the Slav and Romanian nationalities which in 1848–49 had saved the dynasty in armed combat with the Hungarian revolution. Baron Margutti, Francis Joseph's aide-de-camp, was told by Francis Ferdinand in 1895 and – with a remarkable consistency in view of the changes that took place in the intervening years – again in 1913, that the introduction of the dual system in 1867 had been disastrous and that, when he ascended the throne, he intended to re-establish strong central government: this objective, he believed, could be attained only by the simultaneous granting of far-reaching administrative autonomy to all the nationalities of the monarchy. In a letter of February 1, 1913, to Berchtold, the Foreign Minister, in which he gave his reasons for not wanting war with Serbia, the Archduke said that "irredentism in our country ... will cease immediately if our Slavs are given a comfortable, fair and good

life" instead of being trampled on (as they were being trampled on by the Hungarians). It must have been this which caused Berchtold, in a character sketch of Francis Ferdinand written ten years after his death, to say that, if he had succeeded to the throne, he would have tried to replace the dual system by a supranational federation.

## **Political views**

Historians have disagreed on how to characterize the political philosophies of Franz Ferdinand, some attributing generally liberal views on the empire's nationalities while others have emphasized his dynastic centralism, Catholic conservatism, and tendency to clash with other leaders. He advocated granting greater autonomy to ethnic groups within the Empire and addressing their grievances, especially the Czechs in Bohemia and the south Slavic peoples in Croatia and Bosnia, who had been left out of the Austro-Hungarian Compromise of 1867.

Yet his feelings towards the Hungarians were less generous, often described as antipathy. For example, in 1904 he wrote that "The Hungarians are all rabble, regardless of whether they are minister or duke, cardinal or burgher, peasant, hussar, domestic servant, or revolutionary", and he regarded even István Tisza as a revolutionary and "patented traitor". He regarded Hungarian nationalism as a revolutionary threat to the Habsburg dynasty and reportedly became angry when officers of the 9th Hussars Regiment (which he commanded) spoke Hungarian in his presence – despite the fact that it was the official regimental language. He further regarded the Hungarian branch of the Dual Monarchy's army, the

Honvédség, as an unreliable and potentially threatening force within the empire, complaining at the Hungarians' failure to provide funds for the joint army and opposing the formation of artillery units within the Hungarian forces.

He also advocated a cautious approach towards Serbia – repeatedly locking horns with Franz Conrad von Hötzendorf, Vienna's hard-line Chief of the Austro-Hungarian General Staff, warning that harsh treatment of Serbia would bring Austria-Hungary into open conflict with Russia, to the ruin of both empires.

He was disappointed when Austria-Hungary failed to act as a great power, such as during the Boxer Rebellion in 1900. Other nations, including, in his description, "dwarf states like Belgium and Portugal", had soldiers stationed in China, but Austria-Hungary did not. However, Austria-Hungary did participate in the Eight-Nation Alliance to suppress the Boxers, and sent soldiers as part of the "international relief force".

Franz Ferdinand was a prominent and influential supporter of the Austro-Hungarian Navy in a time when sea power was not a priority in Austrian foreign policy and the Navy was relatively little known and supported by the public. After his assassination in 1914, the Navy honoured Franz Ferdinand and his wife with a lying in state aboard SMS *Viribus Unitis*.

## **Assassination**

On Sunday, 28 June 1914, at about 10:45 am, Franz Ferdinand and his wife were assassinated in Sarajevo, the

capital of the Austro-Hungarian province of Bosnia and Herzegovina. The perpetrator was 19-year-old Gavrilo Princip, a member of Young Bosnia and one of a group of assassins organized and armed by the Black Hand.

Earlier in the day, the couple had been attacked by Nedeljko Čabrinović, who had thrown a grenade at their car. However, the bomb detonated behind them, injuring the occupants in the following car. On arriving at the Governor's residence, Franz angrily shouted, "So this is how you welcome your guests – with bombs!"

After a short rest at the Governor's residence, the royal couple insisted on seeing all those who had been injured by the bomb at the local hospital. However, no one told the drivers that the itinerary had been changed. When the error was discovered, the drivers had to turn around. As the cars backed down the street and onto a side street, the line of cars stalled. At this same time, Princip was sitting at a cafe across the street. He instantly seized his opportunity and walked across the street and shot the royal couple. He first shot Sophie in the abdomen and then shot Franz Ferdinand in the neck. Franz leaned over his crying wife. He was still alive when witnesses arrived to render aid. His dying words to Sophie were, "Don't die darling, live for our children." Princip's weapon was the pocket-sized FN Model 1910 pistol chambered for the .380 ACP cartridge provided him by Serbian Army Colonel and Black Hand member Dragutin Dimitrijević. The archduke's aides attempted to undo his coat but realized they needed scissors to cut it open: the outer lapel had been sewn to the inner front of the jacket for a smoother fit to improve the Archduke's appearance to the public. Whether or not as a result of this obstacle, the

Archduke's wound could not be attended to in time to save him, and he died within minutes. Sophie also died en route to the hospital.

A detailed account of the shooting can be found in *Sarajevo* by Joachim Remak:

One bullet pierced Franz Ferdinand's neck while the other pierced Sophie's abdomen. ... As the car was reversing (to go back to the Governor's residence because the entourage thought the Imperial couple were unhurt) a thin streak of blood shot from the Archduke's mouth onto Count Harrach's right cheek (he was standing on the car's running board). Harrach drew out a handkerchief to still the gushing blood. The Duchess, seeing this, called: "For Heaven's sake! What happened to you?" and sank from her seat, her face falling between her husband's knees.

Harrach and Potoriek ... thought she had fainted ... only her husband seemed to have an instinct for what was happening. Turning to his wife despite the bullet in his neck, Franz Ferdinand pleaded: "*Sopher! Sopher! Sterbe nicht! Bleibe am Leben für unsere Kinder!* – Sophie dear! Don't die! Stay alive for our children!" Having said this, he seemed to sag down himself. His plumed hat ... fell off; many of its green feathers were found all over the car floor. Count Harrach seized the Archduke by the uniform collar to hold him up. He asked "*Leiden Eure Kaiserliche Hoheit sehr?* – Is Your Imperial Highness suffering very badly?" "*Es ist nichts.* – It is nothing." said the Archduke in a weak but audible voice. He seemed to

be losing consciousness during his last few minutes, but, his voice growing steadily weaker, he repeated the phrase perhaps six or seven times more.

A rattle began to issue from his throat, which subsided as the car drew in front of the Konak bersibin (Town Hall). Despite several doctors' efforts, the Archduke died shortly after being carried into the building while his beloved wife was almost certainly dead from internal bleeding before the motorcade reached the Konak.

The assassinations, along with the arms race, nationalism, imperialism, militarism of Imperial Germany and the alliance system all contributed to the origins of World War I, which began a month after Franz Ferdinand's death, with Austria-Hungary's declaration of war against Serbia. The assassination of Ferdinand is considered the most immediate cause of World War I.

After his death, Archduke Karl became the Heir presumptive of Austria-Hungary.

Franz Ferdinand is interred with his wife Sophie in Artstetten Castle, Austria.

## **Commemorations**

Archduke Franz Ferdinand and his Castle of Artstetten were selected as a main motif for the Austrian 10 euro The Castle of Artstetten commemorative coin, minted on 13 October 2004. The reverse shows the entrance to the crypt of the Hohenberg

family. There are two portraits below, showing Archduke Franz Ferdinand and his wife Sophie, Duchess of Hohenberg.

The Scottish band Franz Ferdinand named themselves after him.

## **Titles, styles, honours and arms**

### **Titles and styles**

- 18 December 1863 – 20 November 1875: *His Imperial and Royal Highness* Archduke and Prince Francis Ferdinand of Austria, Prince of Hungary, Bohemia and Croatia
- 20 November 1875 – 28 June 1914: *His Imperial and Royal Highness* The Archduke of Austria-Este

















### **Honours and awards**

#### **Domestic**

- Knight of the Golden Fleece, 1878
- Grand Cross of St. Stephen, 1893
- Military Merit Cross, in Diamonds
- Silver Military Merit Medal on Red Ribbon
- Long Service Cross for Officers, 2nd Class
- Bronze Jubilee Medal for the Armed Forces

#### **Foreign**

-  Anhalt: Grand Cross of Albert the Bear

-  Baden: Knight of the House Order of Fidelity, 1908
-  Bavaria:
  - Knight of St. Hubert, 1895
  - Commemorative Medal for the 70th Anniversary of Military Service of Prince Regent Luitpold
-  Belgium: Grand Cordon of the Order of Leopold
-  Bulgaria: Knight of Saints Cyril and Methodius, with Collar
-  Denmark: Knight of the Elephant, 12 May 1908
-  Ernestine duchies: Grand Cross of the Saxe-Ernestine House Order
-  Italy: Knight of the Annunciation, 1891
-  Tuscan Grand Ducal family: Grand Cross of St. Joseph
-  Two Sicilian Royal family: Grand Cross of St. Ferdinand and Merit
-  Holy See:
  - Knight of the Supreme Order of Christ
  - Grand Cross of the Holy Sepulchre of Jerusalem
-  Military Order of Malta: Bailiff Grand Cross of Honour and Devotion
-  Japan: Grand Cordon of the Order of the Chrysanthemum, 27 July 1893
-  Johor: Grand Cordon of the Crown of Johor
-  Montenegro: Grand Cross of the Order of Prince Danilo I
-  Mecklenburg: Grand Cross of the Wendish Crown, with Crown in Ore
-  Oldenburg: Grand Cross of the Order of Duke Peter Friedrich Ludwig, with Golden Crown



-  Portugal: Grand Cross of the Sash of the Two Orders
-  Kingdom of Prussia:
  - Knight of the Black Eagle, with Collar
  - Grand Commander of the Royal House Order of Hohenzollern, with Collar
  - Military Merit Cross
-  Romania:
  - Grand Cross of the Order of Carol I
  - Grand Cross of the Star of Romania
-  Saxe-Weimar-Eisenach: Grand Cross of the White Falcon, *1892*
-  Württemberg:
  - Grand Cross of the Württemberg Crown, *1889*
  - Golden Jubilee Medal
-  Saxony: Knight of the Rue Crown
-  Serbia: Grand Cross of the White Eagle
-  Siam: Knight of the Order of the Royal House of Chakri, *1 June 1902*
-  Spain: Grand Cross of the Order of Charles III, with Collar, *5 May 1906*
-  Sweden-Norway: Knight of the Seraphim, *19 September 1890*
-  Russia:
  - Knight of St. Andrew
  - Knight of St. Alexander Nevsky
  - Knight of the White Eagle
  - Knight of St. Anna, 1st Class
  - Knight of St. Stanislaus, 1st Class
-  United Kingdom:
  - Honorary Grand Cross of the Bath (civil), *19 February 1901*

- Stranger Knight of the Garter, *15 July 1902*
- Commemorative Medal for the Diamond Jubilee of Queen Victoria
- Silver Commemorative Medal for the Coronation of King Edward VII

## **Chapter 12**

# **Western Front (World War I)**

The Western Front was the main theatre of war during the First World War. Following the outbreak of war in August 1914, the German Army opened the Western Front by invading Luxembourg and Belgium, then gaining military control of important industrial regions in France. The German advance was halted with the Battle of the Marne. Following the Race to the Sea, both sides dug in along a meandering line of fortified trenches, stretching from the North Sea to the Swiss frontier with France, which changed little except during early 1916 and in 1918.

Between 1915 and 1917 there were several offensives along this front. The attacks employed massive artillery bombardments and massed infantry advances. Entrenchments, machine gun emplacements, barbed wire and artillery repeatedly inflicted severe casualties during attacks and counter-attacks and no significant advances were made. Among the most costly of these offensives were the Battle of Verdun, in 1916, with a combined 700,000 casualties, the Battle of the Somme, also in 1916, with more than a million casualties, and the Battle of Passchendaele, in 1917, with 487,000 casualties.

To break the deadlock of trench warfare on the Western Front, both sides tried new military technology, including poison gas, aircraft, and tanks. The adoption of better tactics and the cumulative weakening of the armies in the west led to the return of mobility in 1918. The German spring offensive of 1918 was made possible by the Treaty of Brest-Litovsk that

ended the war of the Central Powers against Russia and Romania on the Eastern Front. Using short, intense "hurricane" bombardments and infiltration tactics, the German armies moved nearly 100 kilometres (60 miles) to the west, the deepest advance by either side since 1914, but the result was indecisive.

The unstoppable advance of the Allied armies during the Hundred Days Offensive of 1918 caused a sudden collapse of the German armies and persuaded the German commanders that defeat was inevitable. The German government surrendered in the Armistice of 11 November 1918, and the terms of peace were settled by the Treaty of Versailles in 1919.

## **1914**

### **War plans – Battle of the Frontiers**

The Western Front was the place where the most powerful military forces in Europe, the German and French armies, met and where the First World War was decided. At the outbreak of the war, the German Army, with seven field armies in the west and one in the east, executed a modified version of the Schlieffen Plan, bypassing French defenses along the common border by moving quickly through neutral Belgium, and then turning southwards to attack France and attempt to encircle the French Army and trap it on the German border. Belgian neutrality had been guaranteed by Britain under the Treaty of London, 1839; this caused Britain to join the war at the expiration of its ultimatum at midnight on 4 August. Armies under German generals Alexander von Kluck and Karl von

Bülow attacked Belgium on 4 August 1914. Luxembourg had been occupied without opposition on 2 August. The first battle in Belgium was the Siege of Liège, which lasted from 5–16 August. Liège was well fortified and surprised the German Army under Bülow with its level of resistance. German heavy artillery was able to demolish the main forts within a few days. Following the fall of Liège, most of the Belgian field army retreated to Antwerp, leaving the garrison of Namur isolated, with the Belgian capital, Brussels, falling to the Germans on 20 August. Although the German army bypassed Antwerp, it remained a threat to their flank. Another siege followed at Namur, lasting from about 20–23 August.

The French deployed five armies on the frontier. The French Plan XVII was intended to bring about the capture of Alsace-Lorraine. On 7 August, the VII Corps attacked Alsace to capture Mulhouse and Colmar. The main offensive was launched on 14 August with the First and Second Armies attacking toward Sarrebourg-Morhange in Lorraine. In keeping with the Schlieffen Plan, the Germans withdrew slowly while inflicting severe losses upon the French. The French Third and Fourth Armies advanced toward the Saar River and attempted to capture Saarburg, attacking Briey and Neufchâteau but were repulsed. The French VII Corps captured Mulhouse after a brief engagement on 7 August but German reserve forces engaged them in the Battle of Mulhouse and forced a French retreat.

The German Army swept through Belgium, executing civilians and razing villages. The application of "collective responsibility" against a civilian population further galvanised the allies. Newspapers condemned the German invasion, violence against civilians and destruction of property, which

became known as the "Rape of Belgium." After marching through Belgium, Luxembourg and the Ardennes, the Germans advanced into northern France in late August, where they met the French Army, under Joseph Joffre, and the divisions of the British Expeditionary Force under Field Marshal Sir John French.

A series of engagements known as the Battle of the Frontiers ensued, which included the Battle of Charleroi and the Battle of Mons. In the former battle the French Fifth Army was almost destroyed by the German 2nd and 3rd Armies and the latter delayed the German advance by a day. A general Allied retreat followed, resulting in more clashes at the Battle of Le Cateau, the Siege of Maubeuge and the Battle of St. Quentin (also called the First Battle of Guise).

### **First Battle of the Marne**

The German Army came within 70 km (43 mi) of Paris but at the First Battle of the Marne (6–12 September), French and British troops were able to force a German retreat by exploiting a gap which appeared between the 1st and 2nd Armies, ending the German advance into France. The German Army retreated north of the Aisne River and dug in there, establishing the beginnings of a static western front that was to last for the next three years.

Following this German retirement, the opposing forces made reciprocal outflanking manoeuvres, known as the Race for the Sea and quickly extended their trench systems from the Swiss frontier to the North Sea. The territory occupied by Germany held 64 percent of French pig-iron production, 24 percent of its

steel manufacturing and 40 percent of the coal industry – dealing a serious blow to French industry.

On the Entente side (those countries opposing the German alliance), the final lines were occupied with the armies of each nation defending a part of the front. From the coast in the north, the primary forces were from Belgium, the British Empire and then France. Following the Battle of the Yser in October, the Belgian army controlled a 35 km (22 mi) length of West Flanders along the coast, known as the Yser Front, along the Yser river and the Yperlee canal, from Nieuwpoort to Boesinghe. Meanwhile, the British Expeditionary Force (BEF) occupied a position on the flank, having occupied a more central position.

### **First Battle of Ypres**

From 19 October until 22 November, the German forces made their final breakthrough attempt of 1914 during the First Battle of Ypres, which ended in a mutually-costly stalemate. After the battle, Erich von Falkenhayn judged that it was no longer possible for Germany to win the war by purely military means and on 18 November 1914 he called for a diplomatic solution.

The Chancellor, Theobald von Bethmann-Hollweg; *Generalfeldmarschall* Paul von Hindenburg, commanding *Ober Ost* (Eastern Front high command); and his deputy, Erich Ludendorff, continued to believe that victory was achievable through decisive battles. During the Lodz offensive in Poland (11–25 November), Falkenhayn hoped that the Russians would be made amenable to peace overtures. In his discussions with

Bethmann-Hollweg, Falkenhayn viewed Germany and Russia as having no insoluble conflict and that the real enemies of Germany were France and Britain. A peace with only a few annexations of territory also seemed possible with France and that with Russia and France out of the war by negotiated settlements, Germany could concentrate on Britain and fight a long war with the resources of Europe at its disposal. Hindenburg and Ludendorff continued to believe that Russia could be defeated by a series of battles which cumulatively would have a decisive effect, after which Germany could finish off France and Britain.

## **Trench warfare**

Trench warfare in 1914, while not new, quickly improved and provided a very high degree of defense. According to two prominent historians:

- Trenches were longer, deeper, and better defended by steel, concrete, and barbed wire than ever before. They were far stronger and more effective than chains of forts, for they formed a continuous network, sometimes with four or five parallel lines linked by interfacings. They were dug far below the surface of the earth out of reach of the heaviest artillery....Grand battles with the old maneuvers were out of the question. Only by bombardment, sapping, and assault could the enemy be shaken, and such operations had to be conducted on an immense scale to produce appreciable results. Indeed, it is questionable whether the German lines in France could ever have been broken if the



Germans had not wasted their resources in unsuccessful assaults, and the blockade by sea had not gradually cut off their supplies. In such warfare no single general could strike a blow that would make him immortal; the "glory of fighting" sank down into the dirt and mire of trenches and dugouts.

## **1915**

Between the coast and the Vosges was a westward bulge in the trench line, named the Noyon salient for the captured French town at the maximum point of advance near Compiègne. Joffre's plan for 1915 was to attack the salient on both flanks to cut it off. The Fourth Army had attacked in Champagne from 20 December 1914 – 17 March 1915 but the French were not able to attack in Artois at the same time. The Tenth Army formed the northern attack force and was to attack eastwards into the Douai plain across a 16-kilometre (9.9 mi) front between Loos and Arras. On 10 March, as part of the larger offensive in the Artois region, the British Army fought the Battle of Neuve Chapelle to capture Aubers Ridge. The assault was made by four divisions along a 2 mi (3.2 km) front. Preceded by a surprise bombardment lasting only 35 minutes, the initial assault made rapid progress and the village was captured within four hours. The advance then slowed because of supply and communication difficulties. The Germans brought up reserves and counter-attacked, forestalling the attempt to capture the ridge. Since the British had used about one-third of their supply of artillery ammunition, General Sir John French blamed the failure on the shortage of ammunition, despite the early success.

## **Gas warfare**

All sides had signed the Hague Conventions of 1899 and 1907, which prohibited the use of chemical weapons in warfare. In 1914, there had been small-scale attempts by both the French and Germans to use various tear gases, which were not strictly prohibited by the early treaties but which were also ineffective. The first use of more lethal chemical weapons on the Western Front was against the French near the Belgian town of Ypres. The Germans had already deployed gas against the Russians in the east at the Battle of Bolimów.

Despite the German plans to maintain the stalemate with the French and British, Albrecht, Duke of Württemberg, commander of the 4th Army planned an offensive at Ypres, site of the First Battle of Ypres in November 1914. The Second Battle of Ypres, April 1915, was intended to divert attention from offensives in the Eastern Front and disrupt Franco-British planning. After a two-day bombardment, the Germans released a cloud of 168 long tons (171 t) of chlorine gas onto the battlefield. Though primarily a powerful irritant, it can asphyxiate in high concentrations or prolonged exposure. Being heavier than air, the gas crept across no man's land and drifted into the French trenches. The green-yellow cloud started killing some defenders and those in the rear fled in panic, creating an undefended 3.7-mile (6 km) gap in the Allied line. The Germans were unprepared for the level of their success and lacked sufficient reserves to exploit the opening. Canadian troops on the right drew back their left flank and halted the German advance. The gas attack was repeated two days later and caused a 3.1 mi (5 km) withdrawal of the Franco-British line but the opportunity had been lost.

The success of this attack would not be repeated, as the Allies countered by introducing gas masks and other countermeasures. An example of the success of these measures came a year later, on 27 April in the Gas attacks at Hulluch 40 km (25 mi) to the south of Ypres, where the 16th (Irish) Division withstood several German gas attacks. The British retaliated, developing their own chlorine gas and using it at the Battle of Loos in September 1915. Fickle winds and inexperience led to more British casualties from the gas than German. French, British and German forces all escalated the use of gas attacks through the rest of the war, developing the more deadly phosgene gas in 1915, then the infamous mustard gas in 1917, which could linger for days and could kill slowly and painfully. Countermeasures also improved and the stalemate continued.

## **Air warfare**

Specialised aeroplanes for aerial combat were introduced in 1915. Aircraft were already in use for scouting and on 1 April, the French pilot Roland Garros became the first to shoot down an enemy aircraft by using a machine-gun that shot forward through the propeller blades. This was achieved by crudely reinforcing the blades to deflect bullets. Several weeks later Garros force-landed behind German lines. His aeroplane was captured and sent to Dutch engineer Anthony Fokker, who soon produced a significant improvement, the interrupter gear, in which the machine gun is synchronised with the propeller so it fires in the intervals when the blades of the propeller are out of the line of fire. This advance was quickly ushered into service, in the Fokker E.I (*Eindecker*, or monoplane, Mark 1), the first single seat fighter aircraft to combine a reasonable

maximum speed with an effective armament. Max Immelmann scored the first confirmed kill in an *Eindecker* on 1 August. Both sides developed improved weapons, engines, airframes and materials, until the end of the war. It also inaugurated the cult of the ace, the most famous being Manfred von Richthofen (the Red Baron). Contrary to the myth, anti-aircraft fire claimed more kills than fighters.

## **Spring offensive**

The final Entente offensive of the spring was the Second Battle of Artois, an offensive to capture Vimy Ridge and advance into the Douai plain. The French Tenth Army attacked on 9 May after a six-day bombardment and advanced 5 kilometres (3 mi) to capture Vimy Ridge. German reinforcements counter-attacked and pushed the French back towards their starting points because French reserves had been held back and the success of the attack had come as a surprise. By 15 May the advance had been stopped, although the fighting continued until 18 June. In May the German Army captured a French document at La Ville-aux-Bois describing a new system of defence. Rather than relying on a heavily fortified front line, the defence was to be arranged in a series of echelons.

The front line would be a thinly manned series of outposts, reinforced by a series of strongpoints and a sheltered reserve. If a slope was available, troops were deployed along the rear side for protection. The defence became fully integrated with command of artillery at the divisional level. Members of the German high command viewed this new scheme with some favour and it later became the basis of an elastic defence in depth doctrine against Entente attacks.

During the autumn of 1915, the "Fokker Scourge" began to have an effect on the battlefield as Allied reconnaissance aircraft were nearly driven from the skies. These reconnaissance planes were used to direct gunnery and photograph enemy fortifications but now the Allies were nearly blinded by German fighters. However, the impact of German air superiority was diminished by their primarily defensive doctrine in which they tended to remain over their own lines, rather than fighting over Allied held territory.

### **Autumn offensive**

In September 1915 the Entente allies launched another offensive, with the French Third Battle of Artois, Second Battle of Champagne and the British at Loos. The French had spent the summer preparing for this action, with the British assuming control of more of the front to release French troops for the attack. The bombardment, which had been carefully targeted by means of aerial photography, began on 22 September. The main French assault was launched on 25 September and, at first, made good progress in spite of surviving wire entanglements and machine gun posts. Rather than retreating, the Germans adopted a new defence-in-depth scheme that consisted of a series of defensive zones and positions with a depth of up to 8.0 km (5 mi).

On 25 September, the British began the Battle of Loos, part of the Third Battle of Artois, which was meant to supplement the larger Champagne attack. The attack was preceded by a four-day artillery bombardment of 250,000 shells and a release of 5,100 cylinders of chlorine gas. The attack involved two corps in the main assault and two corps performing diversionary

attacks at Ypres. The British suffered heavy losses, especially due to machine gun fire during the attack and made only limited gains before they ran out of shells. A renewal of the attack on 13 October fared little better. In December, French was replaced by General Douglas Haig as commander of the British forces.

## **1916**

Falkenhayn believed that a breakthrough might no longer be possible and instead focused on forcing a French defeat by inflicting massive casualties. His new goal was to "bleed France white." As such, he adopted two new strategies. The first was the use of unrestricted submarine warfare to cut off Allied supplies arriving from overseas. The second would be attacks against the French army intended to inflict maximum casualties; Falkenhayn planned to attack a position from which the French could not retreat, for reasons of strategy and national pride and thus trap the French. The town of Verdun was chosen for this because it was an important stronghold, surrounded by a ring of forts, that lay near the German lines and because it guarded the direct route to Paris.

Falkenhayn limited the size of the front to 5–6 kilometres (3–4 mi) to concentrate artillery firepower and to prevent a breakthrough from a counter-offensive. He also kept tight control of the main reserve, feeding in just enough troops to keep the battle going. In preparation for their attack, the Germans had amassed a concentration of aircraft near the fortress. In the opening phase, they swept the air space of French aircraft, which allowed German artillery-observation aircraft and bombers to operate without interference. In May,

the French countered by deploying *escadrilles de chasse* with superior Nieuport fighters and the air over Verdun turned into a battlefield as both sides fought for air superiority.

## **Battle of Verdun**

The Battle of Verdun began on 21 February 1916 after a nine-day delay due to snow and blizzards. After a massive eight-hour artillery bombardment, the Germans did not expect much resistance as they slowly advanced on Verdun and its forts. Sporadic French resistance was encountered. The Germans took Fort Douaumont and then reinforcements halted the German advance by 28 February.

The Germans turned their focus to Le Mort Homme on the west bank of the Meuse which blocked the route to French artillery emplacements, from which the French fired across the river. After some of the most intense fighting of the campaign, the hill was taken by the Germans in late May. After a change in French command at Verdun from the defensive-minded Philippe Pétain to the offensive-minded Robert Nivelle, the French attempted to re-capture Fort Douaumont on 22 May but were easily repulsed. The Germans captured Fort Vaux on 7 June and with the aid of diphosgene gas, came within 1 kilometre (1,100 yd) of the last ridge before Verdun before being contained on 23 June.

Over the summer, the French slowly advanced. With the development of the rolling barrage, the French recaptured Fort Vaux in November and by December 1916 they had pushed the Germans back 2.1 kilometres (1.3 mi) from Fort Douaumont, in the process rotating 42 divisions through the battle. The Battle

of Verdun—also known as the 'Mincing Machine of Verdun' or 'Meuse Mill'—became a symbol of French determination and self-sacrifice.

## **Battle of the Somme**

In the spring, Allied commanders had been concerned about the ability of the French Army to withstand the enormous losses at Verdun. The original plans for an attack around the River Somme were modified to let the British make the main effort. This would serve to relieve pressure on the French, as well as the Russians who had also suffered great losses. On 1 July, after a week of heavy rain, British divisions in Picardy began the Battle of the Somme with the Battle of Albert, supported by five French divisions on their right flank. The attack had been preceded by seven days of heavy artillery bombardment. The experienced French forces were successful in advancing but the British artillery cover had neither blasted away barbed wire, nor destroyed German trenches as effectively as was planned. They suffered the greatest number of casualties (killed, wounded and missing) in a single day in the history of the British Army, about 57,000.

The Verdun lesson learnt, the Allies' tactical aim became the achievement of air superiority and until September, German aircraft were swept from the skies over the Somme. The success of the Allied air offensive caused a reorganisation of the German air arm and both sides began using large formations of aircraft rather than relying on individual combat. After regrouping, the battle continued throughout July and August, with some success for the British despite the reinforcement of the German lines. By August, General Haig



had concluded that a breakthrough was unlikely and instead, switched tactics to a series of small unit actions. The effect was to straighten out the front line, which was thought necessary in preparation for a massive artillery bombardment with a major push.

The final phase of the battle of the Somme saw the first use of the tank on the battlefield. The Allies prepared an attack that would involve 13 British and Imperial divisions and four French corps. The attack made early progress, advancing 3,200–4,100 metres (3,500–4,500 yd) in places but the tanks had little effect due to their lack of numbers and mechanical unreliability. The final phase of the battle took place in October and early November, again producing limited gains with heavy loss of life. All told, the Somme battle had made penetrations of only 8 kilometres (5 mi) and failed to reach the original objectives. The British had suffered about 420,000 casualties and the French around 200,000. It is estimated that the Germans lost 465,000, although this figure is controversial.

The Somme led directly to major new developments in infantry organisation and tactics; despite the terrible losses of 1 July, some divisions had managed to achieve their objectives with minimal casualties. In examining the reasons behind losses and achievements, once the British war economy produced sufficient equipment and weapons, the army made the platoon the basic tactical unit, similar to the French and German armies. At the time of the Somme, British senior commanders insisted that the company (120 men) was the smallest unit of manoeuvre; less than a year later, the section of ten men would be so.

## **Hindenburg line**

In August 1916 the German leadership along the western front had changed as Falkenhayn resigned and was replaced by Hindenburg and Ludendorff. The new leaders soon recognised that the battles of Verdun and the Somme had depleted the offensive capabilities of the German Army. They decided that the German Army in the west would go over to the strategic defensive for most of 1917, while the Central powers would attack elsewhere.

During the Somme battle and through the winter months, the Germans created a fortification behind the Noyon Salient that would be called the Hindenburg Line, using the defensive principles elaborated since the defensive battles of 1915, including the use of Eingreif divisions. This was intended to shorten the German front, freeing 10 divisions for other duties. This line of fortifications ran from Arras south to St Quentin and shortened the front by about 50 kilometres (30 mi). British long-range reconnaissance aircraft first spotted the construction of the Hindenburg Line in November 1916.

## **1917**

The Hindenburg Line was built between 2 and 50 kilometres (30 mi) behind the German front line. On 25 February German forces began retreating to the line and the withdrawal was completed on 5 April, leaving behind a devastated territory to be occupied by the Allies. This withdrawal negated the French strategy of attacking both flanks of the Noyon salient, as it no longer existed. However, offensive advances by the British

continued as the High Command claimed, with some justice, that this withdrawal resulted from the casualties the Germans received during the Battles of the Somme and Verdun, despite the Allies suffering greater losses.

Meanwhile, on 6 April the United States declared war on Germany. In early 1915, following the sinking of the *Lusitania*, Germany had stopped its unrestricted submarine warfare in the Atlantic because of concerns of drawing the United States into the conflict. With the growing discontent of the German public due to the food shortages, however, the government resumed unrestricted submarine warfare in February 1917. They had calculated that a successful submarine and warship siege of Britain would force that country out of the war within six months, while American forces would take a year to become a serious factor on the Western Front. The submarine and surface ships had a long period of success before Britain resorted to the convoy system, bringing a large reduction in shipping losses.

By 1917, the size of the British Army on the Western Front had grown to two-thirds the total numbers in the French forces. In April 1917 the BEF began the Battle of Arras. The Canadian Corps and the 5th Division, attacked German lines at Vimy Ridge, capturing the heights and the First Army to the south achieved the deepest advance since trench warfare began. Later attacks were confronted by German reinforcements defending the area using the lessons learned on the Somme in 1916. British attacks were contained and, according to Gary Sheffield, a greater rate of daily loss was inflicted on the British than in "any other major battle."

During the winter of 1916–1917, German air tactics had been improved, a fighter training school was opened at Valenciennes and better aircraft with twin guns were introduced. The result was near disastrous losses for Allied air power, particularly for the British, Portuguese, Belgians and Australians who were struggling with outmoded aircraft, poor training and weak tactics. As a result, the Allied air successes over the Somme would not be repeated and heavy losses were inflicted by the Germans. During their attack at Arras, the British lost 316 air crews and the Canadians lost 114 compared to 44 lost by the Germans. This became known to the Royal Flying Corps as Bloody April.

### **Nivelle Offensive**

The same month, the French Commander-in-Chief, General Robert Nivelle, ordered a new offensive against the German trenches, promising that it would end the war within 48 hours. The 16 April attack, dubbed the Nivelle Offensive (also known as the Second Battle of the Aisne, after the area where the offensive took place), would be 1.2 million men strong, preceded by a week-long artillery bombardment and accompanied by tanks. The offensive proceeded poorly as the French troops, with the help of two Russian brigades, had to negotiate rough, upward-sloping terrain in extremely bad weather. Planning had been dislocated by the voluntary German withdrawal to the Hindenburg Line. Secrecy had been compromised and German aircraft gained air superiority, making reconnaissance difficult and in places, the creeping barrage moved too fast for the French troops. Within a week the French suffered 120,000 casualties. Despite the casualties

and his promise to halt the offensive if it did not produce a breakthrough, Nivelle ordered the attack to continue into May.

On 3 May the weary French 2nd Colonial Division, veterans of the Battle of Verdun, refused orders, arriving drunk and without their weapons. Lacking the means to punish an entire division, its officers did not immediately implement harsh measures against the mutineers. Mutinies occurred in 54 French divisions and 20,000 men deserted. Other Allied forces attacked but suffered massive casualties. Appeals to patriotism and duty followed, as did mass arrests and trials. The French soldiers returned to defend their trenches but refused to participate in further offensive action. On 15 May Nivelle was removed from command, replaced by Pétain who immediately stopped the offensive. The French would go on the defensive for the following months to avoid high casualties and to restore confidence in the French High Command, while the British assumed greater responsibility.

### **American Expeditionary Force**

On 25 June the first US troops began to arrive in France, forming the American Expeditionary Force. However, the American units did not enter the trenches in divisional strength until October. The incoming troops required training and equipment before they could join in the effort, and for several months American units were relegated to support efforts. In spite of this, however, their presence provided a much-needed boost to Allied morale, with the promise of further reinforcements that could tip the manpower balance towards the Allies.

## **Flanders offensive**

In June, the British launched an offensive in Flanders, in part to take the pressure off the French armies on the Aisne, after the French part of the Nivelle Offensive failed to achieve the strategic victory that had been planned and French troops began to mutiny. The offensive began on 7 June, with a British attack on Messines Ridge, south of Ypres, to retake the ground lost in the First and Second battles in 1914. Since 1915 specialist Royal Engineer tunnelling companies had been digging tunnels under the ridge, and about 500 t (490 long tons) of explosives had been planted in 21 mines under the German defences. Following several weeks of bombardment, the explosives in 19 of these mines were detonated, killing up to 7,000 German troops. The infantry advance that followed relied on three creeping barrages which the British infantry followed to capture the plateau and the east side of the ridge in one day. German counter-attacks were defeated and the southern flank of the Gheluvelt plateau was protected from German observation.

On 11 July 1917, during *Unternehmen Strandfest* (Operation Beachparty) at Nieuport on the coast, the Germans introduced a new weapon into the war when they fired a powerful blistering agent Sulfur mustard (Yellow Cross) gas. The artillery deployment allowed heavy concentrations of the gas to be used on selected targets. Mustard gas was persistent and could contaminate an area for days, denying it to the British, an additional demoralising factor. The Allies increased production of gas for chemical warfare but took until late 1918 to copy the Germans and begin using mustard gas.

From 31 July to 10 November the Third Battle of Ypres included the First Battle of Passchendaele and culminated in the Second Battle of Passchendaele. The battle had the original aim of capturing the ridges east of Ypres then advancing to Roulers and Thourout to close the main rail line supplying the German garrisons on the Western front north of Ypres. If successful the northern armies were then to capture the German submarine bases on the Belgian coast. It was later restricted to advancing the British Army onto the ridges around Ypres, as the unusually wet weather slowed British progress. The Canadian Corps relieved the II ANZAC Corps and took the village of Passchendaele on 6 November, despite rain, mud and many casualties. The offensive was costly in manpower for both sides for relatively little gain of ground against determined German resistance but the ground captured was of great tactical importance. In the drier periods, the British advance was inexorable and during the unusually wet August and in the Autumn rains that began in early October, the Germans achieved only costly defensive successes, which led the German commanders in early October to begin preparations for a general retreat. Both sides lost a combined total of over a half million men during this offensive. The battle has become a byword among some British revisionist historians for bloody and futile slaughter, whilst the Germans called Passchendaele "the greatest martyrdom of the war."

### **Battle of Cambrai**

On 20 November the British launched the first massed tank attack and the first attack using predicted artillery-fire (aiming artillery without firing the guns to obtain target data) at the Battle of Cambrai. The Allies attacked with 324 tanks (with

one-third held in reserve) and twelve divisions, advancing behind a hurricane bombardment, against two German divisions. The machines carried fascines on their fronts to bridge trenches and the 13-foot-wide (4 m) German tank traps. Special "grapnel tanks" towed hooks to pull away the German barbed wire. The attack was a great success for the British, who penetrated further in six hours than at the Third Ypres in four months, at a cost of only 4,000 British casualties. The advance produced an awkward salient and a surprise German counter-offensive began on 30 November, which drove back the British in the south and failed in the north. Despite the reversal, the attack was seen as a success by the Allies, proving that tanks could overcome trench defences. The Germans realised that the use of tanks by the Allies posed a new threat to any defensive strategy they might mount. The battle had also seen the first mass use of German *Stosstruppen* on the Western front in the attack, who used infantry infiltration tactics to penetrate British defences, bypassing resistance and quickly advancing into the British rear.

## **1918**

Following the successful Allied attack and penetration of the German defences at Cambrai, Ludendorff and Hindenburg determined that the only opportunity for German victory lay in a decisive attack along the Western front during the spring, before American manpower became overwhelming. On 3 March 1918, the Treaty of Brest-Litovsk was signed and Russia withdrew from the war. This would now have a dramatic effect on the conflict as 33 divisions were released from the Eastern Front for deployment to the west. The Germans occupied



almost as much Russian territory under the provisions of the Treaty of Brest-Litovsk as they did in the Second World War but this considerably restricted their troop redeployment. The Germans achieved an advantage of 192 divisions in the west to the 178 Allied divisions, which allowed Germany to pull veteran units from the line and retrain them as *Stosstruppen* (40 infantry and 3 cavalry divisions were retained for German occupation duties in the east).

The Allies lacked unity of command and suffered from morale and manpower problems, the British and French armies were severely depleted and not in a position to attack in the first half of the year, while the majority of the newly arrived American troops were still training, with just six complete divisions in the line. Ludendorff decided on an offensive strategy beginning with a big attack against the British on the Somme, to separate them from the French and drive them back to the channel ports. The attack would combine the new storm troop tactics with over 700 aircraft, tanks and a carefully planned artillery barrage that would include gas attacks.

### **German spring offensives**

Operation Michael, the first of the German spring offensives, very nearly succeeded in driving the Allied armies apart, advancing to within shelling distance of Paris for the first time since 1914. As a result of the battle, the Allies agreed on unity of command. General Ferdinand Foch was appointed commander of all Allied forces in France. The unified Allies were better able to respond to each of the German drives and the offensive turned into a battle of attrition. In May, the American divisions also began to play an increasing role,

winning their first victory in the Battle of Cantigny. By summer, between 250,000 and 300,000 American soldiers were arriving every month. A total of 2.1 million American troops would be deployed on this front before the war came to an end. The rapidly increasing American presence served as a counter for the large numbers of redeployed German forces.

## **Allied counter-offensives**

In July, Foch began the Second Battle of the Marne, a counter-offensive against the Marne salient which was eliminated by August. The Battle of Amiens began two days later, with Franco-British forces spearheaded by Australian and Canadian troops, along with 600 tanks and 800 aircraft. Hindenburg named 8 August as the "Black Day of the German army." The Italian 2nd Corps, commanded by General Alberico Albricci, also participated in the operations around Reims. German manpower had been severely depleted after four years of war and its economy and society were under great internal strain. The Allies fielded 216 divisions against 197 German divisions. The Hundred Days Offensive beginning in August proved the final straw and following this string of military defeats, German troops began to surrender in large numbers. As the Allied forces advanced, Prince Maximilian of Baden was appointed as Chancellor of Germany in October to negotiate an armistice. Ludendorff was forced out and fled to Sweden. The German retreat continued and the German Revolution put a new government in power. The Armistice of Compiègne was quickly signed, stopping hostilities on the Western Front on 11 November 1918, later known as Armistice Day. The German Imperial Monarchy collapsed when General Groener, the successor to Ludendorff, backed the moderate Social

Democratic Government under Friedrich Ebert, to forestall a revolution like those in Russia the previous year.

## **Aftermath**

The war along the Western Front led the German government and its allies to sue for peace in spite of German success elsewhere. As a result, the terms of the peace were dictated by France, Britain and the United States, during the 1919 Paris Peace Conference. The result was the Treaty of Versailles, signed in June 1919 by a delegation of the new German government. The terms of the treaty constrained Germany as an economic and military power. The Versailles treaty returned the border provinces of Alsace-Lorraine to France, thus limiting the coal required by German industry. The Saar, which formed the west bank of the Rhine, would be demilitarised and controlled by Britain and France, while the Kiel Canal opened to international traffic. The treaty also drastically reshaped Eastern Europe. It severely limited the German armed forces by restricting the size of the army to 100,000 and disallowing a navy or air force. The navy was sailed to Scapa Flow under the terms of surrender but was later scuttled as a reaction to the treaty.

### **Casualties**

The war in the trenches of the Western Front left tens of thousands of maimed soldiers and war widows. The unprecedented loss of life had a lasting effect on popular attitudes toward war, resulting later in an Allied reluctance to pursue an aggressive policy toward Adolf Hitler. Belgium

suffered 30,000 civilian dead and France 40,000 (including 3,000 merchant sailors). The British lost 16,829 civilian dead, 1,260 civilians were killed in air and naval attacks, 908 civilians were killed at sea and there were 14,661 merchant marine deaths. Another 62,000 Belgian, 107,000 British and 300,000 French civilians died due to war-related causes.

## **Economic costs**

Germany in 1919 was bankrupt, the people living in a state of semi-starvation and having no commerce with the remainder of the world. The Allies occupied the Rhine cities of Cologne, Koblenz and Mainz, with restoration dependent on payment of reparations. In Germany a Stab-in-the-back myth (*Dolchstoßlegende*) was propagated by Hindenburg, Ludendorff and other defeated generals, that the defeat was not the fault of the 'good core' of the army but due to certain left-wing groups within Germany who signed a disastrous armistice; this would later be exploited by nationalists and the Nazi party propaganda to excuse the overthrow of the Weimar Republic in 1930 and the imposition of the Nazi dictatorship after March 1933. France lost more casualties relative to its population than any other great power and the industrial north-east of the country was devastated by the war. The provinces overrun by Germany had produced 40 percent of French coal and 58 percent of its steel output. Once it was clear that Germany was going to be defeated, Ludendorff had ordered the destruction of the mines in France and Belgium. His goal was to cripple the industries of Germany's main European rival. To prevent similar German attacks in the future, France later built a massive series of fortifications along the German border known as the Maginot Line.

## Chapter 13

# Western Front (Russian Empire)

## 1st Army (Russian Empire)

The 1st Army (Russian: 1-я армия, romanized: *1A*) was an army-level command of the Russian Imperial Army created during World War I. The First Army, commanded by General Paul von Rennenkampf, invaded East Prussia at the outbreak of war in 1914 along with the Second Army commanded by General Alexander Samsonov. After declaring war on the German Empire, the Russian Empire had been able to mobilize very quickly. All Russian forces were put under the command of Grand Duke Nikolai and his Quartermaster General Yuri Danilov.

The invading forces made a determined and speedy attack on East Prussia. However, the First and Second Armies were stopped by the German Eighth Army, led by Field Marshal Paul von Hindenburg and his chief of staff, General Erich Ludendorff. The German and Russian armies met at Tannenberg, where the Second Army was encircled and suffered complete destruction. Both the First and Second Armies suffered terrible casualties in one of the most comprehensive German victories of World War I. The First Army also suffered defeat at the First Battle of the Masurian Lakes in September 1914, which led to Rennenkampf's dismissal and replacement by Litvinov. First Army served under Northwestern front for the remainder of the war. Litvinov was replaced by Sokovnin in April 1917. Vannovski replaced

Sokovnin in July and the army's final commander, von Notbek, took over in September 1917.

## **2nd Army (Russian Empire)**

The Russian **2nd Army** (2-яармия, 2А) was an army-level command of the Imperial Russian Army in World War I. It was formed just prior to the outbreak of hostilities from the units of Warsaw Military District and was mobilized in August 1914. The army was effectively destroyed at Battle of Tannenberg in August 1914. However, it was rebuilt soon thereafter and fought until almost the end of the war.

### **Organization**

- Field headquarters (2A staff)
- Headquarters of the 2A artillery inspector
- 2nd Army Aviation Detachment of the Imperial Russian Air Service

The field headquarters of the 2nd Army was formed from the staff of the Warsaw Military District in July 1914. Towards the end of 1917, the staff was based in Slutsk, Belarus. It was dissolved in early 1918.

In the beginning of World War I, the army included the 1st, VI, XIII, XV and XXIII army corps.

Near the end of 1917, the army included:

- Grenadier Corps

- IX Army Corps
- 5th Infantry Division
- 42nd Infantry Division
- 9th Cavalry Division
- L Army Corps
- III Siberian Army Corps

## **History**

Prior to the outbreak of war, in which Russia would likely have to face both Germany and Austria-Hungary, the 2nd Army had been intended to be a reserve formation, held back until either of the formations engaged against Germany and Austria-Hungary required reinforcements.

Following the outbreak of war it was mobilised in early August and placed under the command of General Alexander Samsonov. Under pressure from their ally France, who was facing a powerful German invasion force in the west, it was decided that the 2nd Army would join the 1st Army as part of General Yakov Zhilinskiy's Northwestern Front where it would participate in the upcoming invasion of East Prussia. The combination of the 1st and 2nd Armies had a fatal flaw; Samsonov and the commander of the 1st Army, Paul von Rennenkampf, had had an antagonistic and hostile relationship since 1905.

## **Eastern front**

Between 7–9 August 1914 first the 1st and then the 2nd Army crossed the border into East Prussia, meeting little to no

resistance. The 1st Army would engage the Germans at the battles of Stallupönen and Gumbinnen while the 2nd Army had remained unengaged, advancing to the south of the 1st Army.

## **Battle of Tannenberg**

Following the failed German counterattack at the Battle of Gumbinnen and the subsequent German withdrawal, the 1st Army did not press on, allowing the 2nd Army to catch up but due to a breakdown in communication (partly due to the animosity of the two commanders) the 2nd Army was not made aware of this and so it continued to march on, a fatal move that would eventually expose the right flank of the 2nd Army. The 2nd Army was also experiencing severe supply shortages and along with the 1st Army a worsening communication situation as both armies had outrun their secure telegraph lines, were short of experienced telegraph operators and lacked cryptographic equipment. The result was that the Russians were now broadcasting their orders on unsecure lines, which were being intercepted and translated by German operators.

The 2nd Army was to continue its advance south of the 1st Army and German 8th Army before swinging north towards its objective of Seeburg, but with little to no effective communication there was little coordination between the two armies. While sluggish due to supply shortages, poor logistics, and misuse of railway lines, the 2nd Army's advance was relatively unopposed until 22 August when it encountered German forces all along its front. A number of successful thrusts were conducted, pushing the Germans back. On 23 August they succeeded in driving the German XX Corps back to a defensive line. A second push against the XX Corps on the



24th failed but the Germans withdrew to avoid being cut off. Samsonov saw this as a perfect opportunity to pursue and cut the XX Corps off and so began moving the 2nd Army in a northwesterly direction, changing his direction of attack and not informing Rennenkampf in the process. Seeing this opportunity and feeling safe on his flanks, he transferred the bulk of his force to the northwest, leaving a single corps, VI Russian Corps, to simultaneously hold the right flank and swing north to the objective of Seeburg and a single corps, I Russian Corps, to hold the left flank.

Unbeknown to Samsonov, the German command, who had been receiving intercepted Russian orders involving troop movements, had already shifted forces to the south to check his advance and when further orders were intercepted with news that he had changed his direction, German forces were able to adjust their positions and threaten the now exposed left and right flanks of the 2nd Army. With no communication between the two Russian armies, unsafe broadcasting of orders and the decision to change his direction of attack, the 2nd Army would find itself outflanked and cut off from mutual support from the 1st Army.

On 26 August the 1st Army approached Königsberg unopposed as the German forces had identified the 2nd Army as a more immediate threat and had withdrawn to the south in order to engage it. The VI Corps, whom Samsonov had left on its own to seize the objective of Seeburg, was met by the German XVII Corps around Seeburg and Bischofstein and was routed, exposing the 2nd Army's right flank and supply lines. Unaware that his right flank was now exposed, Samsonov pressed the 2nd Army on and repeatedly engaged the XX Corps. On the

27th the German I Corps engaged the Russian I Corps on the 2nd Army's left flank and threw it back. Samsonov diverted the Russian XIII Corps, which had been leading the northwestern thrust, to the southwest in an attempt to reinforce the 2nd Army's left flank but the decision came too late and like the right flank, the left flank was now exposed. Late on the 28th Samsonov finally realised the grave situation the 2nd Army was in with both flanks exposed. With the centre also facing critical supply shortages the assault was halted before an order to retreat to the southeast was given. Samsonov then requested that the 1st Army break-off its assault on Königsberg and assist the 2nd Army by covering its retreat.

The order to retreat and the request for assistance came too late to rescue the 2nd Army. The German I Corps had proceeded to move due east after breaking through the 2nd Army's left flank and had met the German XVII Corps that had continued in a southwesterly direction after breaking through the 2nd Army's right flank, cutting off the 2nd Army's route of retreat and pocketing it around Tannenberg.

Throughout the 29th German artillery pounded the Tannenberg pocket and at some point on the 29th Samsonov shot himself. The shattered remnants of the 2nd Army surrendered on 30 August with some 90,000 Russian POWs being captured and with them the Russian 2nd Army ceased to exist as an effective unit.

However, not all of its units were destroyed, and the army remained in the line, participating in the First Battle of the Masurian Lakes in early September, 1914. It continued to participate in the fighting on the Eastern Front until the

dissolution of the Imperial Russian Army in early 1918. In March 1916 the 2nd Army was responsible for conducting the Lake Naroch Offensive, which was unsuccessful and in which the army suffered heavy losses.

## **3rd Army (Russian Empire)**

The **Russian Third Army** was a World War I Russian field army that fought on the Eastern theatre of war.

Field management was established in July 1914 at the headquarters of the Kiev Military District. The unit was disbanded in the beginning of 1918. At the beginning of the war the 3rd Army was composed of the IX, X, XI, XXI Army Corps.

## **Military Fronts in which the 3rd Army participated**

- Southwestern Front (July 1914 – June 1915)
- Northwestern Front (June–Aug. 1915)
- Western Front (August 1915 – June 1916)
- Southwestern Front (June–July 1916)
- Western Front (July 1916 – the beginning of 1918)

### **Mobilisation**

The Third Army was originally based in Dubno. It comprised four Army Corps and three cavalry divisions, with the 3rd Caucasian Division joining them later. They were part of the

invasion of Galicia, with the first stop for the staff officers was at Penyaki where they were made welcome by the servants of a house owned by a major in the Austrian Army.

The building was set on fire by unknown people following their departure for Zolochev. Here the Army HQ was accommodated in a three-storey stone building which had previously been a bank.

## **Engagements**

- Battle of Gnila Lipa (26–30 August, 1914)
- Battle of Limanowa (1–13 December, 1914)

## **Commanders**

- 19.07.1914 – 03.09.1914 — General of Infantry  
Nikolai Ruzsky
- 03.09.1914 – 20.05.1915 — General of Infantry  
Radko Dimitriev
- 03.06.1915 – 03.08.1917 — General of Infantry  
Leonid Lesh
- 03.08.1917 – 11.08.1917 — Lieutenant-General  
Mikhail Kvetsinsky
- 11.08.1917 – 09.09.1917 — Lieutenant-General  
Januarius Tsikhovich
- 12.09.1917 – 09.10.1917 — Lieutenant-General Iliia  
Odishelidze
- 09.09.1917 – 08.11.1917 — Lieutenant-General  
Dmitri Parsky
- 08.11.1917 — Sergey Anuchin

## **4th Army (Russian Empire)**

The **Russian Fourth Army** was a World War I Russian field army that fought on the Eastern Front.

### **Composition**

At the beginning of the war, the army consisted of:

- Field Office (HQ 4th Army) (formed on August 2, 1914 at the headquarters of the Kazan Military District)
- Grenadier Corps
- 14th Army Corps
- 16th Army Corps
- 3rd Caucasian Corps

At the end of 1917:

- 8th Army Corps

### **Deployment**

- Southwestern Front (August 1914 – June 1915 )
- Northwestern Front (June–August 1915)
- Western Front (August 1915 – October 1916)
- Romanian Front (December 1916 – early 1918)

## **Commanders**

- 19.07.1914 – 22.08.1914 - General of Infantry Baron Anton von Saltza
- 22.08.1914 – 20.08.1915 - General of Infantry Alexei Evert
- 30.08.1915 – 21.11.1917 - General of Infantry Alexander Ragoza

## **10th Army (Russian Empire)**

The 10th Army (Russian: 10-яармия) was a field army of the Imperial Russian Army during the First World War.

## **History**

The 10th Army was formed on 5 September [O.S. 23 August] 1914 from reserve units of the Stavka of the Commander-in-Chief, part of the Northwestern Front, and initially included the 22nd Army Corps, the 3rd Siberian Army Corps, and the 1st Turkestan Army Corps, under the command of Lieutenant General Vasily Flug. Subsequently, the army would also include the 1st Guards, 1st, 2nd, 3rd, 5th, 6th, 10th, 15th, 20th, 23rd, 24th, 26th, 34th, 35th, 36th, 38th, and 44th Army Corps, the 2nd and 5th Caucasus Army Corps, the 1st and 2nd Siberian Army Corps, and the 7th Cavalry Corps at different times.

The army was deployed between the 1st and 2nd Armies during the East Prussian Campaign of 17 August to 15 September

1914, covering the left flank of the 1st Army along with the 2nd Army. During the Russian retreat from East Prussia it defended the line of the Bobr River and covered the direction of Augustów and Grodno. The 1st and 10th Armies covered the right flank of the Northwestern Front during the Warsaw–Ivangorod Operation of 15 September to 25 October. General of infantry Thadeus von Sievers replaced Flug on 23 September. During the Łódź Operation of 29 October to 11 November, the troops of the 1st and 10th Armies covered the Mława direction on the right bank of the Vistula. In the subsequent offensive into East Prussia, the army was halted by strongly fortified and held German fortifications at the Masurian Lakes and was unable to capture them.

Between 25 January and 13 February 1915, the army fought in the Second Battle of the Masurian Lakes, during which the German 8th and 10th Armies were to encircle and destroy the 10th Army by attacking it from the flanks. The German 8th Army struck the 10th Army's left towards Augustow on 25 January, while the German 10th Army attacked on the right towards Verzhbolovo and Suwałki between 26 and 30 January. In intense defensive fighting, the troops of the 10th Army held back the German advance for ten days, enabling the main Russian forces to retreat to the Kovno and Osovets line by 13 February. The army rebuffed another unsuccessful German encirclement attempt during the Battle of Przasnysz between 7 February and 17 March. On 17 February, the 10th Army, in concert with the 1st and 12th Armies, launched a counteroffensive and pushed the German troops back to the East Prussian border, overcoming fierce resistance. Sievers was replaced by General of infantry Yevgeny Radkovich on 25 April.

When the Northwestern Front was split in August, the 10th Army became part of the Western Front, with which it fought for the rest of the war. It fought in the Battle of Vilna between 9 August and 26 September against the German 10th Army.

After capturing Kovno on 9 August, the latter attacked between the Viliya and the Neman, attempting to encircle the main forces of the army, concentrated north and northwest of Vilna. In seesaw fighting that lasted until the end of August, both sides suffered heavy losses. The stalemate was broken by the German Sventiany Offensive, beginning on 27 August, which broke through the army defenses and unhinged its rear with a cavalry raid, forcing a retreat to the east. The front stabilized along the line of Lake Naroch and Smorgon by 19 September, after which positional fighting took place.

In the northern hemisphere spring of 1916, the army fought in the Northern and Western Fronts' Lake Naroch Offensive, tasked with advancing on Vilna, but did not achieve its objectives due to a lack of shells and ineffective command of the troops. In the operation, significant groups of German troops were encircled, which prevented German reinforcement of the Western Front. The 10th Army fought in the mid-1917 Kerensky Offensive, under the command of Lieutenant General Pyotr Lomnovsky, tasked with the front's main assault from Molodechno to Vilna. Preceded by a three-day artillery preparation, the army's units began the attack on 9 July, but its troops refused to fight, occupying two to three lines of German trenches before returning to their positions. The offensive was halted on 10 July as a result of the failure of the concurrent attacks of the Southwestern Front.



The Russian Army disintegrated as a result of the Russian Revolution, resulting in the demobilization of the troops of the army between December and February 1918, before its disbandment in March.

## **Military Fronts and engagements in which the 10th Army participated**

The army was part of the following fronts during the war:

- Northwestern Front (August 1914 – August 1915)
- Western Front (August 1915 – the beginning of 1918)

### **Engagements**

- Second Battle of the Masurian Lakes (7–22 February 1915)

## **Commanders**

The following officers commanded the army:

- General of the Infantry Alexei Evert (11–22 August 1914)
- Lieutenant General Vasily Flug (22 August – 23 September 1914)
- General of infantry Thadeus von Sievers (23 September 1914 – 25 April 1915)
- General of infantry Yevgeny Radkovich (25 April 1915 – October 1916 )

- General of cavalry Afanasy Tsurikov (October – 12 December 1916)
- General of infantry Vladimir Gorbatovsky (12 December 1916 – 2 April 1917)
- Lieutenant General Nikolai Kiselevsky (9 April – 12 July 1917)
- Lieutenant General Pyotr Lomnovsky (12 July – 9 September 1917)
- Major General Ali-Agha Shikhlinski (9 September – 16 November 1917)

## **Special Army**

The **Russian Special Army** was a World War I Russian field army that fought on the Eastern Front.

Field management was established in August 1916. The Army was named *Special* because it was thought that the name *13th Army* would bring bad luck.

## **Composition**

At the end of 1917 the army consisted of:

- 31st Army Corps
- 39th Army Corps
- 44th Army Corps
- XLVI Corps
- I Turkestan Army Corps
- IV Cavalry Corps
- VII Cavalry Corps

## **Deployment**

- Western Front (August–September 1916)
- Southwestern Front (September–November 1916)
- Western Front (November 1916 – July 1917)
- Southwestern Front (July 1917 – early 1918)

## **Commanders**

The commanders of the Army were:

- 14.08.1916 – 10.11.1916 - General of Cavalry Vasily Gurko
- 10.11.1916 – 17.02.1917 - General of Infantry Pyotr Baluyev
- 17.02.1917 – 31.03.1917 - General of Cavalry Vasily Gurko
- 02.04.1917 – 09.07.1917 - General of Infantry Pyotr Baluyev
- 12.07.1917 – 29.08.1917 - General of Cavalry Ivan Erdélyi
- 29.08.1917 – 14.09.1917 - Acting Major General Vasily Sarychev
- 14.09.1917 – 20.11.1917 - General of Infantry Stepan Stelnitsky
- 11.1917 - Acting Colonel Alexander Ilyich Yegorov
- 20.11.1917 – 13.12.1917 - Lieutenant General Theodore Rerberg
- 13.12.1917 – 19.12.1917 - Lieutenant General Alex Kushakevich
- 12.19.1917 – 03.1918 - Colonel Vladimir Yegoryev

## Chapter 14

# League of Nations

The League of Nations, (French: *Société des Nations*[sɔsjetɛ de nasjɔ̃]), was the first worldwide intergovernmental organisation whose principal mission was to maintain world peace. Founded on 10 January 1920 following the Paris Peace Conference that ended the First World War, it ceased operations on 20 April 1946.

The organisation's primary goals, as stated in its Covenant, included preventing wars through collective security and disarmament and settling international disputes through negotiation and arbitration. Its other concerns included labour conditions, just treatment of native inhabitants, human and drug trafficking, the arms trade, global health, prisoners of war, and protection of minorities in Europe. The Covenant of the League of Nations was signed on 28 June 1919 as Part I of the Treaty of Versailles, and it became effective together with the rest of the Treaty on 10 January 1920. The first meeting of the Council of the League took place on 16 January 1920, and the first meeting of Assembly of the League took place on 15 November 1920. In 1919 U.S. president Woodrow Wilson won the Nobel Peace Prize for his role as the leading architect of the League.

The diplomatic philosophy behind the League represented a fundamental shift from the preceding hundred years. The League lacked its own armed force and depended on the victorious First World War Allies (Britain, France, Italy and Japan were the permanent members of the Executive Council)

to enforce its resolutions, keep to its economic sanctions, or provide an army when needed. The Great Powers were often reluctant to do so. Sanctions could hurt League members, so they were reluctant to comply with them. During the Second Italo-Ethiopian War, when the League accused Italian soldiers of targeting International Red Cross and Red Crescent Movement medical tents, Benito Mussolini responded that "the League is very well when sparrows shout, but no good at all when eagles fall out."

At its greatest extent from 28 September 1934 to 23 February 1935, it had 58 members. After some notable successes and some early failures in the 1920s, the League ultimately proved incapable of preventing aggression by the Axis powers in the 1930s. The credibility of the organization was weakened by the fact that the United States never joined the League and the Soviet Union joined late and was soon expelled after invading Finland. Germany withdrew from the League, as did Japan, Italy, Spain and others. The onset of the Second World War in 1939 showed that the League had failed its primary purpose; it was inactive until its abolition. The League lasted for 26 years; the United Nations (UN) replaced it in 1946 and inherited several agencies and organisations founded by the League.

## **Origins**

### **Background**

The concept of a peaceful community of nations had been proposed as early as 1795, when Immanuel Kant's *Perpetual Peace: A Philosophical Sketch* outlined the idea of a league of

nations to control conflict and promote peace between states. Kant argued for the establishment of a peaceful world community, not in a sense of a global government, but in the hope that each state would declare itself a free state that respects its citizens and welcomes foreign visitors as fellow rational beings, thus promoting peaceful society worldwide. International co-operation to promote collective security originated in the Concert of Europe that developed after the Napoleonic Wars in the 19th century in an attempt to maintain the *status quo* between European states and so avoid war.

By 1910 international law developed, with the first Geneva Conventions establishing laws dealing with humanitarian relief during wartime, and the international Hague Conventions of 1899 and 1907 governing rules of war and the peaceful settlement of international disputes. Theodore Roosevelt at the acceptance for his Nobel Prize in 1910, Roosevelt said: "it would be a masterstroke if those great powers honestly bent on peace would form a League of Peace."

One small forerunner of the League of Nations, the Inter-Parliamentary Union (IPU), was formed by the peace activists William Randal Cremer and Frédéric Passy in 1889 (and is currently still in existence as an international body with a focus on the various elected legislative bodies of the world.) The IPU was founded with an international scope, with a third of the members of parliaments (in the 24 countries that had parliaments) serving as members of the IPU by 1914. Its foundational aims were to encourage governments to solve international disputes by peaceful means. Annual conferences were established to help governments refine the process of

international arbitration. Its structure was designed as a council headed by a president, which would later be reflected in the structure of the League.

## **Initial proposals**

At the start of the First World War, the first schemes for an international organisation to prevent future wars began to gain considerable public support, particularly in Great Britain and the United States. Goldsworthy Lowes Dickinson, a British political scientist, coined the term "League of Nations" in 1914 and drafted a scheme for its organisation. Together with Lord Bryce, he played a leading role in the founding of the group of internationalist pacifists known as the Bryce Group, later the League of Nations Union. The group became steadily more influential among the public and as a pressure group within the then governing Liberal Party. In Dickinson's 1915 pamphlet *After the War* he wrote of his "League of Peace" as being essentially an organisation for arbitration and conciliation. He felt that the secret diplomacy of the early twentieth century had brought about war and thus could write that, "the impossibility of war, I believe, would be increased in proportion as the issues of foreign policy should be known to and controlled by public opinion." The 'Proposals' of the Bryce Group were circulated widely, both in England and the US, where they had a profound influence on the nascent international movement.

In January 1915, a peace conference directed by Jane Addams was held in the neutral United States. The delegates adopted a platform calling for creation of international bodies with administrative and legislative powers to develop a "permanent

league of neutral nations" to work for peace and disarmament. Within months a call was made for an international women's conference to be held in The Hague. Coordinated by Mia Boissevain, Aletta Jacobs and Rosa Manus, the Congress, which opened on 28 April 1915 was attended by 1,136 participants from neutral nations, and resulted in the establishment of an organization which would become the Women's International League for Peace and Freedom (WILPF).

At the close of the conference, two delegations of women were dispatched to meet European heads of state over the next several months. They secured agreement from reluctant foreign ministers, who overall felt that such a body would be ineffective, but agreed to participate or not impede creation of a neutral mediating body, if other nations agreed and if President Woodrow Wilson would initiate a body. In the midst of the War, Wilson refused.

In 1915, a similar body to the Bryce group was set up in the United States led by former president William Howard Taft. It was called the League to Enforce Peace. It advocated the use of arbitration in conflict resolution and the imposition of sanctions on aggressive countries.

None of these early organisations envisioned a continuously functioning body; with the exception of the Fabian Society in England, they maintained a legalistic approach that would limit the international body to a court of justice. The Fabians were the first to argue for a "Council" of states, necessarily the Great Powers, who would adjudicate world affairs, and for the creation of a permanent secretariat to enhance international co-operation across a range of activities.



In the course of the diplomatic efforts surrounding World War I, both sides had to clarify their long-term war aims. By 1916 in Britain, fighting on the side of the Allies, and in the neutral United States, long-range thinkers had begun to design a unified international organisation to prevent future wars. Historian Peter Yearwood argues that when the new coalition government of David Lloyd George took power in December 1916, there was widespread discussion among intellectuals and diplomats of the desirability of establishing such an organisation. When Lloyd George was challenged by Wilson to state his position with an eye on the postwar situation, he endorsed such an organisation. Wilson himself included in his Fourteen Points in January 1918 a "league of nations to ensure peace and justice." British foreign secretary, Arthur Balfour, argued that, as a condition of durable peace, "behind international law, and behind all treaty arrangements for preventing or limiting hostilities, some form of international sanction should be devised which would give pause to the hardest aggressor."

The war had had a profound impact, affecting the social, political and economic systems of Europe and inflicting psychological and physical damage. Several empires collapsed: first the Russian Empire in February 1917, followed by the German Empire, Austro-Hungarian Empire and Ottoman Empire. Anti-war sentiment rose across the world; the First World War was described as "the war to end all wars", and its possible causes were vigorously investigated. The causes identified included arms races, alliances, militaristic nationalism, secret diplomacy, and the freedom of sovereign states to enter into war for their own benefit. One proposed remedy was the creation of an international organisation whose

aim was to prevent future war through disarmament, open diplomacy, international co-operation, restrictions on the right to wage war, and penalties that made war unattractive.

In London Balfour commissioned the first official report into the matter in early 1918, under the initiative of Lord Robert Cecil. The British committee was finally appointed in February 1918. It was led by Walter Phillimore (and became known as the Phillimore Committee), but also included Eyre Crowe, William Tyrrell, and Cecil Hurst. The recommendations of the so-called Phillimore Commission included the establishment of a "Conference of Allied States" that would arbitrate disputes and impose sanctions on offending states. The proposals were approved by the British government, and much of the commission's results were later incorporated into the Covenant of the League of Nations.

The French also drafted a much more far-reaching proposal in June 1918; they advocated annual meetings of a council to settle all disputes, as well as an "international army" to enforce its decisions.

American President Woodrow Wilson instructed Edward M. House to draft a US plan which reflected Wilson's own idealistic views (first articulated in the Fourteen Points of January 1918), as well as the work of the Phillimore Commission.

The outcome of House's work and Wilson's own first draft proposed the termination of "unethical" state behaviour, including forms of espionage and dishonesty. Methods of compulsion against recalcitrant states would include severe measures, such as "blockading and closing the frontiers of that

power to commerce or intercourse with any part of the world and to use any force that may be necessary..."

The two principal drafters and architects of the covenant of the League of Nations were the British politician Lord Robert Cecil and the South African statesman Jan Smuts. Smuts' proposals included the creation of a Council of the great powers as permanent members and a non-permanent selection of the minor states. He also proposed the creation of a Mandate system for captured colonies of the Central Powers during the war. Cecil focused on the administrative side and proposed annual Council meetings and quadrennial meetings for the Assembly of all members. He also argued for a large and permanent secretariat to carry out the League's administrative duties.

The League of Nations was relatively more universal and inclusive in its membership and structure than previous international organisations, but the organisation enshrined racial hierarchy by curtailing the right to self-determination and prevented decolonization.

## **Establishment**

At the Paris Peace Conference in 1919, Wilson, Cecil and Smuts all put forward their draft proposals. After lengthy negotiations between the delegates, the Hurst–Miller draft was finally produced as a basis for the Covenant. After more negotiation and compromise, the delegates finally approved of the proposal to create the League of Nations (French: *Société des Nations*, German: *Völkerbund*) on 25 January 1919. The final Covenant of the League of Nations was drafted by a

special commission, and the League was established by Part I of the Treaty of Versailles. On 28 June 1919, 44 states signed the Covenant, including 31 states which had taken part in the war on the side of the Triple Entente or joined it during the conflict.

French women's rights advocates invited international feminists to participate in a parallel conference to the Paris Conference in hopes that they could gain permission to participate in the official conference. The Inter-Allied Women's Conference asked to be allowed to submit suggestions to the peace negotiations and commissions and were granted the right to sit on commissions dealing specifically with women and children. Though they asked for enfranchisement and full legal protection under the law equal with men, those rights were ignored. Women won the right to serve in all capacities, including as staff or delegates in the League of Nations organization. They also won a declaration that member nations should prevent trafficking of women and children and should equally support humane conditions for children, women and men labourers. At the Zürich Peace Conference held between 17 and 19 May 1919, the women of the WILPF condemned the terms of the Treaty of Versailles for both its punitive measures, as well as its failure to provide for condemnation of violence and exclusion of women from civil and political participation. Upon reading the Rules of Procedure for the League of Nations, Catherine Marshall, a British suffragist, discovered that the guidelines were completely undemocratic and they were modified based on her suggestion.

The League would be made up of a General Assembly (representing all member states), an Executive Council (with

membership limited to major powers), and a permanent secretariat. Member states were expected to "respect and preserve as against external aggression" the territorial integrity of other members and to disarm "to the lowest point consistent with domestic safety." All states were required to submit complaints for arbitration or judicial inquiry before going to war. The Executive Council would create a Permanent Court of International Justice to make judgements on the disputes.

Despite Wilson's efforts to establish and promote the League, for which he was awarded the Nobel Peace Prize in October 1919, the United States never joined. Senate Republicans led by Henry Cabot Lodge wanted a League with the reservation that only Congress could take the U.S. into war. Lodge gained a majority of Senators and Wilson refused to allow a compromise. The Senate voted on the ratification on March 19, 1920, and the 49-35 vote fell short of the needed 2/3 majority.

The League held its first council meeting in Paris on 16 January 1920, six days after the Versailles Treaty and the Covenant of the League of Nations came into force. On 1 November 1920, the headquarters of the League was moved from London to Geneva, where the first General Assembly was held on 15 November 1920. The Palais Wilson on Geneva's western lakeshore, named after Woodrow Wilson, was the League's first permanent home.

## **Languages and symbols**

The official languages of the League of Nations were French and English.

In 1939, a semi-official emblem for the League of Nations emerged: two five-pointed stars within a blue pentagon. They symbolised the Earth's five continents and "five races." A bow at the top displayed the English name ("League of Nations"), while another at the bottom showed the French ("*Société des Nations*").

## **Principal organs**

The main constitutional organs of the League were the Assembly, the council, and the Permanent Secretariat. It also had two essential wings: the Permanent Court of International Justice and the International Labour Organization. In addition, there were several auxiliary agencies and commissions. Each organ's budget was allocated by the Assembly (the League was supported financially by its member states).

The relations between the Assembly and the Council and the competencies of each were for the most part not explicitly defined. Each body could deal with any matter within the sphere of competence of the League or affecting peace in the world. Particular questions or tasks might be referred to either.

Unanimity was required for the decisions of both the Assembly and the Council, except in matters of procedure and some other specific cases such as the admission of new members. This requirement was a reflection of the League's belief in the sovereignty of its component nations; the League sought a solution by consent, not by dictation. In case of a dispute, the consent of the parties to the dispute was not required for unanimity.

The Permanent Secretariat, established at the seat of the League at Geneva, comprised a body of experts in various spheres under the direction of the general secretary. Its principal sections were Political, Financial and Economics, Transit, Minorities and Administration (administering the Saar and Danzig), Mandates, Disarmament, Health, Social (Opium and Traffic in Women and Children), Intellectual Cooperation and International Bureaux, Legal, and Information. The staff of the Secretariat was responsible for preparing the agenda for the Council and the Assembly and publishing reports of the meetings and other routine matters, effectively acting as the League's civil service. In 1931 the staff numbered 707.

The Assembly consisted of representatives of all members of the League, with each state allowed up to three representatives and one vote. It met in Geneva and, after its initial sessions in 1920, it convened once a year in September. The special functions of the Assembly included the admission of new members, the periodical election of non-permanent members to the Council, the election with the Council of the judges of the Permanent Court, and control of the budget. In practice, the Assembly was the general directing force of League activities.

The League Council acted as a type of executive body directing the Assembly's business. It began with four permanent members – Great Britain, France, Italy, and Japan – and four non-permanent members that were elected by the Assembly for a three-year term. The first non-permanent members were Belgium, Brazil, Greece, and Spain.

The composition of the Council was changed several times. The number of non-permanent members was first increased to six

on 22 September 1922 and to nine on 8 September 1926. Werner Dankwort of Germany pushed for his country to join the League; joining in 1926, Germany became the fifth permanent member of the Council. Later, after Germany and Japan both left the League, the number of non-permanent seats was increased from nine to eleven, and the Soviet Union was made a permanent member giving the Council a total of fifteen members. The Council met, on average, five times a year and in extraordinary sessions when required. In total, 107 sessions were held between 1920 and 1939.

### **Other bodies**

The League oversaw the Permanent Court of International Justice and several other agencies and commissions created to deal with pressing international problems. These included the Disarmament Commission, the International Labour Organization (ILO), the Mandates Commission, the International Commission on Intellectual Cooperation (precursor to UNESCO), the Permanent Central Opium Board, the Commission for Refugees, and the Slavery Commission. Three of these institutions were transferred to the United Nations after the Second World War: the International Labour Organization, the Permanent Court of International Justice (as the International Court of Justice), and the Health Organisation (restructured as the World Health Organization).

The Permanent Court of International Justice was provided for by the Covenant, but not established by it. The Council and the Assembly established its constitution. Its judges were elected by the Council and the Assembly, and its budget was provided by the latter. The Court was to hear and decide any



international dispute which the parties concerned submitted to it. It might also give an advisory opinion on any dispute or question referred to it by the Council or the Assembly. The Court was open to all the nations of the world under certain broad conditions.

- The International Labour Organization was created in 1919 on the basis of Part XIII of the Treaty of Versailles. The ILO, although having the same members as the League and being subject to the budget control of the Assembly, was an autonomous organisation with its own Governing Body, its own General Conference and its own Secretariat. Its constitution differed from that of the League: representation had been accorded not only to governments but also to representatives of employers' and workers' organisations. Albert Thomas was its first director.

The ILO successfully restricted the addition of lead to paint, and convinced several countries to adopt an eight-hour work day and forty-eight-hour working week. It also campaigned to end child labour, increase the rights of women in the workplace, and make shipowners liable for accidents involving seamen. After the demise of the League, the ILO became an agency of the United Nations in 1946.

The League's health organisation had three bodies: the Health Bureau, containing permanent officials of the League; the General Advisory Council or Conference, an executive section consisting of medical experts; and the Health Committee. The committee's purpose was to conduct inquiries, oversee the

operation of the League's health work, and prepare work to be presented to the council. This body focused on ending leprosy, malaria, and yellow fever, the latter two by starting an international campaign to exterminate mosquitoes. The Health Organisation also worked successfully with the government of the Soviet Union to prevent typhus epidemics, including organising a large education campaign.

The League of Nations had devoted serious attention to the question of international intellectual co-operation since its creation. The First Assembly in December 1920 recommended that the Council take action aiming at the international organisation of intellectual work, which it did by adopting a report presented by the Fifth Committee of the Second Assembly and inviting a Committee on Intellectual Cooperation to meet in Geneva in August 1922. The French philosopher Henri Bergson became the first chairman of the committee. The work of the committee included: an inquiry into the conditions of intellectual life, assistance to countries where intellectual life was endangered, creation of national committees for intellectual co-operation, co-operation with international intellectual organisations, protection of intellectual property, inter-university co-operation, co-ordination of bibliographical work and international interchange of publications, and international co-operation in archaeological research.

Introduced by the second International Opium Convention, the Permanent Central Opium Board had to supervise the statistical reports on trade in opium, morphine, cocaine and heroin. The board also established a system of import certificates and export authorisations for the legal international trade in narcotics.

The Slavery Commission sought to eradicate slavery and slave trading across the world, and fought forced prostitution. Its main success was through pressing the governments who administered mandated countries to end slavery in those countries. The League secured a commitment from Ethiopia to end slavery as a condition of membership in 1923, and worked with Liberia to abolish forced labour and intertribal slavery. The United Kingdom had not supported Ethiopian membership of the League on the grounds that "Ethiopia had not reached a state of civilisation and internal security sufficient to warrant her admission."

The League also succeeded in reducing the death rate of workers constructing the Tanganyika railway from 55 to 4 percent. Records were kept to control slavery, prostitution, and the trafficking of women and children. Partly as a result of pressure brought by the League of Nations, Afghanistan abolished slavery in 1923, Iraq in 1924, Nepal in 1926, Transjordan and Persia in 1929, Bahrain in 1937, and Ethiopia in 1942.

Led by Fridtjof Nansen, the Commission for Refugees was established on 27 June 1921 to look after the interests of refugees, including overseeing their repatriation and, when necessary, resettlement. At the end of the First World War, there were two to three million ex-prisoners of war from various nations dispersed throughout Russia; within two years of the commission's foundation, it had helped 425,000 of them return home. It established camps in Turkey in 1922 to aid the country with an ongoing refugee crisis, helping to prevent the spread of cholera, smallpox and dysentery as well as feeding

the refugees in the camps. It also established the Nansen passport as a means of identification for stateless people.

The Committee for the Study of the Legal Status of Women sought to inquire into the status of women all over the world. It was formed in 1937, and later became part of the United Nations as the Commission on the Status of Women.

The Covenant of the League said little about economics. Nonetheless, in 1920 the Council of the League called for a financial conference. The First Assembly at Geneva provided for the appointment of an Economic and Financial Advisory Committee to provide information to the conference. In 1923, a permanent economic and financial Organization came into being.

## **Members**

Of the League's 42 founding members, 23 (24 counting Free France) remained members until it was dissolved in 1946. In the founding year, six other states joined, only two of which remained members throughout the League's existence. Under the Weimar Republic, Germany was admitted to the League of Nations through a resolution passed on 8 September 1926.

An additional 15 countries joined later. The largest number of member states was 58, between 28 September 1934 (when Ecuador joined) and 23 February 1935 (when Paraguay withdrew).

On 26 May 1937, Egypt became the last state to join the League. The first member to withdraw permanently from the

League was Costa Rica on 22 January 1925; having joined on 16 December 1920, this also makes it the member to have most quickly withdrawn. Brazil was the first founding member to withdraw (14 June 1926), and Haiti the last (April 1942). Iraq, which joined in 1932, was the first member that had previously been a League of Nations mandate.

The Soviet Union became a member on 18 September 1934, and was expelled on 14 December 1939 for invading Finland. In expelling the Soviet Union, the League broke its own rule: only 7 of 15 members of the Council voted for expulsion (United Kingdom, France, Belgium, Bolivia, Egypt, South Africa, and the Dominican Republic), short of the majority required by the Covenant. Three of these members had been made Council members the day before the vote (South Africa, Bolivia, and Egypt). This was one of the League's final acts before it practically ceased functioning due to the Second World War.

## **Mandates**

At the end of the First World War, the Allied powers were confronted with the question of the disposal of the former German colonies in Africa and the Pacific, and the several Arabic-speaking provinces of the Ottoman Empire. The Peace Conference adopted the principle that these territories should be administered by different governments on behalf of the League – a system of national responsibility subject to international supervision. This plan, defined as the mandate system, was adopted by the "Council of Ten" (the heads of government and foreign ministers of the main Allied powers:

Britain, France, the United States, Italy, and Japan) on 30 January 1919 and transmitted to the League of Nations.

League of Nations mandates were established under Article 22 of the Covenant of the League of Nations. The Permanent Mandates Commission supervised League of Nations mandates, and also organised plebiscites in disputed territories so that residents could decide which country they would join. There were three mandate classifications: A, B and C.

The A mandates (applied to parts of the old Ottoman Empire) were "certain communities" that had

...reached a stage of development where their existence as independent nations can be provisionally recognised subject to the rendering of administrative advice and assistance by a Mandatory until such time as they are able to stand alone. The wishes of these communities must be a principal consideration in the selection of the Mandatory.

- — *Article 22, The Covenant of the League of Nations*

The B mandates were applied to the former German colonies that the League took responsibility for after the First World War. These were described as "peoples" that the League said were

...at such a stage that the Mandatory must be responsible for the administration of the territory under conditions which will guarantee freedom of conscience and religion, subject only to the maintenance of public order and morals, the prohibition of abuses such as the slave trade, the arms traffic and the liquor traffic, and the prevention of the establishment of fortifications

or military and naval bases and of military training of the natives for other than police purposes and the defence of territory, and will also secure equal opportunities for the trade and commerce of other Members of the League.

- — *Article 22, The Covenant of the League of Nations*

South West Africa and certain South Pacific Islands were administered by League members under C mandates. These were classified as "territories"

...which, owing to the sparseness of their population, or their small size, or their remoteness from the centres of civilisation, or their geographical contiguity to the territory of the Mandatory, and other circumstances, can be best administered under the laws of the Mandatory as integral portions of its territory, subject to the safeguards above mentioned in the interests of the indigenous population."

- — *Article 22, The Covenant of the League of Nations*

## **Mandatory powers**

The territories were governed by mandatory powers, such as the United Kingdom in the case of the Mandate of Palestine, and the Union of South Africa in the case of South-West Africa, until the territories were deemed capable of self-government. Fourteen mandate territories were divided up among seven mandatory powers: the United Kingdom, the Union of South Africa, France, Belgium, New Zealand, Australia and Japan. With the exception of the Kingdom of Iraq, which joined the League on 3 October 1932, these territories did not begin to gain their independence until after the Second World War, in a

process that did not end until 1990. Following the demise of the League, most of the remaining mandates became United Nations Trust Territories.

In addition to the mandates, the League itself governed the Territory of the Saar Basin for 15 years, before it was returned to Germany following a plebiscite, and the Free City of Danzig (now Gdańsk, Poland) from 15 November 1920 to 1 September 1939.

## **Resolving territorial disputes**

The aftermath of the First World War left many issues to be settled, including the exact position of national boundaries and which country particular regions would join. Most of these questions were handled by the victorious Allied powers in bodies such as the Allied Supreme Council.

The Allies tended to refer only particularly difficult matters to the League. This meant that, during the early interwar period, the League played little part in resolving the turmoil resulting from the war. The questions the League considered in its early years included those designated by the Paris Peace treaties.

As the League developed, its role expanded, and by the middle of the 1920s it had become the centre of international activity. This change can be seen in the relationship between the League and non-members. The United States and Russia, for example, increasingly worked with the League. During the second half of the 1920s, France, Britain and Germany were all using the League of Nations as the focus of their diplomatic activity, and each of their foreign secretaries attended League



meetings at Geneva during this period. They also used the League's machinery to try to improve relations and settle their differences.

## **Åland Islands**

Åland is a collection of around 6,500 islands in the Baltic Sea, midway between Sweden and Finland. The islands are almost exclusively Swedish-speaking, but in 1809, the Åland Islands, along with Finland, were taken by Imperial Russia. In December 1917, during the turmoil of the Russian October Revolution, Finland declared its independence, but most of the Ålanders wished to rejoin Sweden. The Finnish government considered the islands to be a part of their new nation, as the Russians had included Åland in the Grand Duchy of Finland, formed in 1809. By 1920, the dispute had escalated to the point that there was danger of war. The British government referred the problem to the League's Council, but Finland would not let the League intervene, as they considered it an internal matter. The League created a small panel to decide if it should investigate the matter and, with an affirmative response, a neutral commission was created. In June 1921, the League announced its decision: the islands were to remain a part of Finland, but with guaranteed protection of the islanders, including demilitarisation. With Sweden's reluctant agreement, this became the first European international agreement concluded directly through the League.

## **Upper Silesia**

The Allied powers referred the problem of Upper Silesia to the League after they had been unable to resolve the territorial

dispute between Poland and Germany. In 1919 Poland voiced a claim to Upper Silesia, which had been part of Prussia.

The Treaty of Versailles had recommended a plebiscite in Upper Silesia to determine whether the territory should become part of Germany or Poland. Complaints about the attitude of the German authorities led to rioting and eventually to the first two Silesian Uprisings (1919 and 1920). A plebiscite took place on 20 March 1921, with 59.6 per cent (around 500,000) of the votes cast in favour of joining Germany, but Poland claimed the conditions surrounding it had been unfair. This result led to the Third Silesian Uprising in 1921.

On 12 August 1921, the League was asked to settle the matter; the Council created a commission with representatives from Belgium, Brazil, China and Spain to study the situation. The committee recommended that Upper Silesia be divided between Poland and Germany according to the preferences shown in the plebiscite and that the two sides should decide the details of the interaction between the two areas – for example, whether goods should pass freely over the border due to the economic and industrial interdependence of the two areas. In November 1921, a conference was held in Geneva to negotiate a convention between Germany and Poland. A final settlement was reached, after five meetings, in which most of the area was given to Germany, but with the Polish section containing the majority of the region's mineral resources and much of its industry. When this agreement became public in May 1922, bitter resentment was expressed in Germany, but the treaty was still ratified by both countries. The settlement produced peace in the area until the beginning of the Second World War.

## **Albania**

The frontiers of the Principality of Albania had not been set during the Paris Peace Conference in 1919, as they were left for the League to decide. They had not yet been determined by September 1921, creating an unstable situation. Greek troops conducted military operations in the south of Albania. Kingdom of Serbs, Croats and Slovenes (Yugoslav) forces became engaged, after clashes with Albanian tribesmen, in the northern part of the country. The League sent a commission of representatives from various powers to the region. In November 1921, the League decided that the frontiers of Albania should be the same as they had been in 1913, with three minor changes that favoured Yugoslavia. Yugoslav forces withdrew a few weeks later, albeit under protest.

The borders of Albania again became the cause of international conflict when Italian General Enrico Tellini and four of his assistants were ambushed and killed on 24 August 1923 while marking out the newly decided border between Greece and Albania. Italian leader Benito Mussolini was incensed and demanded that a commission investigate the incident within five days. Whatever the results of the investigation, Mussolini insisted that the Greek government pay Italy fifty million lire in reparations. The Greeks said they would not pay unless it was proved that the crime was committed by Greeks.

Mussolini sent a warship to shell the Greek island of Corfu, and Italian forces occupied the island on 31 August 1923. This contravened the League's covenant, so Greece appealed to the League to deal with the situation. The Allies agreed (at Mussolini's insistence) that the Conference of Ambassadors

should be responsible for resolving the dispute because it was the conference that had appointed General Tellini. The League Council examined the dispute, but then passed on their findings to the Conference of Ambassadors to make the final decision. The conference accepted most of the League's recommendations, forcing Greece to pay fifty million lire to Italy, even though those who committed the crime were never discovered. Italian forces then withdrew from Corfu.

## **Memel**

The port city of Memel (now Klaipėda) and the surrounding area, with a predominantly German population, was under provisional Entente control according to Article 99 of the Treaty of Versailles. The French and Polish governments favoured turning Memel into an international city, while Lithuania wanted to annex the area. By 1923, the fate of the area had still not been decided, prompting Lithuanian forces to invade in January 1923 and seize the port. After the Allies failed to reach an agreement with Lithuania, they referred the matter to the League of Nations.

In December 1923, the League Council appointed a Commission of Inquiry. The commission chose to cede Memel to Lithuania and give the area autonomous rights. The Klaipėda Convention was approved by the League Council on 14 March 1924, and then by the Allied powers and Lithuania. In 1939 Germany retook the region following the rise of the Nazis and an ultimatum to Lithuania, demanding the return of the region under threat of war. The League of Nations failed to prevent the secession of the Memel region to Germany.

## **Hatay**

With League oversight, the Sanjak of Alexandretta in the French Mandate of Syria was given autonomy in 1937. Renamed Hatay, its parliament declared independence as the Republic of Hatay in September 1938, after elections the previous month. It was annexed by Turkey with French consent in mid-1939.

## **Mosul**

The League resolved a dispute between the Kingdom of Iraq and the Republic of Turkey over control of the former Ottoman province of Mosul in 1926. According to the British, who had been awarded a League of Nations mandate over Iraq in 1920 and therefore represented Iraq in its foreign affairs, Mosul belonged to Iraq; on the other hand, the new Turkish republic claimed the province as part of its historic heartland.

A League of Nations Commission of Inquiry, with Belgian, Hungarian and Swedish members, was sent to the region in 1924; it found that the people of Mosul did not want to be part of either Turkey or Iraq, but if they had to choose, they would pick Iraq. In 1925, the commission recommended that the region stay part of Iraq, under the condition that the British hold the mandate over Iraq for another 25 years, to ensure the autonomous rights of the Kurdish population. The League Council adopted the recommendation and decided on 16 December 1925 to award Mosul to Iraq. Although Turkey had accepted the League of Nations' arbitration in the Treaty of Lausanne (1923), it rejected the decision, questioning the Council's authority. The matter was referred to the Permanent

Court of International Justice, which ruled that, when the Council made a unanimous decision, it must be accepted. Nonetheless, Britain, Iraq and Turkey ratified a separate treaty on 5 June 1926 that mostly followed the decision of the League Council and also assigned Mosul to Iraq. It was agreed that Iraq could still apply for League membership within 25 years and that the mandate would end upon its admission.

## **Vilnius**

After the First World War, Poland and Lithuania both regained their independence but soon became immersed in territorial disputes. During the Polish–Soviet War, Lithuania signed the Moscow Peace Treaty with the Soviet Union that laid out Lithuania's frontiers. This agreement gave Lithuanians control of the city of Vilnius (Lithuanian: *Vilnius*, Polish: *Wilno*), the old Lithuanian capital, but a city with a majority Polish population. This heightened tension between Lithuania and Poland and led to fears that they would resume the Polish–Lithuanian War, and on 7 October 1920, the League negotiated the Suwałki Agreement establishing a cease-fire and a demarcation line between the two nations. On 9 October 1920, General Lucjan Żeligowski, commanding a Polish military force in contravention of the Suwałki Agreement, took the city and established the Republic of Central Lithuania.

After a request for assistance from Lithuania, the League Council called for Poland's withdrawal from the area. The Polish government indicated they would comply, but instead reinforced the city with more Polish troops. This prompted the League to decide that the future of Vilnius should be determined by its residents in a plebiscite and that the Polish

forces should withdraw and be replaced by an international force organised by the League. The plan was met with resistance in Poland, Lithuania, and the Soviet Union, which opposed any international force in Lithuania. In March 1921, the League abandoned plans for the plebiscite. After unsuccessful proposals by Paul Hymans to create a federation between Poland and Lithuania, which was intended as a reincarnation of the former union which both Poland and Lithuania had once shared before losing its independence, Vilnius and the surrounding area was formally annexed by Poland in March 1922. After Lithuania took over the Klaipėda Region, the Allied Conference set the frontier between Lithuania and Poland, leaving Vilnius within Poland, on 14 March 1923. Lithuanian authorities refused to accept the decision, and officially remained in a state of war with Poland until 1927. It was not until the 1938 Polish ultimatum that Lithuania restored diplomatic relations with Poland and thus *de facto* accepted the borders.

## **Colombia and Peru**

There were several border conflicts between Colombia and Peru in the early part of the 20th century, and in 1922, their governments signed the Salomón-Lozano Treaty in an attempt to resolve them. As part of this treaty, the border town of Leticia and its surrounding area was ceded from Peru to Colombia, giving Colombia access to the Amazon River. On 1 September 1932, business leaders from Peruvian rubber and sugar industries who had lost land, as a result, organised an armed takeover of Leticia. At first, the Peruvian government did not recognise the military takeover, but President of Peru Luis Sánchez Cerro decided to resist a Colombian re-

occupation. The Peruvian Army occupied Leticia, leading to an armed conflict between the two nations. After months of diplomatic negotiations, the governments accepted mediation by the League of Nations, and their representatives presented their cases before the Council. A provisional peace agreement, signed by both parties in May 1933, provided for the League to assume control of the disputed territory while bilateral negotiations proceeded. In May 1934, a final peace agreement was signed, resulting in the return of Leticia to Colombia, a formal apology from Peru for the 1932 invasion, demilitarisation of the area around Leticia, free navigation on the Amazon and Putumayo Rivers, and a pledge of non-aggression.

## **Saar**

Saar was a province formed from parts of Prussia and the Rhenish Palatinate and placed under League control by the Treaty of Versailles. A plebiscite was to be held after fifteen years of League rule to determine whether the province should belong to Germany or France. When the referendum was held in 1935, 90.3 per cent of voters supported becoming part of Germany, which was quickly approved by the League Council.

## **Other conflicts**

In addition to territorial disputes, the League also tried to intervene in other conflicts between and within nations. Among its successes were its fight against the international trade in opium and sexual slavery, and its work to alleviate the plight of refugees, particularly in Turkey in the period up to 1926.



One of its innovations in this latter area was the 1922 introduction of the Nansen passport, which was the first internationally recognised identity card for stateless refugees.

## **Greece and Bulgaria**

After an incident involving sentries on the Greek-Bulgarian border in October 1925, fighting began between the two countries. Three days after the initial incident, Greek troops invaded Bulgaria. The Bulgarian government ordered its troops to make only token resistance, and evacuated between ten thousand and fifteen thousand people from the border region, trusting the League to settle the dispute. The League condemned the Greek invasion, and called for both Greek withdrawal and compensation to Bulgaria.

## **Liberia**

Following accusations of forced labour on the large American-owned Firestone rubber plantation and American accusations of slave trading, the Liberian government asked the League to launch an investigation. The resulting commission was jointly appointed by the League, the United States, and Liberia. In 1930, a League report confirmed the presence of slavery and forced labour. The report implicated many government officials in the selling of contract labour and recommended that they be replaced by Europeans or Americans, which generated anger within Liberia and led to the resignation of President Charles D. B. King and his vice-president. The Liberian government outlawed forced labour and slavery and asked for American help in social reforms.

## **Mukden Incident: Japan attacks China**

The Mukden Incident, also known as the "Manchurian Incident" was a decisive setback that weakened The League because its major members refused to tackle Japanese aggression. Japan itself withdrew.

Under the agreed terms of the Twenty-One Demands with China, the Japanese government had the right to station its troops in the area around the South Manchurian Railway, a major trade route between the two countries, in the Chinese region of Manchuria.

In September 1931, a section of the railway was lightly damaged by the Japanese Kwantung Army as a pretext for an invasion of Manchuria. The Japanese army claimed that Chinese soldiers had sabotaged the railway and in apparent retaliation (acting contrary to orders from Tokyo, ) occupied all of Manchuria. They renamed the area Manchukuo, and on 9 March 1932 set up a puppet government, with Pu Yi, the former emperor of China, as its executive head. This new entity was recognised only by the governments of Italy, Spain and Nazi Germany; the rest of the world still considered Manchuria legally part of China.

The League of Nations sent observers. The Lytton Report appeared a year later (October 1932). It declared Japan to be the aggressor and demanded Manchuria be returned to China. The report passed 42–1 in the Assembly in 1933 (only Japan voting against), but instead of removing its troops from China, Japan withdrew from the League. In the end, as British historian Charles Mowat argued, collective security was dead:

- The League and the ideas of collective security and the rule of law were defeated; partly because of indifference and of sympathy with the aggressor, but partly because the League powers were unprepared, preoccupied with other matters, and too slow to perceive the scale of Japanese ambitions.

## **Chaco War**

The League failed to prevent the 1932 war between Bolivia and Paraguay over the arid Gran Chaco region. Although the region was sparsely populated, it contained the Paraguay River, which would have given either landlocked country access to the Atlantic Ocean, and there was also speculation, later proved incorrect, that the Chaco would be a rich source of petroleum.

Border skirmishes throughout the late 1920s culminated in an all-out war in 1932 when the Bolivian army attacked the Paraguayans at Fort Carlos Antonio López at Lake Pitiantuta. Paraguay appealed to the League of Nations, but the League did not take action when the Pan-American Conference offered to mediate instead.

The war was a disaster for both sides, causing 57,000 casualties for Bolivia, whose population was around three million, and 36,000 dead for Paraguay, whose population was approximately one million.

It also brought both countries to the brink of economic disaster. By the time a ceasefire was negotiated on 12 June 1935, Paraguay had seized control of most of the region, as was later recognised by the 1938 truce.

## **Italian invasion of Abyssinia**

In October 1935, Italian dictator Benito Mussolini sent 400,000 troops to invade Abyssinia (Ethiopia). Marshal Pietro Badoglio led the campaign from November 1935, ordering bombing, the use of chemical weapons such as mustard gas, and the poisoning of water supplies, against targets which included undefended villages and medical facilities. The modern Italian Army defeated the poorly armed Abyssinians and captured Addis Ababa in May 1936, forcing Emperor of Ethiopia Haile Selassie to flee.

The League of Nations condemned Italy's aggression and imposed economic sanctions in November 1935, but the sanctions were largely ineffective since they did not ban the sale of oil or close the Suez Canal (controlled by Britain). As Stanley Baldwin, the British Prime Minister, later observed, this was ultimately because no one had the military forces on hand to withstand an Italian attack. In October 1935, the US president, Franklin D. Roosevelt, invoked the recently passed Neutrality Acts and placed an embargo on arms and munitions to both sides, but extended a further "moral embargo" to the belligerent Italians, including other trade items. On 5 October and later on 29 February 1936, the United States endeavoured, with limited success, to limit its exports of oil and other materials to normal peacetime levels. The League sanctions were lifted on 4 July 1936, but by that point, Italy had already gained control of the urban areas of Abyssinia.

The Hoare–Laval Pact of December 1935 was an attempt by the British Foreign Secretary Samuel Hoare and the French Prime Minister Pierre Laval to end the conflict in Abyssinia by

proposing to partition the country into an Italian sector and an Abyssinian sector. Mussolini was prepared to agree to the pact, but news of the deal leaked out. Both the British and French public vehemently protested against it, describing it as a sell-out of Abyssinia. Hoare and Laval were forced to resign, and the British and French governments dissociated themselves from the two men. In June 1936, although there was no precedent for a head of state addressing the Assembly of the League of Nations in person, Haile Selassie spoke to the Assembly, appealing for its help in protecting his country.

The Abyssinian crisis showed how the League could be influenced by the self-interest of its members; one of the reasons why the sanctions were not very harsh was that both Britain and France feared the prospect of driving Mussolini and Adolf Hitler into an alliance.

## **Spanish Civil War**

On 17 July 1936, the Spanish Army launched a coup d'état, leading to a prolonged armed conflict between Spanish Republicans (the elected leftist national government) and the Nationalists (conservative, anti-communist rebels who included most officers of the Spanish Army). Julio Álvarez del Vayo, the Spanish Minister of Foreign Affairs, appealed to the League in September 1936 for arms to defend Spain's territorial integrity and political independence. The League members would not intervene in the Spanish Civil War nor prevent foreign intervention in the conflict. Adolf Hitler and Mussolini continued to aid General Francisco Franco's Nationalists, while the Soviet Union, to a much lesser extent, helped the Spanish

Republic. In February 1937, the League did ban foreign volunteers, but this was in practice a symbolic move.

## **Second Sino-Japanese War**

Following a long record of instigating localised conflicts throughout the 1930s, Japan began a full-scale invasion of China on 7 July 1937. On 12 September, the Chinese representative, Wellington Koo, appealed to the League for international intervention. Western countries were sympathetic to the Chinese in their struggle, particularly in their stubborn defence of Shanghai, a city with a substantial number of foreigners. The League was unable to provide any practical measures; on 4 October, it turned the case over to the Nine Power Treaty Conference.

## **Soviet invasion of Finland**

The Nazi-Soviet Pact of 23 August 1939, contained secret protocols outlining spheres of interest. Finland and the Baltic states, as well as eastern Poland, fell into the Soviet sphere. After invading Poland on 17 September 1939, on 30 November the Soviets invaded Finland. Then "the League of Nations for the first time expelled a member who had violated the Covenant." The League action of 14 December 1939, stung. "The Soviet Union was the only League member ever to suffer such an indignity."

## **Failure of disarmament**

Article 8 of the Covenant gave the League the task of reducing "armaments to the lowest point consistent with national safety

and the enforcement by common action of international obligations". In the 1920s little of the League's time and energy was devoted to this goal, as many members doubted that serious disarmament could be achieved or was even desirable.

The League scored some successes, including the 1925 Conference for the Supervision of the International Trade in Arms and Ammunition and in Implements of War. It started to collect international arms data. Most important was the passage in 1925 of the Geneva protocol banning poison gas in war. It reflected strong worldwide public opinion, although the United States did not ratify it until 1975.

The League had numerous failures and shortfalls. In 1921 it set up the Temporary Mixed Commission on Armaments to explore possibilities for disarmament. It was made up not of government representatives but of famous individuals. They rarely agreed. Proposals ranged from abolishing chemical warfare and strategic bombing to the limitation of more conventional weapons, such as tanks. A draft treaty was assembled in 1923 that made aggressive war illegal and bound the member states to defend victims of aggression by force. Since the onus of responsibility would, in practice, be on the great powers of the League, it was vetoed by Great Britain, who feared that this pledge would strain its own commitment to police its British Empire.

The Allied powers were also under obligation by the Treaty of Versailles to attempt to disarm, and the armament restrictions imposed on the defeated countries had been described as the first step toward worldwide disarmament. The League Covenant assigned the League the task of creating a disarmament plan

for each state, but the Council devolved this responsibility to a special commission set up in 1926 to prepare for the 1932–1934 World Disarmament Conference. Members of the League held different views towards the issue. The French were reluctant to reduce their armaments without a guarantee of military help if they were attacked; Poland and Czechoslovakia felt vulnerable to attack from the west and wanted the League's response to aggression against its members to be strengthened before they disarmed. Without this guarantee, they would not reduce armaments because they felt the risk of attack from Germany was too great. Fear of attack increased as Germany regained its strength after the First World War, especially after Adolf Hitler gained power and became German Chancellor in 1933. In particular, Germany's attempts to overturn the Treaty of Versailles and the reconstruction of the German military made France increasingly unwilling to disarm.

The World Disarmament Conference was convened by the League of Nations in Geneva in 1932, with representatives from 60 states. It was a failure. A one-year moratorium on the expansion of armaments, later extended by a few months, was proposed at the start of the conference. The Disarmament Commission obtained initial agreement from France, Italy, Spain, Japan, and Britain to limit the size of their navies but no final agreement was reached. Ultimately, the Commission failed to halt the military build-up by Germany, Italy, Spain and Japan during the 1930s.

The League was mostly silent in the face of major events leading to the Second World War, such as Hitler's remilitarisation of the Rhineland, occupation of the Sudetenland and *Anschluss* of Austria, which had been



forbidden by the Treaty of Versailles. In fact, League members themselves re-armed. In 1933, Japan simply withdrew from the League rather than submit to its judgement, as did Germany the same year (using the failure of the World Disarmament Conference to agree to arms parity between France and Germany as a pretext), Italy and Spain in 1937. The final significant act of the League was to expel the Soviet Union in December 1939 after it invaded Finland.

## **General weaknesses**

The onset of the Second World War demonstrated that the League had failed in its primary purpose, the prevention of another world war. There were a variety of reasons for this failure, many connected to general weaknesses within the organisation. Additionally, the power of the League was limited by the United States' refusal to join.

## **Origins and structure**

The origins of the League as an organisation created by the Allied powers as part of the peace settlement to end the First World War led to it being viewed as a "League of Victors". The League's neutrality tended to manifest itself as indecision. It required a unanimous vote of nine, later fifteen, Council members to enact a resolution; hence, conclusive and effective action was difficult, if not impossible. It was also slow in coming to its decisions, as certain ones required the unanimous consent of the entire Assembly. This problem mainly stemmed from the fact that the primary members of the League of Nations were not willing to accept the possibility of

their fate being decided by other countries, and by enforcing unanimous voting had effectively given themselves veto power.

## **Global representation**

Representation at the League was often a problem. Though it was intended to encompass all nations, many never joined, or their period of membership was short. The most conspicuous absentee was the United States. President Woodrow Wilson had been a driving force behind the League's formation and strongly influenced the form it took, but the US Senate voted not to join on 19 November 1919. Ruth Henig has suggested that, had the United States become a member, it would have also provided support to France and Britain, possibly making France feel more secure, and so encouraging France and Britain to co-operate more fully regarding Germany, thus making the rise to power of the Nazi Party less likely. Conversely, Henig acknowledges that if the US had been a member, its reluctance to engage in war with European states or to enact economic sanctions might have hampered the ability of the League to deal with international incidents. The structure of the US federal government might also have made its membership problematic, as its representatives at the League could not have made decisions on behalf of the executive branch without having the prior approval of the legislative branch.

In January 1920, when the League was born, Germany was not permitted to join because it was seen as having been the aggressor in the First World War. Soviet Russia was also initially excluded because Communist regimes were not welcomed and membership would have been initially dubious

due to the Russian Civil War in which both sides claimed to be the legitimate government of the country. The League was further weakened when major powers left in the 1930s. Japan began as a permanent member of the Council since the country was an Allied Power in the First World War, but withdrew in 1933 after the League voiced opposition to its occupation of Manchuria. Italy began as a permanent member of the Council but withdrew in 1937 after roughly a year following the end of the Second Italo-Ethiopian War. Spain also began as a permanent member of the Council, but withdrew in 1939 after the Spanish Civil War ended in a victory for the Nationalists. The League had accepted Germany, also as a permanent member of the Council, in 1926, deeming it a "peace-loving country", but Adolf Hitler pulled Germany out when he came to power in 1933.

### **Collective security**

Another important weakness grew from the contradiction between the idea of collective security that formed the basis of the League and international relations between individual states. The League's collective security system required nations to act, if necessary, against states they considered friendly, and in a way that might endanger their national interests, to support states for which they had no normal affinity.

This weakness was exposed during the Abyssinia Crisis, when Britain and France had to balance maintaining the security they had attempted to create for themselves in Europe "to defend against the enemies of internal order", in which Italy's support played a pivotal role, with their obligations to Abyssinia as a member of the League.

On 23 June 1936, in the wake of the collapse of League efforts to restrain Italy's war against Abyssinia, the British Prime Minister, Stanley Baldwin, told the House of Commons that collective security had

failed ultimately because of the reluctance of nearly all the nations in Europe to proceed to what I might call military sanctions ... The real reason, or the main reason, was that we discovered in the process of weeks that there was no country except the aggressor country which was ready for war ... [I]f collective action is to be a reality and not merely a thing to be talked about, it means not only that every country is to be ready for war; but must be ready to go to war at once. That is a terrible thing, but it is an essential part of collective security.

Ultimately, Britain and France both abandoned the concept of collective security in favour of appeasement in the face of growing German militarism under Hitler. In this context, the League of Nations was also the institution where the first international debate on terrorism took place following the 1934 assassination of King Alexander I of Yugoslavia in Marseille, France, showing its conspiratorial features, many of which are detectable in the discourse of terrorism among states after 9/11.

American diplomatic historian Samuel Flagg Bemis originally supported the League, but after two decades changed his mind:

- The League of Nations has been a disappointing failure.... It has been a failure, not because the United States did not join it; but because the great powers have been unwilling to apply sanctions except where it suited their individual national

interests to do so, and because Democracy, on which the original concepts of the League rested for support, has collapsed over half the world.

## **Pacifism and disarmament**

The League of Nations lacked an armed force of its own and depended on the Great Powers to enforce its resolutions, which they were very unwilling to do. Its two most important members, Britain and France, were reluctant to use sanctions and even more reluctant to resort to military action on behalf of the League. Immediately after the First World War, pacifism became a strong force among both the people and governments of the two countries.

The British Conservatives were especially tepid to the League and preferred, when in government, to negotiate treaties without the involvement of that organisation.

Moreover, the League's advocacy of disarmament for Britain, France, and its other members, while at the same time advocating collective security, meant that the League was depriving itself of the only forceful means by which it could uphold its authority.

When the British cabinet discussed the concept of the League during the First World War, Maurice Hankey, the Cabinet Secretary, circulated a memorandum on the subject. He started by saying, "Generally it appears to me that any such scheme is dangerous to us because it will create a sense of security which is wholly fictitious". He attacked the British pre-war faith in the sanctity of treaties as delusional and concluded by claiming:

It [a League of Nations] will only result in failure and the longer that failure is postponed the more certain it is that this country will have been lulled to sleep. It will put a very strong lever into the hands of the well-meaning idealists who are to be found in almost every Government, who deprecate expenditure on armaments, and, in the course of time, it will almost certainly result in this country being caught at a disadvantage.

The Foreign Office civil servant Sir Eyre Crowe also wrote a memorandum to the British cabinet claiming that "a solemn league and covenant" would just be "a treaty, like other treaties". "What is there to ensure that it will not, like other treaties, be broken?" Crowe went on to express scepticism of the planned "pledge of common action" against aggressors because he believed the actions of individual states would still be determined by national interests and the balance of power. He also criticised the proposal for League economic sanctions because it would be ineffectual and that "It is all a question of real military preponderance". Universal disarmament was a practical impossibility, Crowe warned.

## **Demise and legacy**

As the situation in Europe escalated into war, the Assembly transferred enough power to the Secretary General on 30 September 1938 and 14 December 1939 to allow the League to continue to exist legally and carry on reduced operations. The headquarters of the League, the Palace of Nations, remained unoccupied for nearly six years until the Second World War ended.

At the 1943 Tehran Conference, the Allied powers agreed to create a new body to replace the League: the United Nations. Many League bodies, such as the International Labour Organization, continued to function and eventually became affiliated with the UN. The designers of the structures of the United Nations intended to make it more effective than the League.

The final meeting of the League of Nations took place on 18 April 1946 in Geneva. Delegates from 34 nations attended the assembly. This session concerned itself with liquidating the League: it transferred assets worth approximately \$22,000,000 (U.S.) in 1946 (including the Palace of Nations and the League's archives) to the UN, returned reserve funds to the nations that had supplied them, and settled the debts of the League. Robert Cecil, addressing the final session, said:

Let us boldly state that aggression wherever it occurs and however it may be defended, is an international crime, that it is the duty of every peace-loving state to resent it and employ whatever force is necessary to crush it, that the machinery of the Charter, no less than the machinery of the Covenant, is sufficient for this purpose if properly used, and that every well-disposed citizen of every state should be ready to undergo any sacrifice in order to maintain peace ... I venture to impress upon my hearers that the great work of peace is resting not only on the narrow interests of our own nations, but even more on those great principles of right and wrong which nations, like individuals, depend.

The League is dead. Long live the United Nations.

The Assembly passed a resolution that "With effect from the day following the close of the present session of the Assembly [i.e., April 19], the League of Nations shall cease to exist except for the sole purpose of the liquidation of its affairs as provided in the present resolution." A Board of Liquidation consisting of nine persons from different countries spent the next 15 months overseeing the transfer of the League's assets and functions to the United Nations or specialised bodies, finally dissolving itself on 31 July 1947.

The archive of the League of Nations was transferred to the United Nations Office at Geneva and is now an entry in the UNESCO Memory of the World Register.

In the past few decades, by research using the League Archives at Geneva, historians have reviewed the legacy of the League of Nations as the United Nations has faced similar troubles to those of the interwar period. Current consensus views that, even though the League failed to achieve its ultimate goal of world peace, it did manage to build new roads towards expanding the rule of law across the globe; strengthened the concept of collective security, giving a voice to smaller nations; helped to raise awareness to problems like epidemics, slavery, child labour, colonial tyranny, refugee crises and general working conditions through its numerous commissions and committees; and paved the way for new forms of statehood, as the mandate system put the colonial powers under international observation.

Professor David Kennedy portrays the League as a unique moment when international affairs were "institutionalised", as opposed to the pre-First World War methods of law and



politics. The principal Allies in the Second World War (the UK, the USSR, France, the U.S., and the Republic of China) became permanent members of the United Nations Security Council in 1946; in 1971, the People's Republic of China replaced the Republic of China (then only in control of Taiwan) as a permanent member of the UN Security Council, and in 1991 the Russian Federation assumed the seat of the dissolved USSR. Decisions of the Security Council are binding on all members of the UN, and unanimous decisions are not required, unlike in the League Council. Only the five permanent members of the Security Council can wield a veto to protect their vital interests.

## **League of Nations archives**

The League of Nations archives is a collection of the League's records and documents. It consists of approximately 15 million pages of content dating from the inception of the League of Nations in 1919 extending through its dissolution, which commenced in 1946. It is located at the United Nations Office at Geneva.

### **Total Digital Access to the League of Nations Archives Project (LONTAD)**

In 2017, the UN Library & Archives Geneva launched the Total Digital Access to the League of Nations Archives Project (LONTAD), with the intention of preserving, digitizing, and providing online access to the League of Nations archives. It is scheduled for completion in 2022.